

1 **Manuscript title:** Biodiversity indicators miss local and short-term change: A blank space

2 waiting to be filled

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14 monitoring, decision support, conservation.

15 **Abstract**

16 The year 2030 is rapidly approaching. Building, monitoring, and reporting indicators to evaluate  
17 the 2030 targets in the Kunming-Montreal Global Biodiversity Framework (GBF) is a major  
18 challenge that requires, at minimum, nations to assess their progress at least once within the next  
19 five years. To effectively capture this progress, we need indicators that capture fast-paced, on-  
20 the-ground biodiversity change, alongside slower, more diffuse biodiversity trends at national  
21 scales. We gathered a group of biodiversity scientists and practitioners to evaluate how well  
22 common types of indicators cover the space-time continuum of biodiversity changes. We  
23 highlight a striking, nearly unanimously agreed upon, gap in the available indicator toolbox in  
24 our ability to capture on-the-ground biodiversity changes. To fill this blank space, we call for  
25 investment in local-scale and short-term monitoring, research on how to optimize this monitoring  
26 for rapid detection, and urgent development of indicators at these more actionable scales.

## 27 **Introduction**

28 Biodiversity indicators characterize the state of biodiversity through time, typically measured  
29 with Essential Biodiversity Variables (EBV, Pereira et al., 2013), to draw inferences about  
30 changes in that state (Jones et al., 2011). Ideally, a biodiversity indicator summarizes complex  
31 data into a meaningful value that can be interpreted to inform policy, management, and  
32 conservation actions. In short, indicators are essential to monitor progress towards global  
33 biodiversity targets.

34 Summarizing biodiversity change with indicators represents an enormous challenge: an indicator  
35 must simplify the variability of biodiversity change into a value that can be used to make  
36 decision, while retaining enough information to provide a reliable portrait of the state of  
37 biodiversity (Jones et al., 2011). In addition to the challenge of developing a simple metric  
38 without sacrificing reliability, detecting signals of biodiversity change from uncertain data is a  
39 major challenge (Johnson et al., 2024; Leung & Gonzalez, 2024), which is particularly difficult  
40 at local scales (Valdez et al., 2023). Because no single indicator can capture the many  
41 dimensions (from gene to ecosystem) and scales (from local to landscape) of biodiversity (Noss,  
42 1990; Bundy, Gomez, & Cook, 2019), it is essential to rely on a suite of indicators with  
43 complementary abilities to detect changes.

44 It is particularly important to report indicators at scales that are relevant for decision-making  
45 (Piipponen-Doyle et al., 2021). In the context of the Kunming-Montreal Global Biodiversity  
46 Framework, this means that we need indicators that can evaluate the targets that are set for 2030  
47 as well as longer-term goals for 2050 (CBD, 2022a). To be effective, indicators should be  
48 reported frequently enough to proactively detect biodiversity changes while actions are still

49 feasible (Schmeller et al., 2018). To meet the 2030 deadline, biodiversity targets must be  
50 evaluated at least once within the next five years, though progress should be reported much  
51 earlier to proactively implement and adjust national biodiversity strategies. On this tight  
52 schedule, much of the progress towards national targets will be made at local scales (such as  
53 municipalities, or parks), where the effects of conservation action and decision-making are most  
54 immediate. Though national-scale indicators are essential to summarise progress towards targets,  
55 they are too zoomed out to reflect the local changes that set the course of biodiversity trends in  
56 the short term. As such, the suite of indicators that measure progress towards the 2030 targets  
57 must be carefully assembled to capture a range of spatiotemporal scales of biodiversity change.

58 Despite the rapid proliferation of indicators, we lack an overall picture of how well-suited our  
59 leading indicators work together to monitor biodiversity changes across space and time. To  
60 evaluate how well indicators cover the space-time continuum of biodiversity changes, in the  
61 “Tracking a Moving Target” workshop at the 2023 GeoBON: Monitoring for Biodiversity  
62 conference, we asked 78 participants to delineate how well-equipped we are to monitor short-  
63 term (< 5 years) to long-term (50+ years) biodiversity changes, from local (e.g., municipalities  
64 and parks) to national scales with a selection of indicators (Table 1). The workshop participants  
65 were experts, decision-makers, and practitioners in biodiversity science, monitoring, and the  
66 development and assessment of biodiversity indicators. The consensus reveals a gap in our  
67 ability to track short-term local changes with the current indicator toolbox. To meet the fast-  
68 approaching 2030 targets, we call for focused monitoring and indicator development at local and  
69 short-term scales, to ensure that we can monitor biodiversity change at actionable scales.

## 70 **Building a portrait of indicator sensitivity across space and time**

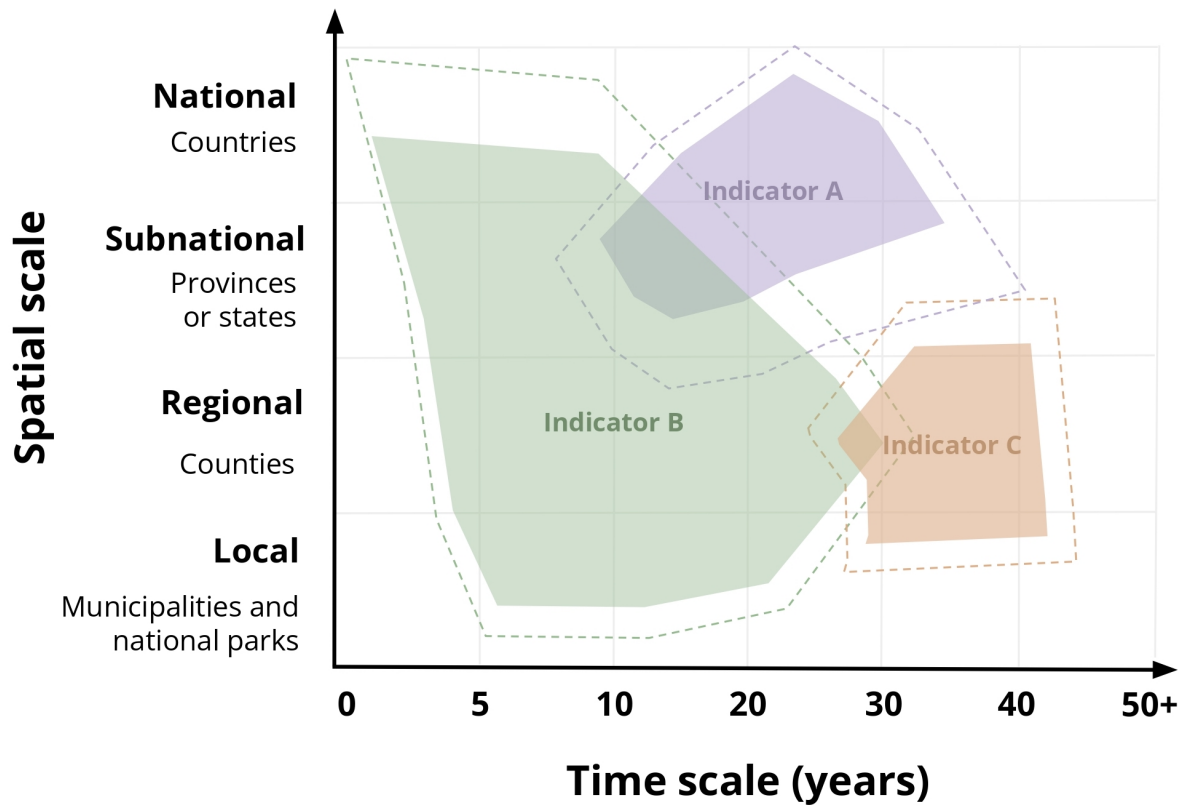
71 The “Tracking a Moving Target” workshop at the GeoBON: Monitoring for Biodiversity  
72 conference in Montreal, Canada in October 2023 gathered biodiversity scientists and  
73 practitioners to discuss the sensitivity of our current indicator toolbox across a range of temporal  
74 and spatial scales. The objective of the workshop was to build a first portrait of how well  
75 common types of indicators cover the range of spatiotemporal scales that are relevant for  
76 monitoring and decision support. The workshop spanned two sessions (Session 1 = 90 minutes,  
77 Session 2 = 120 minutes), during which a total of 78 participants self-organised into 12 groups of  
78 5 to 10 people.

79 Each group was given a list of six indicators of species-level and ecosystem-level biodiversity  
80 trends (Table 1) adopted in the Kunming-Montreal Global Biodiversity Framework with the goal  
81 to define the efficiency of each indicator in capturing local to national scale change across a short  
82 to long time period. Importantly, this exercise assumed that data is unlimited and unbiased to  
83 focus discussions on indicator properties rather than the limits of available data. Participants  
84 delineated the suitability of the six indicators on a categorical space-time grid. The spatial axis  
85 covered different scales at which conservation action, decision-making, and policies are applied,  
86 ranging from local scales (municipalities and parks) to regional scales (counties, ecoregions),  
87 subnational scales (provinces, states), and national scales (countries). The time axis covered  
88 different periods to evaluate progress within the GBF, ranging from short-term evaluation of the  
89 2030 targets (0-2, 2-4, 4-6 years), to post-2030 assessments for the 2050 goals (6-10, 10-20  
90 years), to long-term reporting beyond 2050 (20-50, and 50+ years). For each indicator, each  
91 group outlined an area on the space-time grid where they determined the indicator to be useful  
92 for decision support and/or monitoring of biodiversity changes (Fig. 1). This outline was drawn

93 as a solid line if participants considered their delineation to be certain, and as a dotted line if it  
94 was uncertain.

95 Each group was also asked to consider one of three scenarios of biodiversity change (Table S1;  
96 early signs of decline, improving ecosystem health, increasing uncertainty from changing  
97 disturbance regimes) and one of two use cases (monitoring, or decision-support), to determine  
98 whether we are better equipped to measure biodiversity change in specific contexts  
99 (Supplementary material S1). However, the consensus among groups (Fig. 2) did not strongly  
100 differ by scenario (Fig. S1) or by use case (Fig. S2) when these were reported.

101 To visualise the coverage of indicators on the space-time continuum, we digitized each space-  
102 time grid and overlaid a grid on each one that matched the axis labels drawn by each group. We  
103 counted grid cells that were at least 50% occupied by an indicator's boundaries, and noted  
104 whether the grid cells were marked as certain or uncertain. To describe the coverage of the  
105 indicator suite, we took the z-score of counts per cell across all indicators. To illustrate each  
106 indicator's suitability, we set a box bound by the 25% and 75% quantiles of grid cell counts on  
107 the time and the space axis. These portraits represent the confidence that participants had in the  
108 suitability of the indicators to monitor biodiversity changes across spatiotemporal scales and  
109 should not be interpreted as a quantitative assessment of indicator sensitivity.



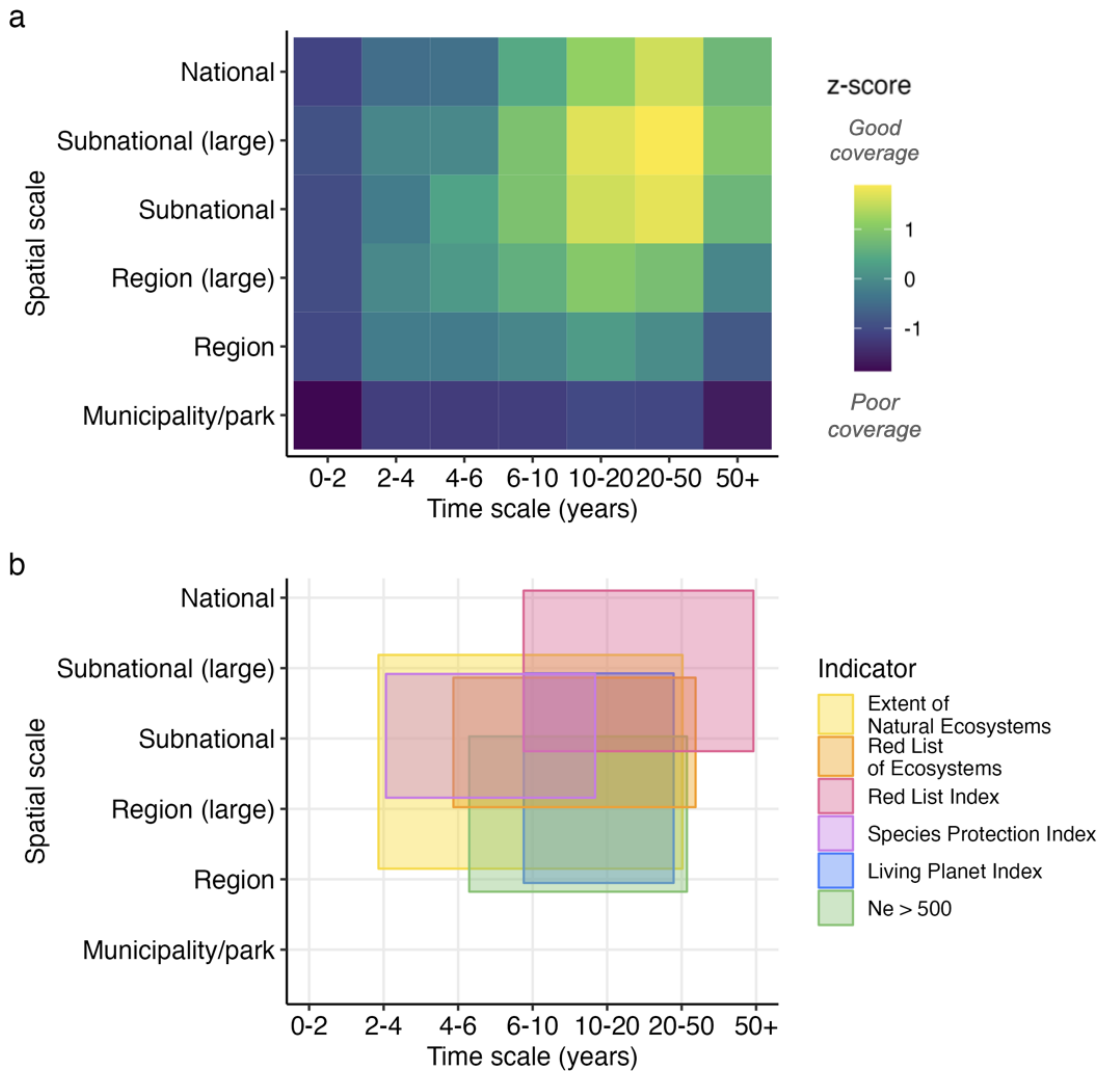
110

111 **Figure 1.** Example of a space-time grid showing the suitability of three indicators on a space-  
 112 time gradient for decision support and monitoring of biodiversity changes. Certain (solid line)  
 113 and uncertain (dashed line) boundaries are drawn for three example indicators (A, B, C).

114 **Table 1:** The suite of indicators to be placed on space-time grids during the “Tracking a Moving  
 115 Target” workshop at the GeoBON: Monitoring for Biodiversity conference.

<b>Indicator</b>	<b>GBF Category</b>	<b>Type</b>	<b>What it measures</b>	<b>Reference</b>
Red List Index	Headline	Species	Average trend in the extinction risk status of species assessed by the IUCN Red List.	(Butchart et al., 2005)
Living Planet Index	Component	Species	Change in vertebrate population size relative to 1970.	(Collen et al., 2009)
Ne > 500	Headline	Species	Proportion of populations within species with an effective population size > 500.	(Hoban et al., 2020)
Species Protection Index	Component	Species	Biodiversity representativeness of terrestrial protected areas.	(Jetz et al., 2022)
Red List of Ecosystems	Headline	Ecosystem	Risk of collapse status of ecosystems.	(Nicholson et al., 2024)
Extent of natural ecosystems	Headline	Ecosystem	Area of natural ecosystems defined based on IUCN GET biomes.	(UN-WCMC, 2023)





117

118 **Figure 2.** Consensus from the 24 grids drawn by 12 groups of workshop participants, showing  
 119 the coverage of the indicator suite to support decisions and monitor biodiversity change from  
 120 local to national scales, and from short-term (0-6 years) to long-term (50+ years) scales. (a) Z-  
 121 scores of the counts of groups' delineations for all indicators on the space-time grid, weighted by  
 122 certainty level, where the weight of uncertain boundaries is halved. (b) Each indicator's coverage  
 123 of biodiversity changes across temporal and spatial scales. Each box delineates the 25% and 75%  
 124 quantiles of the grid cell counts that describe each indicator's suitability as drawn by the  
 125 workshop participants. The boundaries are lightly jittered to show overlapping boxes.

126 **We lack indicators at actionable time scales**

127 To successfully meet the Global Biodiversity Framework's targets, we need indicators that can  
128 detect changes in the state of biodiversity within politically-relevant timeframes (Piipponen-  
129 Doyle, Bolam, & Mair, 2021). However, biodiversity experts and practitioners do not feel they  
130 have indicators in their toolbox that can capture changes within the short timeframe (< 6 years)  
131 that is needed to evaluate progress towards biodiversity targets by 2030, and this applies across  
132 all spatial scales (Fig. 2a). Given that biodiversity does not respond immediately to conservation  
133 action (Watts et al., 2020), we are likely overestimating our current ability to detect progress  
134 towards the 2030 global targets in six years. In other words, the current indicators will not be  
135 used to guide or validate the decisions or conservation actions that are needed to make progress  
136 towards the 2030 targets.

137 Indicators that are sensitive to actions, rather than to biodiversity change itself, may prove most  
138 helpful to gauge short-term (< 6 years) progress towards global targets. For example, decision-  
139 oriented indicators like the Species Protection Index (SPI) reflect the creation of conserved or  
140 protected areas and may change immediately in response to conservation action, though they will  
141 not respond directly to biodiversity change. This short-term sensitivity to action is in contrast to  
142 ecosystem-oriented or species-oriented indicators which may require several years to disentangle  
143 trends from random variability (Stevenson et al., 2021), but which directly measure the state of  
144 biodiversity. However, even indicators that can be compiled annually like the Living Planet  
145 Index or the Wild Bird Index may only reflect species' responses to conservation action after a  
146 time lag (Watts et al., 2020), or may not have the power required to detect them at all (Leung &  
147 Gonzalez, 2024). To effectively capture progress towards global targets, the suite of reported  
148 indicators must therefore assemble metrics that have complementary sensitivity to different

149 temporal signatures of the outcomes of conservation action (i.e., some indicators that directly  
150 reflect action, while others measure the outcomes of these actions on biodiversity).

151 **Progress towards global targets must be measured at the scale of conservation**

152 The workshop uncovered a consensus that we lack confidence in our capacity to evaluate  
153 progress at local scales with the current indicator toolbox (Fig. 2a). Participants were, in fact,  
154 very certain that there is a lack of suitable indicators to measure changes at the municipality or  
155 park scales, particularly over longer time periods (50+ years) (Fig. 3). None of the proposed  
156 indicators were considered to be suitable for tracking local-scale trends by the workshop  
157 participants (Fig. 2b), though the Living Planet Index,  $Ne > 500$ , and the Extent of Natural  
158 Ecosystems may be suitable at regional scales. However, local conservation actions are at the  
159 core of our ability to prevent or reverse biodiversity loss, and their outcomes scale up to drive  
160 progress towards national and global biodiversity targets (Saterson et al., 2004; Shin et al.,  
161 2022). For this reason, the Intergovernmental Panel on Biodiversity and Ecosystem Services  
162 (IPBES) has emphasized the importance of integrating local and regional knowledge in  
163 measurements of biodiversity loss, and in strategies to slow, prevent, and reduce this loss  
164 (IPBES, 2019).

165 Because biodiversity targets are set at international political scales, it can be difficult to maintain  
166 a clear link between local conservation actions and global, or even national, strategies to halt  
167 biodiversity loss (Perino et al., 2022). Framing biodiversity loss as a global issue is essential to  
168 set international conservation priorities, allocate resources for conservation, and support  
169 decision-making based on the most complete global knowledge (Chaplin-Kramer et al., 2022).  
170 However, local conservation actions are required to make progress towards national and global

171 targets (Langhammer et al., 2024). As such, it is equally important to assess local trends in the  
172 state of biodiversity to measure progress at the scale of conservation action (Saterson et al.  
173 2004). To integrate more fine-scale assessments of progress into the GBF monitoring framework,  
174 a monitoring strategy must be designed to capture local-scale changes in biodiversity but also the  
175 outcomes of local conservation actions (Leung & Gonzalez, 2024). Strengthening this link  
176 between global indicators and local actions must be a priority going forward (Nicholson et al.,  
177 2021).

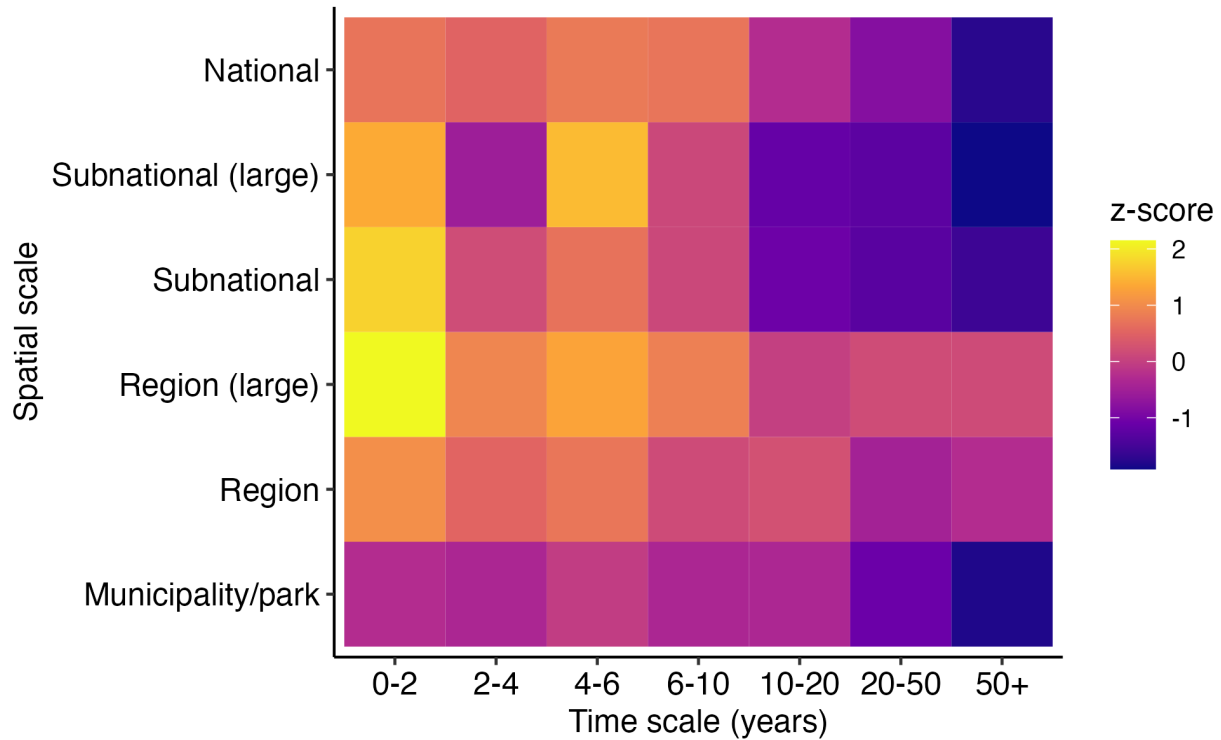
### 178 **A pressing need to assess indicator performance in scenarios of biodiversity change**

179 Delineating the suitability of indicators on the space-time grids revealed that it is often difficult  
180 to know exactly where indicators work best in time and space. Given that this workshop was  
181 presented during the GeoBON: Monitoring for Biodiversity conference, most participants had  
182 some familiarity or direct experience with the development, use, and reporting of the indicators  
183 that were presented for discussion (Table 1). Even with some prior knowledge of the proposed  
184 indicators, the consensus reveals nearly unanimous uncertainty in the suitability of the indicator  
185 suite to monitor biodiversity changes at short time scales (< 6 years) across all geographic scales  
186 (Fig. 3). This highlights a gap in our ability to measure changes at the time scales that are needed  
187 to evaluate the 2030 targets in the Global Biodiversity Framework.

188 This uncertainty is due, in part, to a lack of assessments of indicator performance, which limits  
189 our ability to precisely identify the spatiotemporal scales at which each indicator performs well  
190 enough for monitoring and/or decision support. The urgent need to monitor biodiversity change  
191 means that indicators are often calculated and reported before their ability to detect expected  
192 changes has been tested. Some indicators have been tested more rigorously (Watermeyer et al.,

193 2021; Vicente et al., 2022), including the Living Planet Index (McRae, Deinet, & Freeman,  
194 2017; Leung et al., 2020; Buschke, Hagan, Santini, & Coetzee, 2021; Hébert & Gravel, 2023;  
195 Leung & Gonzalez, 2024), which helped to clarify the limits of their accuracy and uncertainty  
196 and thus how to use them. However, such a thorough assessment is exceptional, and most  
197 indicators are selected to evaluate future targets even if it is not yet clear if they can capture the  
198 targeted changes.

199 It must become standard practice to test the conditions under which indicators detect the changes  
200 they are intended to monitor (Nicholson et al., 2021), especially at the spatiotemporal scales that  
201 are required for decision support and monitoring. Biodiversity indicators summarise large  
202 volumes of noisy information into a simplified metric, which is a calculation that can accumulate  
203 uncertainty and distort studied trends (Hébert & Gravel, 2023). Evaluating the impact of this  
204 uncertainty on our ability to detect changes is essential (Johnson et al., 2024), and each indicator  
205 must be interpreted carefully while considering the bounds of its reliability, according to the  
206 level of certainty we require to make decisions (Leung & Gonzalez, 2024). The accuracy and  
207 uncertainty of indicators must be evaluated under scenarios of biodiversity change (e.g., Table  
208 S1) to establish how confidently they should be interpreted as metrics of biodiversity change in  
209 space and time.



210

211 **Figure 3.** Uncertainty in the indicators' applicability from local to national scales, and from  
 212 short-term (0-6 years) to long-term (50+ years) scales. This uncertainty is a consensus from the  
 213 24 grids drawn by 12 groups of workshop participants. Uncertainty is shown as the z-scores of  
 214 the counts of groups' delineations for all indicators on the space-time grid that were marked as  
 215 uncertain, where a grid cell with a high z-score (yellow) shows that participants thought some  
 216 indicators could be suitable for the given scale but were mostly uncertain, while a grid cell with a  
 217 low z-score (purple) shows that participants were generally certain in the coverage or lack of  
 218 coverage of the given scale.

219

220 **A suite of indicators is more than the sum of its parts**

221 Biodiversity change unfolds differently across scales (Chase et al., 2018), and it is important to  
222 monitor this change with a suite of indicators that can capture multiple dimensions of  
223 biodiversity (Perino et al., 2022; Vicente et al., 2022). Evaluating indicators as a set, rather than a  
224 collection of individual metrics, is key to assess the complementarity and redundancy in their  
225 combined capacity to capture biodiversity change across scales (Nicholson et al., 2021;  
226 Stevenson et al., 2024).

227 Identifying gaps and redundancies in the sensitivity of a suite of indicators is a critical first step  
228 to set priorities for monitoring and indicator development. For example, although only a handful  
229 of indicators (Table 1) were considered during the workshop, the consensus highlights  
230 redundancy among indicators that are well-suited to capture biodiversity changes at the mid- to  
231 long-term (10 to 50 years) and at regional to national scales (Fig. 2a). The existing redundancy in  
232 the coverage of long-term and large-scale biodiversity changes could be leveraged to cross-  
233 validate trends across similar indicators (Stevenson et al., 2024), to assess progress towards long-  
234 term goals with multiple datasets and metrics. However, rather than deepening these  
235 redundancies, the development of new indicators and monitoring schemes must urgently target  
236 the gaps in the indicator suite's coverage of biodiversity changes across space and time.

237 **Conclusion: We need strategic monitoring and indicator development at more actionable**  
238 **scales**

239 The development of indicators has been prolific to fulfill the urgent need to evaluate the global  
240 biodiversity targets set by the Convention on Biological Diversity. This burst in indicator  
241 development is reflected in the large catalogue of indicators that have been proposed in the

242 Kunming-Montreal Global Biodiversity Framework (CBD, 2022b). However, if indicators  
243 continue to be developed without considering their contribution to the pre-existing “toolbox”  
244 (Sparks et al., 2011), we risk investing time and resources in metrics that offer redundant  
245 information while missing critical dimensions of biodiversity change.

246 The blank space in the indicator suite at local and short-term scales means that we are lacking  
247 sensitivity to biodiversity change at actionable scales. First, the indicator suite is poorly equipped  
248 to detect changes before 2030, which means political and conservation actions cannot be  
249 proactively assessed to ensure that we are on track to successfully meet the 2030 targets in the  
250 Kunming-Montreal Global Biodiversity Framework. Second, the lack of sensitivity to smaller  
251 organisation scales (municipalities and parks) means that target progress cannot be evaluated or  
252 reported at the scale of critical conservation action and decision-making (Christie et al., 2020).

253 To ensure that progress towards global biodiversity targets can be reported by 2030, we must  
254 focus efforts on better integrating local and short-term biodiversity trends into our assessments of  
255 national biodiversity targets. The blank space in indicator suitability at actionable scales must be  
256 remedied through strategic monitoring and indicator development with the specific objective of  
257 tracking finer-scale evidence of progress towards global biodiversity targets.

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## Supplementary material

### S1. Scenarios of biodiversity change and indicator use cases

Each group was asked to select one of three scenarios of biodiversity change to consider when drawing the space-time coverage of each indicator on their grid (Table S1). The consensus results presented in the main text (Fig. 2 and Fig. 3) do not discern between these scenarios because the coverage of indicators on the space-time grids did not strongly differ between Scenarios 1 and 2 (Fig. S1), and Scenario 3 was not discussed as it was only addressed by one group.

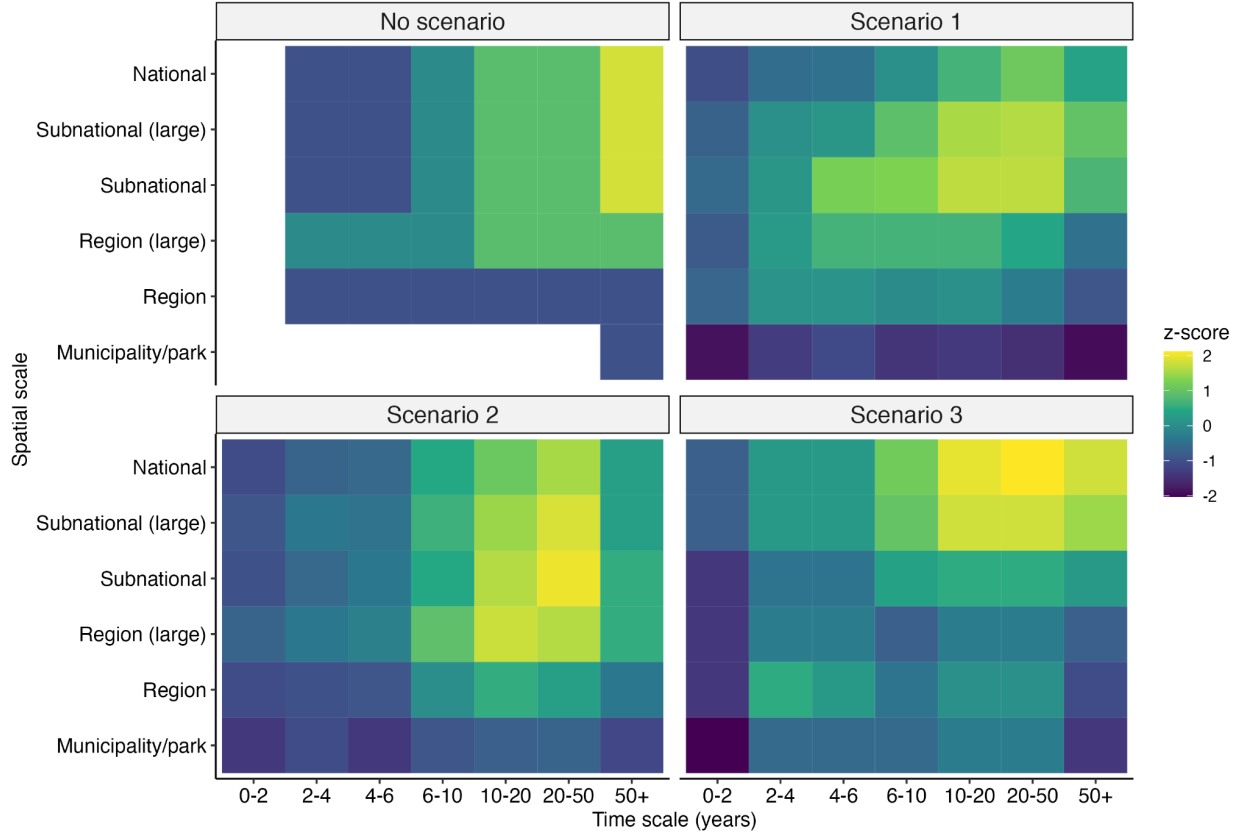
Each group was also asked to discuss one of two use cases when placing indicators on the space-time grids: (1) monitoring, or (2) decision-support. The results in the main text do not differentiate between use cases, because the consensus from the grids was very similar between use cases as well.

**Table S1:** Scenarios of biodiversity change that were discussed during the workshop.

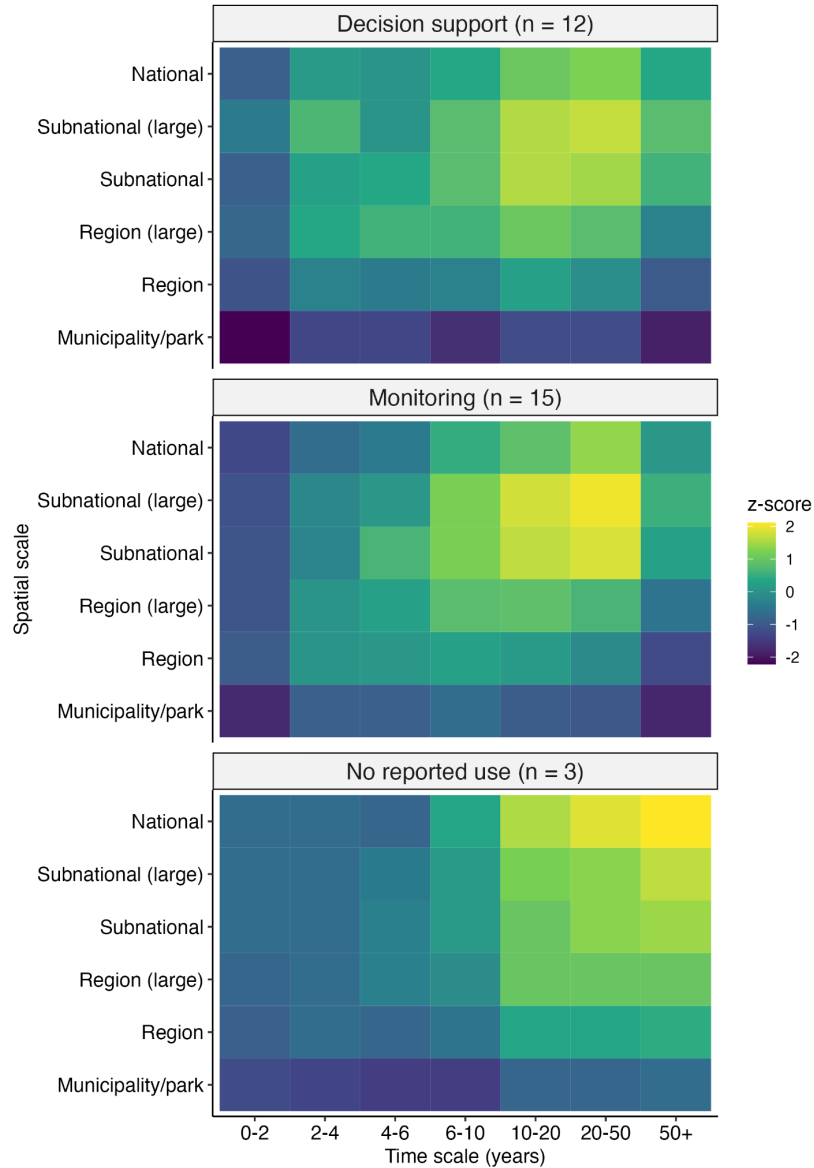
Scenario	Description
1	Rapid habitat conversion of native ecosystems to a degraded state or converted to non-natural ecosystems with increasing habitat fragmentation and <b>early signs of population and ecosystem function decline.</b>
2	Increased protection and effective management have <b>improved the outlook</b> for biodiversity with rebounding wildlife populations and ecosystem health.



3	Rapid changes in <b>disturbance regimes</b> (e.g. increased fire frequency, extreme heat events) causing potential ecosystem shifts, but modelled projections are <b>uncertain</b> as to how this might happen.
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**Figure S1.** Consensus from the 24 grids drawn by the 12 groups of workshop participants for each scenario. Each grid shows the coverage of the indicator suite to support decisions and monitor biodiversity change from local to national scales, and from short-term (0-6 years) to long-term (50+ years) scales, for the scenarios described in Table S1. “No scenario” shows the results from one grid which was not labelled by workshop participants. “Scenario 1” contains 11 grids, “Scenario 2” contains 11 grids, and “Scenario 3” contains 4 grids (done by 1 group).



**Figure S2.** Consensus from the 24 grids drawn by the 12 groups of workshop participants for each use case. Each grid shows the coverage of the indicator suite to support decisions and monitor biodiversity change from local to national scales, and from short-term (0-6 years) to long-term (50+ years) scales. “No reported use” shows the results from three grids which were not labelled by workshop participants.