¹ Making use of spatially biased variables in ecosystem condition accounting ² – a GIS based workflow

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4 Abstract

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Ecosystem Condition Accounts (ECA) should reflect the integrity or quality of all nature inside the scope of the account, and therefore rely on spatially representative indicators for condition. All ECAs are subject to data constraints in some way. Therefore, being able to make use of spatially biased data sets would be very valuable. For national ECAs, modelling approaches can in some cases be used to control for sampling biases. For local ECAs however, like at the scale of individual municipalities of development projects, this is often not an option as it involves spatial extrapolation using data from outside the ecosystem accounting area. In this study we develop three ecosystem condition indicators from the same spatially biased data set based on nature type mapping of Norwegian mires. The indicators are Alien species, Trenching and Anthropogenic Disturbance to Soil and Vegetation. We test our approach in three municipalities in south Norway. We discretised a spatial variable representing infrastructure prevalence, and we refer to this new map as Homogeneous Impact Areas (HIAs). To facilitate reliable estimation of indicator uncertainties, even in cases with very low sample sizes, we use a Bayesian updating method and produce probability distributions for the area-weighted mean indicator values in each HIA separately. Then we use area-weighted resampling and produce indicator probability distributions for each municipality. With this Bayesian updating and resampling approach, small sample sizes can be compensated by correspondingly large uncertainty ranges, as long as the full dataset is large enough to estimate the true population standard deviation. This paper demonstrates the use of a GIS-based workflow to control for some of the most problematic biases in an opportunistic field survey so that the data can be used for indicators in ECAs. The workflow can be used at any scale, including national scale. Because indicator values are calculated for unique spatial strata, local governments or others can target their data acquisition towards strata with low sample sizes, and thus achieve higher cost effectiveness and ultimately better spatial indicator coverage.

Keywords: alien species, disturbance, ecosystem accounting, ecosystem condition, horizontal aggregation,
 indicator, mire, peatlands, SEEA EA, wetlands

7 1. Introduction

Ecosystem condition accounting is the process of compiling relevant data on the status, trends and qualities
 of ecosystems (i.e. nature) and communicating this in a structured format (Comte et al., 2022). Its purpose
 is to make it easier to account for nature in policy by making the environmental costs of certain policies and

¹¹ practices visible to decision makers. A statistical standard for ecosystem accounting, including ecosystem

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condition accounting, was developed by the UN and adopted by the UN Statistical Commission in 2021 and
 is called SEEA EA (United Nations (2021); System of Environmental-Economic Accounting - Ecosystem
 Accounting). The standard, or framework, is a set of rules, principles and best practices for compiling
 ecosystem accounts, mainly aimed at national accounts.

Central to ecosystem condition accounts are variables and indicators. These are metrics chosen to reflect 16 the central condition characteristics of the ecosystems. These metrics are quantified and ideally monitored 17 over time to reflect the status and trends in condition. Indicators are variables that are normalised (rescaled) 18 against upper and lower reference values to become bound between the values 0 and 1. This normalisation 19 ensures that indicators are more comparable because an indicator value of 1 will mean the same for all 20 indicators, i.e. that the variable equals the upper reference value which again reflect the value of the variables 21 under the reference (pristine) condition. Similarly, a value of 0 means that the variable is in the worst possible 22 state, for example that the species or ecosystem function in question is completely lost from the ecosystem. 23 The reference condition needs to be defined for each ecosystem condition assessment separately, but SEEA 24 EA gives some suggestions, such as an an ecosystem with no or minimal anthropogenic disturbance. 25

The SEEA EA framework recommends that ecosystem condition indicators give an unbiased representation 26 of the condition for a given area (table 1 in Czúcz et al., 2021b; see also United Nations, 2021, §2.87), 27 and that condition indicators are recorded uniquely for each ecosystem asset so that the condition in the 28 ecosystem accounting area (EAA) can be inferred from an area weighted mean based on the relative extents 29 of the ecosystem assets (United Nations, 2021, §5.54). Ecosystem assets are defined as "ecological entities" 30 (meaning areas) about which information is sought and about which statistics are compiled (United Nations, 31 2021). This recommendation for representativity in the indicators means that spatially biased data are ill 32 suited, especially if sampling intensity varies systematically along gradients of anthropogenic pressures and 33 hence ecosystem condition. The recommendation for spatial resolution also means that when a condition 34 metric is sampled coarsely, for example in an opportunistic and spatially biased field campaign, then it is 35 very likely that you will not have a enough data points to reliably estimate an indicator value for each 36 ecosystem asset. This problem does not exist for complete wall-to-wall data, like remotely sensed imagery, 37 where each ecosystem asset will have enough data to estimate its unique indicator value. This challenge 38 if spatial generalisation is not unique to ecosystem condition accounts, and it is much discussed in the 39 ecosystem service accounting community of practice via the related term value transfer (United Nations, 40 2022; NCAVES and MAIA; Grammatikopoulou et al., 2023; Barton, 2023). There are at least three ways 41 to achieve this same complete areal coverage from indicator values that originally are spatially incomplete: 42

- a. Predict (project) indicator values from a statistical model that accounts for the effect of environmental
 variation on the variables.
- b. Take a central tendency (e.g. the mean) from the sample population and project it to all ecosystem
 assets of a given ecosystem type.

c. Take a central tendency from stratified sections of the sample population and projection them to the
 ecosystem assets, adhering to the corresponding strata.

The need for an unbiased estimation of indicator values is unquestionable, but nonetheless, this requirement 49 puts a large limitation on what types of data one can use in ecosystem condition accounts. Ecosystem 50 condition assessments are generally limited by data availability, and the choice of variables and indicators 51 to include in assessments is more often than not a pragmatic and opportunistic one, which is unlikely to 52 reflect the full scope of the ecosystem condition characteristics. Note that the same is true for thematic 53 biases. This is for example reflected in the scarcity of data commonly included on insects or soil biota, even 54 though most will agree they represent key ecosystem characteristics. Also having data from only one or a 55 subset of nature types inside what is defined as the ecosystem in the assessment, is a typical thematic bias 56 in ecosystem accounting. However, in this paper we chose to focus on spatial bias. 57

Being able to make use of spatially biased data would greatly alleviate data shortage problems in ecosystem condition accounts. One way to achieve this is modelling (option *a* in the list above). Statistical models can describe the general associations between the sampled data and the context where it was sampled (e.g. a set of environmental variables) and use these relationships to predict and project indicator values to areas that where not originally sampled. Depending on the data that goes into these models, they can make very precise and good indicators. This is especially true when the EAAs are large (e.g. regions or nations). But when they are small, like the scale of a municipality, and when the indicator is more likely to be used as the evidence base in concrete physical land use planning, then the inherent level of uncertainty from the spatial extrapolation of such models becomes unacceptable.

In this study we explore the potential for using a stratified aggregation technique to make use of spatially biased field data in ecosystem condition accounting. We demonstrate this technique on three indicators from the same spatially biased nature type mapping data set from Norwegian mires. We highlight the opportunities for local use-cases of this GIS-based workflow by contrasting our findings across three neighboring municipalities in Norway.

72 2. Material and Methods

This study makes use of a data set from from a standardised field survey of nature types in Norway that 73 started in 2018 and which is still ongoing (Norwegian Environment Agency, 2024). In this survey, selected 74 nature types are delineated on a map (over 140 000 polygons at the end of 2023), and each locality is scored 75 on a range of variables relevant for describing the state and quality of nature (Norwegian Environment 76 Agency, 2022). The surveys are commissioned with the goal of producing data relevant for immediate land-77 use decisions, and are therefore spatially biased, typically towards areas with high human impact or expected 78 impact. In addition, there is a thematic and size bias in the sampling protocol. For example, for the forest 79 ecosystem, rare, endangered or calcareous forest types are delineated, whereas more common or ordinary 80 forest types are not. In this study we focused on open mire ecosystems in Norway where the thematic bias 81 is less severe (the spatial bias being presumably equal for all ecosystems). The survey maps the following 82 mire types which we use in our analyses: 83

- Southern ombrotrophic mires (bogs) > 2500 m^2
- Northern ombrotrophic mires $> 10.000 \text{ m}^2$
- All semi-natural mires $> 1000 \text{ m}^2$
- Calcareous southern fens (minerotrophic mires) $> 500 \text{ m}^2$
- Calcareous northern fens $> 1000 \text{ m}^2$

In the above, *southern* refers to boreonemoral and southboreal zones, and *northern* refers to mid-boreal, 89 north boreal, and alpine zones (Moen, 1998). In addition, the northern fens need to be even more calcareous 90 than the southern fens in order to be surveyed. We included data from 2018 to 2023. In this paper we 91 assume the survey is representative for the entire mire ecosystem in Norway (i.e. that there is no thematic 92 bias). Although it is possible that smaller or less calcareous mires will score systematically different than 93 the ones that are surveyed, we do not think this is so much the case for our variables (see below). However, 94 we do assume that alien plants are slightly less common on bogs relative to fens, and therefore that this 95 variable will be biased since that variable is only recorded in fens. The other variables are recorded in all 96 delineated mires. 97

From the survey data set we identified six relevant variables (variable 1-6 in Table 1) which we attribute to 98 three different ecosystem condition characteristics that describe the typical behavior of open mire ecosystems 99 in the reference condition (Figure S1). Variable 1, 7FA, represents the abundance of alien species, mainly 100 plants. Variables 2-5 (7SE, PRSL, 7TK and PRTK) describe very related aspects, and are attributed to 101 the same ecosystem condition characteristic (vegetation intactness) and so they were combined into a single 102 indicator called anthropogenic disturbance to soil and vegetation (ADSV; Figure S1). These variables were 103 were originally recorded along binned frequency ranges (Norwegian Environment Agency, 2022). Because 104 the data was strongly right skewed, we used the lower limit for each frequency range to convert them into 105

percentages. This was done by summing the four variables after they had been converted to percentages. 106 This was not a perfect solution, especially since some localities only had one of the variables recorded, but 107 we chose this, rather than for example using a *worst rule* principle, to better separate the localities in terms 108 of their indicator values. Variable 6, 7GR-GI, is different from the preceding variables in Table 1 in that it 109 includes an estimation of future effects that the observed trenches are projected to have on mire vegetation, 110 function, or structure over time. This is not a favourable trait in a metric used to evaluate the ecosystem 111 condition as it is today, yet we include it here nonetheless because there is a general shortage of data on 112 mire hydrology, which is a fundamental part of mire integrity. 113

To turn variables into indicators we scaled them using three normative reference values each: an upper (best possible condition), a lower (worst possible condition), and a threshold value that defines the breaking point between good and poor condition (Jakobsson et al., 2020). The reference values make up a numerical representation of the reference condition. We define the reference condition as one where ecosystems are subject to little or no human influence, with a climate as in the period 1961-1990 and a native species pool similar as today (Jakobsson et al., 2021).

The variable 7FA was rescaled into the indicator named Alien species, 7GR-GI was rescaled into the 120 indicator Trenching, and ADSV was rescaled and kept the name ADSV (Figure S1). For Alien species and 121 ADSV, the lower and upper reference values were defined as 100% and 0%, respectively. The threshold 122 for good ecosystem condition was defined as 10%, which was then mapped to the value 0.6 on the rescaled 123 indicators, thus creating a non-linear rescaling of the variable (Figure S2). For *Trenching* we used the lower 124 and upper reference values 1 and 5, respectively, and a threshold value of 2.5 (Figure S2). A variable value 125 of 1 indicates an intact mire, and a value of 5 indicates a mire transitioning away from a wetland. A value 126 of 2 indicates observable change within the range expected for the same mapping unit, and a value of 3 127 indicates a mire transitioning into a neighbouring (ecologically speaking) mapping unit. See Figure 2 and S1 128 for schematic workflows for the indicator development. Alien species was attributed to Ecosystem Condition 129 Typology (ECT) class B1 - Compositional state characteristics and ADSV, and Trenching were attributed 130 to ECT class A1 - Physical state characteristics (Czúcz et al., 2021a). 131



Figure 1: Map of the three focal municipalities. For each municipality the maps in the top row show ocean in blue and non-ocean in green. The survey coverage maps are in grey, and the mapped mires are in red, with polygon borders made extra thick to make them visible, but then also exaggerating their size. The bottom row shows the delineation for homogeneous impact areas which is an ordinal gradient from 0-3 with increasing presence of human infrastructure.

We used an ecosystem delineation map for open mires in southern Norway, produced using remotely sensed 132 data and a deep learning model (Bakkestuen et al., 2023). This model estimates 12.7% of the area in southern 133 Norway is mire (Bakkestuen et al., 2023). Mires are ecologically and socially important in Norway simply 134 due to their large extent, and due to their role in climate mitigation as mires store a large amount of carbon. 135 There has not been a national assessment of the ecosystem condition of mires in Norway, but the authors 136 recently contributed to a report which presented several new indicators that can be used in future national 137 assessments for this ecosystem (Nybø et al., 2023; see also Kolstad et al., 2023)). The current study builds 138 on the work in that report. 139

Because the nature type survey data are spatially biased, we cannot assume that they are area-140 representative. In an attempt to overcome this issue, we divided the area of Norway into four 141 non-overlapping Homogeneous Impact Areas (HIAs) based on an infrastructure index for the year 2022 142 (Table 1). This index is a continuous variable that represents the frequency of different infrastructure types 143 inside 500 m radius circles around each 100×100 m pixel (Erikstad et al., 2023a). We then categorised this 144 continuous variable into four classes (0-3) using ranges chosen to produce a sensible and relatively linear 145 area classification when visualised along an urban-wilderness gradient, whilst at the same time delineating 146 sufficient areas for each stratum across Norway (Table S1). We then aggregated the data to 1×1 km pixels 147 to ease computations and vectorised it. The name HIAs is not a perfect representation of the information 148 found in the infrastructure index, but we introduce this name here as a general term which is aligned with 149 the concept of Homogeneous Ecosystem Areas, sensu Vallecillo et al. (2022). 150

We used the entire national data set for assessing the relationship between the HIA levels and the indicator 151 values. We then subsetted the national data set and chose three municipalities in south Norway to test 152 out the indicators. The municipalities differ in several aspects, such as the amount of mire area, the total 153 area surveyed, and the prevalence of infrastructure (Table 2, Figure 1, S3, S4). The nature type polygons 154 with the indicator values were intersected with the HIA map and a map of municipal outlines in Norway. 155 The relationship between the HIA classes and indicator values was examined visually. For each HIA and 156 municipality combination we then created a probability distribution for the area weighted mean of the 157 indicator values using Bayesian updating of a uniform prior between 0 and 1, informed by the standard 158 deviation (SD) of the indicator values in the national data set (Figure 2 C; Appendix C, line 134). We refer 159 to this step as the first of two aggregation steps (Figure S1). The resulting distributions are assumed to 160 be normally distributed, and we therefore simply carried the mean and SD from the posterior distributions 161 over to individual polygons in the ecosystem delineation map, for each HIA class separately. This step is 162 referred to as *spreading* the data (Figure S1). For each polygon we then sampled random numbers from 163 a normal distribution with this same mean and SD. The number of m^2 dictated the number of samples 164 for each polygon, thus ensuring that large polygons ended up counting more towards the indicator value 165 in the given municipality. We then drew 1000 random values from this vector of possible indicator values 166 and created a probability distribution for the indicators for each municipality (the second aggregation step; 167 Figure S1). When there were no indicator values for a given HIA class, we ignored that class also in the 168 municipal estimate. 169

All the data preparation and analyses were done in RStudio (Posit team, 2024) and R version 4.3.0 (R Core Team, 2023), relying heavily on the packages tidyverse (Wickham et al., 2019), sf (Pebesma, 2018), and stars (Pebesma and Bivand, 2023).

	Variable				
id	code	Variable name	Measurement unit	Description	Reference
1	7FA	Prevalence of alien species	Unit-less, ordinal, non-linear scale from 1 (no alien species) to 7 (only alien species)	The fraction of the species composition made up from alien species	Halvorsen and Bratli (2019)
2	7SE	Human caused abrasion or abrasion-caused erosion	Unit-less, ordinal, non-linear scale from 1 to 4.	Measures the frequency of imagined 4 m^2 quadrats laid over the area that has some sign of abrasion	Halvorsen and Bratli (2019)
3	PRSL	as above	Unit-less, ordinal, non-linear scale from 0 to 7.	Same as 7SE, but recorded at a higher resolution	Norwegian Environment Agency (2022)
4	7TK	Tracks from large vehicles	Unit-less, ordinal, non-linear scale from 1 to 4.	Measures the frequency of imagined 100 m^2 quadrats laid over the area that has some signs of vehicle tracks	Halvorsen and Bratli (2019)
5	PRTK	as above	Unit-less, ordinal, non-linear scale from 0 to 7 .	Same as 7TK, but recorded at a higher resolution	Norwegian Environment Agency (2022)
6	7GR-GI	Trenching intensity	Unit-less, ordinal scale from 1 to 5	Describes the effect that drainage ditches is estimate to have on the species composition and environmental variables ones the system reached its new equilibrium	Norwegian Environment Agency (2022)
7	Infra- structure Index	Infrastructure Index	Unit-less linear scale from 0 to 13.2	Unit-less index ranging from from 0 to 13.2	Erikstad et al. (2023b)
8	HIA	Homogeneous Impact Area	Ordinal, non-linear scale from 1 to 4	A categorical representation of the infrastructure index	this paper

Table 1: Variables used in this study

Municipality	Total terrestrial area (km ²)	% of terrestrial area surveyed	% open mires in relation to total terrestrial area	Total mire area (km ²)	%of mire area inside survey area	Number of mire polygons in survey	Mean Infrastructure Index value
Nordre Follo	203	40	0.3	0.6	$18.6 \\ 0.5 \\ 18.1$	6	1.8
Gran	756	21	2.7	20.2		56	1.2
Nord-Aurdal	906	26	11.1	100.7		236	1

Table 2: Information for the three target municipalities in Norway

173 3. Results

¹⁷⁴ 3.1. Indicator validity and trends in Norway

The three indicators showed some association with the HIAs when we looked at data from all of Norway with 9026 individual mires. The indicators mostly showed a worsening of condition with increasing presence of human infrastructure (Figure 3). This relationship was much stronger for the indicator *Trenching*, and weakest for the indicator *Alien species*. *Alien species* also had the highest indicator values overall, with most mires having no alien species recorded. For *Trenching*, 57% of mires in HIA-3 had some trenches, whereas in HIA-0 this number was 10%.

181 3.2. The three focal municipalities

Only in Gran municipality was there a significant difference in the *Trenching* indicator between HIAs, with 182 HIA-2 having worse condition than HIA-1 (Figure 4). Conversely, the ADSV indicator in Gran showed worse 183 condition in HIA-1 compared to HIA-2. Nordre-Follo had considerably fewer data points compared to Gran, 184 and especially to Nord-Aurdal who had the most data points, and this paucity of data is reflected in the wide 185 credible intervals for all three indicators in Nordre Follo. The credible intervals are widest for the Trenching 186 indicator, and this is because the national data set showed more variation in the underlying variable 7GR-187 GI compared to the other variables 1-5 (Table 1), and this information is informing the Bayesian updating 188 process (see Section 2). Besides Nordre Follo, which do not contain any HIA-0 areas (i.e. relatively wild 189 areas), the three municipalities had areas in all HIA classes. Yet, none of the three municipalities had 190 survey data from all HIAs. Therefore, when we transferred the mean and SD for each HIA (Figure 4) over 191 to the ecosystem delineation map (Figure 5), some mire polygons in the ecosystem delineation map did not 192 get assigned any data, and were therefore not included (i.e. did not have any influence on) the following 193 aggregation to ecosystem accounting areas (EAA) (Figure 2, E). At the municipality level (i.e. the EAA 194 level) the three municipalities show some differentiation. Nordre Follo had the highest (the best) indicator 195 values for ADSV, but the lowest for Trenching, which was also the only instance of an indicator crossing the 196 threshold from good to deteriorated condition (Figure 6; Table S2). 197

¹⁹⁸ 4. Discussion

199 4.1. The stratified GIS-based approach using HIAs

In this paper we have demonstrated a generalisable GIS-based workflow for making use of spatially biased 200 field data to produce representative ecosystem condition indicators at a local municipal scale (Figure 2). 201 This approach is useful especially for local assessments where we do not want to use data from outside the 202 EAA to inform or influence our estimates for condition indicators inside the EAA. The method relies on 203 stratifying the field data by Homogeneous Impact Areas (HIAs). Our HIA was an ordinal gradient from low 204 to high prevalence of infrastructure, and we found a relationship of increasing infrastructure and decreasing 205 indicator values ranging from weak, in the case of the Alien species indicator, to strong, for the indicator for 206 Trenching in mires (the ADSV indicator falling somewhere in the middle) (Figure 3). This implies that the 207 stratification was warranted in the latter case (*Trenching*), i.e. that field data from urban or sub-urban mires 208 could not be said to represent the status of mires in more remote wilderness areas. In the case for Alien 209 species, stratifying the variable by the HIAs can be predicted to have had a less directional effect on average, 210 but we did find a difference between HIA-1 and 2 in Nord-Aurdal municipality, indicating that the impact 211 from alien species differs between these two strata of varying infrastructure (Figure 4). The drawback that 212 we see from using this stratification technique when the HIA variable is not a good predictor for variation 213 in the indicator, is that we end up with less data points, and therefore higher uncertainties around our 214 indicator estimates, than we otherwise would. However, we do not see this as a major problem. Also, since 215 our HIA areas are somewhat cohesive, forming a clumped or aggregated pattern, stratifying by it will on 216 average lead to relatively more local data being used for each local indicator estimate, with less geographic 217 218 extrapolation. Therefore, we see little risk in using the stratification process also on indicators where the relationship between the indicators and the HIA are weak, although we stress that not accounting for other, 219 potentially more relevant predictors of indicator values, would leave the indicator as spatially biased as the 220 original variable. 221



Figure 2: Simplified schematic showing the workflow (Panes A-E) for spatial generalisation of a spatially biased ecosystem condition indicator. Pane A shows a spatially explicit, patchy and spatially biased indicator. The outline is the ecosystem accounting area (EEA). Pane B shows the location of four homogeneous impact areas (HIAs) inside the EEA. The indicator values in Pane A are used, in combination with the HIA map in Pane B, to update a uniform prior and produce a posterior probability distribution for the mean area weighted indicator value for each HIA (Pane C; here simplified to only show the mean (circles) and 95% credible intervals (coloured bands)). The Bayesian updating is informed by the standard deviation for the indicator in a much bigger national data set. The width of the posterior distribution responds both to variation in the data and to the sample size, giving a realistic measure for the uncertainty around the indicator even with a single observation. The distributions in Pane C are assumed normally distributed. Note that because in this example there were no indicator data for HIA-3, indicator values are only aggregated for HIAs 0–2. In Pane D the mean and SD from the posterior distributions are transferred to individual polygons in an ecosystem delineation map, for each HIA separately. The colours indicate different indicator values (highlighted in the inset). For each ecosystem occurrence (i.e. ecosystem assets) in Pane D, we draw one random value for each square meter of area from a normal distribution with the mean and SD that is associated with that polygon. In Pane E we have randomly sampled 1000 values from the entire vector of samples in the previous step, and we get an area weighted probability distribution for the mean indicator value for the EEA.



Figure 3: Proportion of localities with different indicator values for three ecosystem condition indicators along an ordinal gradient of increasing infrastructure densities (Homogeneous Impact Areas 0–3). The data is from a national nature type survey in Norway.



Figure 4: Indicator values (circles = mean; bars = 95% credible intervals) for three mire ecosystem condition indicators (rows) in three Norwegian municipalities (columns). The indicator values are calculated uniquely for each Homogeneous Impact Area (HIA) in each municipality. The numbers to the left of each bar is the sample size, i.e. the number of surveyed mires.



Figure 5: An indicator for mire trenching shown for Nord-Aurdal municipality. Individual mire polygons are coloured by the mean indicator values for the homogenous impact area where it lies. Colours are chosen to best reflect categorical differences and exaggerates the absolute difference between areas. The inset it just a visual aid. Coordinate reference system is EPSG 25832. Axis are in meters.



Figure 6: Distributions for three ecosystem condition indicators in the Norwegian municipalities. The colour gradient reflects the value of the x-axis. The dotted vertical line represents the threshold for what is considered reduced ecosystem condition (< 0.6). Vertical lines under the density curves are 2.5%, 50% (the median) and 97.5% percentiles.

222 4.2. The benefits of using Bayesian updating

We have also demonstrated how Bayesian updating and re-sampling can be used instead of traditional 223 arithmetic aggregation of indicators, from ecosystem assets to EAAs, to produce probability density distri-224 butions for indicator values. A major benefit of this approach in our example was that it allowed us to 225 present reliable uncertainty ranges for our indicator estimates even with very low sampling sizes, thus mak-226 ing it possible to estimate indicator values for a much greater area than if we were forced to set a minimum 227 sample size threshold. An indicator estimate is of little value unless it is accompanied by a measure of 228 uncertainty. The variance is commonly used, usually calculated from the variation between spatially distant 229 sampling points. However, the variance is not reliable for low sample sizes. For example, even if a numerical 230 population has a large variance, it is still possible to sample, by chance alone, two or three numbers that 231 are very close to each other, and this sample would then display a low variance which is not reflective of 232 the true variance. Knowing this, one approach is to set a sample size limit, and refrain from estimating 233 indicator values unless there are more than a given number of data points. In our test municipality Nordre 234 Follo, we had only 1-3 data points for each HIA strata, yet we were able to use these data regardless because 235 the Bayesian updating produces a reliable, and relatively broad, uncertainty range for the estimate. This is 236 an advantage, especially for local ecosystem condition assessments where data scarcity is likely to be more 237 of an issue than in for example national assessments. 238

239 4.3. How to get more data for local Ecosystem Condition Accounts

The UN standard for ecosystem accounting has been tailed towards national accounts (United Nations, 240 2021). Similarly, reporting of Ecosystem Accounts to Eurostat, expected to become mandatory for all EU 241 and EEA countries from 2026, is unlikely to require sub-national resolution. Assessments at national scales 242 can make use of data sets, and hence indicators, that local assessments cannot. For example, national forest 243 inventories or other national area representative field-based nature monitoring provide enough data points 244 for reliable estimates of indicator values only at relatively large spatial scales. Local ecosystem accounts 245 instead rely more on remote sensing or field measurements. Remote sensing holds great promise for delivering 246 valuable information to ecosystem accounts across all scales, yet there are some ecosystem characteristics 247 that cannot easily be sensed remotely. This includes for example species identities, and hence indicators on 248 topics such as alien species or occurrence of threatened or certain keystone species. Fieldwork will therefore 249 still be vital for collection of information for ecosystem accounts also in the future. 250

To increase efficacy of fieldwork at local scales - and hence, reduce costs - our results demonstrate that municipalities can stratify their field sampling according to the HIAs. For example, Gran and Nord-Aurdal have not recorded any field data from their most urban areas (HIA 3) and could make these areas a priority in upcoming field campaigns in order to get more complete spatial indicator coverage.

We used a national data set of nature type surveys that follow a shared protocol (Norwegian Environment 255 Agency, 2022). There can be other data sets, that may not be compiled nationally, but which could be 256 relevant to local ECAs. In some cases, a local ECA is mostly interested in describing and monitoring the 257 status within its own EAA, but great benefits may be had if accounts can also be compared between EAA, 258 say between municipalities. This kind of information can give grounds for a more regional assessment, for 259 example looking at the effects of policies on ecosystem condition trajectories. To accomplish this level of 260 synthesis it helps to be able to use indicators that are common across EAAs. This all depends on the right 261 variables being collected in a similar way, for example across different projects or monitoring frameworks. 262 In Norway, ecosystem impact assessments (EIA) are frequently being produced in conjunction with planned 263 development projects. This data could be made very valuable for local ecosystem condition accounts, but 26 currently there are several things stopping this. Firstly, there is no standardised reporting for EIA in 265 Norway, and no mandatory publication pathway, and therefore no way to obtain a unified data set of 266 variables recorded across different EIAs. If data is made publicly available in a national data base, they 267 could be used to design indicators that are informative at multiple scales, also larger than the project level 268 scale at which they were recorded. Second, the data collection is mainly on the occurrence of specific nature 269 type or species of interest, and true condition parameters are not part of the information required by the 270 authorities. In contrast, other nations have implemented EIA or EIA equivalent systems that have much 271 greater synergistic properties towards ecosystem accounting, such as the Biodiversity Net Gain program in 272 England (Department for Environment, Food and Rural Affairs, 2024). This program enforces developers 273 to record and compile data on ecosystem extent and condition at very fine resolution in order to document 274 their effect on nature and ensure a positive net gain from their activities. Relevant ecosystem condition 275 variables are recorded for each delineated ecosystem areas, providing an explicit link between ecosystem 276 type and condition. 277

278 4.4. Indicator values in the three pilot municipalities

The indicator values for our three indicators across the three municipalities showed in general a good 279 condition in the mire ecosystems (Figure 6). The exception was for variable *Trenchinq* in Nordre Follo, 280 where the indicator value was 0.25; well below the threshold for good ecosystem condition (0.6). This 281 estimate is based on just 4–5 data points (i.e. mires), and this is also reflected in the wide credible intervals 282 [0.04 - 0.50]. Nordre Follo has surveyed more of its total land area compared to the other two municipalities, 283 but has less mire area to begin with (Table 2), which is the reason for this low sample size. We believe this 284 indicator estimate is trustworthy, considering the wide credible intervals, and that it could reflect the true 285 prevalence of trenching in Nordre Follo. Future work could test this assumption by simulating the effect of 286 varying the sample size for an EAA where all the mires are sampled. 287

Mire condition in Norway has not been assessed at a national scale. Still, we know that they are subject 288 to multiple threats, especially land conversion into agriculture, forestry, or development, and we see this 289 reflected in the Norwegian Red List for Nature types where many ombrotrophic bog types, and rich southern 290 minerotrophic fens are listed (Centre, 2018). Land conversion of mires is often initiated with trenching to 291 lower the water table but note that our *Trenching* indicator does not document the effect of trenching 292 on old mires that are today transitioned into another ecosystem. This is in line with the UN standard for 293 ecosystem accounting, where these effects should be captured by the extent accounts (United Nations, 2021). 294 Therefore, the negative consequences of trenching on all Norwegian mires, old and current, must be higher 295 than what our indicator is made to show, most likely considerably higher. 296

Alien species risk is not considered a threat to any of the Norwegian mire types, and our results confirm this, at least for the present (Figure 6). Motorised vehicle traffic and other forms of human transportation are also threats listed for some mire types in the red list assessment, and we see some reduction in the ADSV ³⁰⁰ indicator, most so in Gran and in areas closer to infrastructure (Figure 4). Still, the indicator values are ³⁰¹ consistently above the threshold value for good ecological condition (Figure 6).

302 5. Conclusion

In conclusion, we have demonstrated a new GIS based workflow for constructing ecosystem condition indicators from spatially biased variables using a method of stratified aggregation by an ordinal gradient of Homogeneous Impact Areas (HIA). In addition, we show how Bayesian updating can help produce uncertainty estimates for condition indicators that suffer from low sampling sizes where traditional variances would be unreliable. Our workflow can also help guide local field efforts to in the future get better and less resource demanding local ecosystem condition accounts.

309 CRediT authorship contribution statement

Anders L. Kolstad: Conceptualization, Methodology, Software, Validation, Formal analysis, Data Curation, Writing - Original Draft, Visualization, Project administration, Funding acquisition. Matthew
 Grainger: Validation, Writing - Review & Editing. Marianne Evju: Conceptualization, Writing - Review & Editing.

314 Declaration of Competing Interest

³¹⁵ We have no competing interests to declare.

316 Acknowledgements

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318 Data availability

This manuscript is written in Quarto, and the source file (Appendix B) also contains code for all the analyses underlying this study, including data exploration and cleaning. For a rendered version of the source file, with all code and calculation visible, see Appendix C. The source files and the data are also located on GitHub (https://github.com/anders-kolstad/HIAs) with an archived stable version on Zenodo (doi:10.5281/zenodo.11504703). The exception is the large nature type survey data, which was downloaded locally, but which is freely available (see Norwegian Environment Agency (2024)).

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