

1 Quantifying the Value of Community Science Data for Conservation

2 Decision-making

3 Allison D. Binley<sup>1,2\*\*</sup>, Jeffrey O. Hanson<sup>1</sup>, Orin J. Robinson<sup>2</sup>, Gregory H. Golet<sup>3</sup>, and Joseph R.  
4 Bennett<sup>1</sup>.

5 1 Department of Biology, Carleton University, Ottawa, Canada

6 2 Cornell Laboratory of Ornithology, Cornell University, 159 Sapsucker Woods Road, Ithaca, NY  
7 14850 USA

8 3 The Nature Conservancy, 500 Orient Street Suite 150, Chico, CA 95928 USA

9 \*\*current affiliation

10 Corresponding author: Allison D. Binley

11 **Email:** [allisondbinley@gmail.com](mailto:allisondbinley@gmail.com)

12 **Author Contributions:**

13 Conceptualization: ADB, JRB

14 Data Curation: ADB, OJR, GHG

15 Formal Analysis: ADB, JOH, OJR

16 Funding Acquisition: ADB, JRB

17 Methodology: ADB, JOH, OJR, GHG, JRB

18 Supervision: JRB

19 Visualization: ADB

20 Writing (original draft): ADB

21 Writing (review and editing): ADB, JOH, OJR, GHG, JRB

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23

24 **Data Availability**

25 Data for this project are available at DOI 10.17605/OSF.IO/E536U.

26 Note that the shapefiles for private properties have been removed from this version to  
27 protect the privacy of the landowners involved in this project.

28

29 **Code Availability**

30 Code for the analyses in this project are available at DOI 10.17605/OSF.IO/E536U.

31

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40

41 **Abstract**

42 Monitoring biodiversity can be critical for informing effective conservation strategies,  
43 but can also deplete the resources available for management actions. Freely-available  
44 community science data may help alleviate this issue, but only if data quality is sufficient  
45 to inform the best decisions. Our objective was to quantify the predicted outcomes of  
46 prioritizing conservation action based on regional community science compared to using  
47 targeted professional monitoring data. Using data from the BirdReturns program in the  
48 Central Valley of California as a case study, we prioritized management units for  
49 conservation action based on the predicted probability of detecting seven shorebird  
50 species. Crowd-sourced data performed better than professional data even before  
51 accounting for the cost of professional monitoring, and substantially better when  
52 monitoring costs were explicitly considered. Thus, conservation action based on freely-  
53 available community science data could theoretically result in better biodiversity  
54 outcomes than paying for targeted professional monitoring.

55 **Keywords:** citizen science, conservation, agriculture, shorebirds, BirdReturns, Central  
56 Valley, habitat enhancement, site selection, eBird

57 **Introduction**

58 Improving the evidence base for conservation decisions is the impetus for many  
59 biodiversity monitoring programs. Increasing our knowledge of a system can lead to

60 better conservation outcomes (Runting, Wilson, and Rhodes 2013), and thus presents a  
61 worthwhile investment. However, some studies suggest that collecting additional  
62 information may not be beneficial for decision making (Moore and McCarthy 2010), and  
63 delaying action in favour of collecting more information can be detrimental (Martin et al.  
64 2012). Despite half of conservation budgets allocated for threatened species recovery  
65 being spent on research and monitoring (Buxton et al. 2020), the trade-offs between  
66 spending on information gathering versus action remain poorly understood.

67 Extensive biodiversity data exist that can potentially be used to inform conservation  
68 decisions (e.g., GBIF (GBIF: The Global Biodiversity Information Facility 2022); eBird  
69 (Sullivan et al. 2014); iNaturalist (Callaghan et al. 2020)). For instance, data from  
70 community science programs (also commonly known as “citizen science”) are often  
71 readily available and freely accessible (Binley et al. 2023). Since these data are gathered  
72 by the public, they have extensive spatial coverage and are less costly than hiring  
73 professionals to collect data (Heigl et al. 2017; Theobald et al. 2015). However, there are  
74 concerns that less structured protocols and greater variation in observer skill may yield  
75 less accurate results than professional monitoring (Binley and Bennett 2023; Munson et  
76 al. 2010). Furthermore, since many of these programs are opportunistic, the capacity for  
77 targeting data collection precisely where it is needed is more limited. Professional  
78 monitoring, while more costly and limited in spatial scope, can be directed to areas that  
79 will yield the most useful information for decision making, including areas that have  
80 limited access to community scientists. Although previous studies have compared  
81 species’ diversity and abundance estimates derived from professional monitoring

82 protocols and community science programs (e.g., (Kamp et al. 2016; Munson et al. 2010;  
83 Walker and Taylor 2017), it is not clear whether discrepancies between the different  
84 approaches would, in turn, result in different conservation decisions (Grantham et al.  
85 2008; Polasky and Solow 2001).

86 Here we investigate whether untargeted, crowd-sourced community science data is of  
87 sufficient quality to inform conservation prioritizations, comparing them to professional  
88 monitoring efforts targeted on privately-owned properties enrolled in a conservation  
89 program. Furthermore, we assess whether the cost savings afforded by using the freely  
90 available community science data could aid in redistributing resources from monitoring  
91 to action, potentially leading to better outcomes for biodiversity. To achieve this, we used  
92 data from a dynamic conservation program run by the Nature Conservancy (TNC) in  
93 central California as a case study. We generated theoretical conservation plans  
94 (henceforth, prioritizations) that selected rice farms to enroll in the conservation program  
95 by minimizing costs and maximizing the predicted number of detections of seven  
96 shorebird species on enrolled properties based on species distribution data derived from  
97 (i) community science (from the eBird community science project), (ii) targeted  
98 professional monitoring data only (collected by TNC), and (iii) both community science  
99 and professional data integrated. Community science data were available for the region,  
100 but rarely on the rice fields that were candidates for enrollment in the program.  
101 Professional monitoring was conducted on the private properties to fill this habitat  
102 coverage gap, as well as to monitor habitat conditions, address research questions and  
103 assess landowner compliance. While the professional monitoring for this program served

104 multiple purposes, our analysis focuses solely on the biodiversity information content to  
105 assess its relative utility for prioritizing conservation action. In addition to the costs  
106 associated with implementing conservation action, which in this case involves enrolling  
107 properties in the conservation program, our prioritizations accounted for monitoring  
108 costs. Specifically, prioritizations based on the professional data or the integrated  
109 community science and professional dataset had their total budget reduced by the cost of  
110 monitoring. Since the community science dataset is open and freely available,  
111 prioritizations based on this dataset were assumed to have zero field monitoring costs.  
112 After generating the prioritizations, we assessed the performance of each dataset based on  
113 the number of bird detections captured across all properties selected in our theoretical  
114 prioritization.

## 115 **Materials and Methods**

116 The BirdReturns program is a dynamic conservation project by The Nature Conservancy  
117 (TNC) in central California that aims to provide temporary habitat for migratory  
118 shorebirds (Reynolds et al. 2017). Over 90% of California’s native wetlands have been  
119 lost to agricultural expansion (Dahl 1990; Frayer, Peters, and Pywell 1989), creating a  
120 potentially hostile environment for migratory birds that rely on them to rest and refuel.  
121 However, by flooding harvested rice fields for a few weeks during spring and fall  
122 migration, conservation practitioners can create “pop-up wetlands” that meet the needs of  
123 species as they pass through, temporarily restoring high quality habitat for their use when  
124 and where they need it (Golet et al. 2018, 2022). Any costs associated with habitat  
125 creation on the farms are offset by a reverse auction system, whereby farmers bid the

126 amount of compensation they would require to flood their fields for a set period of time.  
127 TNC uses eBird community science data, data collected from previously enrolled fields,  
128 and remotely-sensed land cover data to rank the shorebird habitat value of properties  
129 being considered for enrollment in the program (Reynolds et al. 2017). This information  
130 is used in conjunction with bid prices submitted through a reverse auction to select  
131 enrollments for the program. Professional monitoring is then used to assess habitat  
132 conditions and patterns of bird use in a subset of enrolled and (in some cases) unenrolled  
133 fields during program implementation. The purpose of this monitoring is to evaluate  
134 program effectiveness and better understand how local and landscape-scale factors affect  
135 bird response for refining requirements of the program and improve the analytical models  
136 (e.g., Conlisk et al. 2022) used to inform bid selection in future auctions. In addition,  
137 professional monitoring is done to assess compliance so that landowners can be  
138 instructed to take corrective actions when target habitat requirements are not being met.  
139 Thus, both community science and professional monitoring data are used in the true  
140 implementation of the BirdReturns program. For more information on the BirdReturns  
141 program, see (Golet et al. 2018; Reynolds et al. 2017).

142 Given that both community science and professional datasets are available for the same  
143 species and locations, this presents a unique opportunity to compare the relative value of  
144 each dataset to inform the prioritization of conservation action, in this case enrollment of  
145 properties in the BirdReturns program. We emphasize that our analysis focuses on the  
146 trade-offs between monitoring costs and information content, but does not account for the  
147 other aforementioned purposes of professional monitoring. Models of predicted

148 probability of detection for each species were developed by Robinson et al. (2020),  
149 providing a uniform metric for prioritization using each dataset, as well as an integrated  
150 model that performs better than using either dataset alone (see details under  
151 “Prioritizations”). The integrated model predictions can therefore serve as the benchmark  
152 of the best available information (Robinson et al. 2020; Runting et al. 2013) with which  
153 we can evaluate the value of decisions based on each dataset individually. Correcting for  
154 the sensitivity and specificity of the integrated model (Robinson et al. 2020), we can use  
155 the estimates as our best knowledge of where species are truly detected while accounting  
156 for uncertainty in these estimates. The size and location of 207 properties that submitted  
157 reverse auction bids were used in this analysis. Detailed information on the cost of  
158 monitoring and action is available from TNC (Appendix A). Thus, this case study  
159 represents a realistic applied conservation scenario, with real biodiversity data and  
160 operational costs.

#### 161 Data Collection Protocols

162 Surveys conducted by TNC consisted of 8,192 point counts conducted between February  
163 1 and May 31, 2014-2017. All birds within a 200m radius semicircle were recorded.  
164 Observers searched for birds for at least two minutes, but continued until all visible  
165 individuals in the semi-circle were recorded. Information was collected on the identity of  
166 the observer, the duration of the count, and the date, as well as habitat conditions such as  
167 water depth, vegetation cover and weather. Point count locations were randomly assigned  
168 to both treatment and control fields enrolled in the BirdReturns program. Treatment fields  
169 are those that were enrolled in the program and therefore adhered to program



170 requirements regarding flood depth and minimal standing vegetation. Control fields are  
171 those that were not enrolled in the program and therefore did not follow these  
172 requirements, though many were still flooded. For more details, see (Golet et al. 2018).

173 eBird is a semi-structured community science program that allows participants of any  
174 skill level to submit checklists of species observed at any time or location (Sullivan et al.  
175 2014). Although eBird observations are opportunistic (i.e., not following a set monitoring  
176 protocol), users must submit information such as time of day, time spent searching,  
177 distance travelled, and whether the checklist represents a complete account of all species  
178 that were seen and identified in the field. These covariate data can then be used to control  
179 for additional sources of variation introduced by the opportunistic method of recording  
180 data (Johnston et al. 2021). In this study, eBird checklists were filtered to only include  
181 observations collected during the same period of the year as TNC surveys and limited to  
182 the extent of the California Central Valley. This is approximately the extent of TNC  
183 surveys, but not limited to the fields enrolled in the program. Checklists were further  
184 filtered to include only complete checklists, and stationary counts or travelling counts  
185 that cover less than 300m, resulting in 12,891 checklists used in the analysis (Robinson et  
186 al. 2020). Although more eBird checklists were used than professional surveys, we see  
187 this as a realistic benefit of using crowd-sourced data for conservation. Furthermore,  
188 Robinson et al. (2020) found limited improvement in model performance when the eBird  
189 dataset was augmented with simulated data by the number of TNC point counts ( $n =$   
190 8,192), suggesting that sample size did not play a substantial role. Since very few eBird  
191 checklists were collected on the properties, yet the performance of each model was

192 limited to how well they could predict species detections on these properties, the quantity  
193 of eBird checklists likely provided no discernible advantage over the professional surveys  
194 in our analysis.

#### 195 Species

196 We prioritized management units for conservation action based on the modeled  
197 probability of detection for seven migratory shorebird species during spring migration:  
198 American Avocet (*Recurvirostra americana*), Dunlin (*Calidris alpina*), Yellowlegs  
199 (*Tringa melanoleuca* and *Tringa flavipes*), Least sandpiper (*Calidris minutilla*), Long-  
200 billed Curlew (*Numenius americanus*), Dowitcher (*Limnodromus scolopaceus* and  
201 *Limnodromus griseus*) and Western Sandpiper (*Calidris mauri*). Greater and Lesser  
202 Yellowlegs were grouped as one species for analysis (“Yellowlegs”), as were Short-billed  
203 and Long-billed Dowitchers (“Dowitchers”), due to the difficulty distinguishing between  
204 these species at distance in the field, both for professional and amateur observers (Golet  
205 et al. 2018).

#### 206 Monitoring and Action Costs

207 Monitoring costs were based on the real operational costs incurred by TNC during the  
208 BirdReturns program between 2014 and 2015 for spring monitoring only (Golet et al.  
209 2018; Reynolds et al. 2017), to match the data used by (Robinson et al. 2020), totalling  
210 \$121,622 USD (Appendix A). This includes the cost of supplies, truck rentals, and field  
211 technicians to conduct surveys. Although there are costs associated with the time required  
212 to process and analyze eBird data, these were assumed to be approximately equivalent to

213 data processing requirements for TNC data. Costs associated with data analysis for both  
214 datasets were therefore excluded from this study. We did not include costs associated  
215 with the implementation of the eBird program as these are external to the costs incurred  
216 by the conservation organization. That is, we assume that the eBird data will be available  
217 regardless of whether we choose to use them for conservation planning.

218 Reverse auction bids were based on the 2014 pilot season of the BirdReturns program.  
219 We simulated bid values for each property using the average and standard deviation for  
220 accepted bids only, drawing from a normal distribution. We therefore assume here that all  
221 207 farms in our study made acceptable bids and would be considered for the program.  
222 We simulated bid values based on the real data, rather than using the real bid values  
223 attached to each property, to capture the real characteristics of the bids while ensuring  
224 these results remain generalizable across other contexts and regions. As the farms are real  
225 properties, they vary in size, and bid values are based on a price per unit of area. The total  
226 cost of enrolling a property in the program through the reverse auction process will be  
227 referred to as the Property Cost (Table 1).

228 Table 1. Glossary of important terms used throughout this study and how they are defined  
229 for our purposes.

Term	Definition
<b>Property Cost</b>	Total cost of enrolling a farm in the program, calculated as the reverse auction bid in price per unit area multiplied by the area of the property.

<b>Conservation Action</b>	In this study, conservation action involves enrolling a property in the BirdReturns program. The property owner’s reverse auction bid is accepted and their field is flooded to provide “pop-up” wetland habitat.
<b>Predicted Species Detections</b>	For each property, this is the sum of modeled probabilities of detecting a species across all cells. Prioritizations are based on maximizing the Predicted Species Detections estimated by each model for each species.
<b>Expected Species Detections</b>	The probability that a species is detected given the binary predictions of the integrated model for each cell, accounting for the prevalence of the species and the probability of false positives and false negatives using Bayes Theorem (see equations 1 and 2). Cell values are then summed for each property. Note that this does not correct for the sensitivity and specificity of surveys themselves (which are unknown), because we assume that managers will only consider a “success” to be a detected occurrence. The 100 iterations of the test and training datasets used to calculate sensitivity and specificity result in 100 Expected Species Detection values for each

property. The integrated model (and therefore Expected Species Detections) represents the best available information on species detection according to Robinson et al. (2020).

**Expected Detections Prioritized** The sum of Expected Species Detections across all farms selected in prioritizations for each species, at each budget, based on each model. There are 100 values for each prioritization, based on the 100 Expected Species Detection values for each property.

230

231 Prioritizations

232 For each of the seven study species, (Robinson et al. 2020) built random forest models  
233 predicting the probability that an expert observer would detect the species during a  
234 standardized survey, using observation effort, observer skill, land cover predictors, and  
235 either (i) eBird data only, (ii) TNC data only, or (iii) an integrated TNC and eBird  
236 dataset. Predictions were made across the Central Valley in California at a 500 m × 500  
237 m resolution, and models were selected based on outputs that maximized accuracy based  
238 on Cohen’s Kappa, Brier score, and Mean Standard Error. For more details on the  
239 models, see Robinson et al. (2020). We overlaid the model predictions onto the farms  
240 and, for each farm and each species, computed the sum of the species’ probability values

241 associated with the cells that overlapped with the farm. For example, a 0.75 km<sup>2</sup> property  
242 (i.e., three 500 m × 500 m cells) with predicted probabilities of detection of 0.5, 0.6 and  
243 0.6 in each cell would have a total value of 1.7. Henceforth we will refer to these summed  
244 probability values as the Predicted Species Detections on the property (Table 1).

245 Analyses were completed using the *R* statistical computing environment (R Core Team  
246 2020) and *tidyverse* family of packages (Wickham et al. 2019). Spatial data processing  
247 was performed using the *raster* R package (Hijmans 2020).

248 Here, we assume that conservation success is associated with the number of detected  
249 species occurrences on management units selected in our prioritizations. We prioritized  
250 properties for enrollment in the BirdReturns program based on the predicted probability  
251 of detections (Predicted Species Detections) as estimated using community science data  
252 (the eBird model), professional monitoring data (the TNC model) and the best available  
253 model (the integrated model; Figure 1). To achieve this, we used the *prioritizr* R package  
254 (Hanson et al. 2022) to generate single species prioritizations under 30 different budgets  
255 ranging from \$0 to \$1,500,000 USD (with \$50,000 USD increments). For each budget,  
256 we used a minimum shortfall objective, which aims to find the set of management units  
257 that minimizes the shortfall for conservation targets (see (Jung et al. 2021) for details). In  
258 this case, we set targets to 100% representation for each species, so that prioritizations  
259 aim to maximize the number of detections on selected management units. We selected  
260 management units that maximized the Predicted Species Detections for each species  
261 while minimizing Property Costs, selecting as many management units as possible within  
262 the budgetary constraints. To account for monitoring costs, we subtracted \$121,622 USD

263 from the available budget for prioritizations based on the professional data model  
264 (Appendix A). The result was a selection of properties to enroll for each species and at  
265 each budget, depending on the Property Cost and where each respective model predicted  
266 the highest probabilities of detection for each species (Predicted Species Detections).

#### 267 Evaluation of Prioritizations

268 We used the integrated model predictions as a benchmark (in other words, an imperfect  
269 gold standard) to assess the performance of the prioritizations. This is because the  
270 integrated models had better performance than the eBird and TNC models. To account  
271 for the fact that the integrated models do not have perfect predictive ability, the integrated  
272 models' predictions were corrected before using them to evaluate the prioritizations. By  
273 correcting the integrated models' predictions, we could evaluate how well the  
274 prioritizations generated using the eBird models, TNC models, and integrated models  
275 covered each of the species, whilst accounting for model uncertainty.

276 We used performance statistics from Robinson et al. (2020) to correct the integrated  
277 models' predictions. Briefly, Robinson et al. (2020) employed a repeat sampling process  
278 to produce 100 estimates of the sensitivity (true positive rate) and specificity (true  
279 negative rate) for each species' model. For each of these 100 estimates, we used them to  
280 identify a detection threshold to convert a given integrated models' predictions from a  
281 probability of detection to a binary (detected or not detected) value. Specifically, the  
282 detection threshold was selected by maximizing Cohen's Kappa, a measure of the  
283 agreement between predictions and actual survey outcomes from a test set that accounts

284 for the probability of random agreement. After identifying these detection thresholds, we  
285 then used them to produce 100 sets of binary predictions indicating whether the species  
286 was likely to be detected in each cell. Thus, for each species, we produced 100 sets of  
287 binary predictions, and for each set of binary predictions, we had a sensitivity and a  
288 specificity statistic to characterize uncertainty in the given set binary predictions.

289 We used Bayes theorem to produce a set of 100 corrected integrated model predictions  
290 for each species. We used species prevalence as the prior probability of a species being  
291 detected in each cell, calculated as the proportion of field sites where the species was  
292 detected on professional surveys (Appendix B; Table S1). By applying Bayes theorem,  
293 our methodology accounts for model uncertainty based on the sensitivity and specificity  
294 of the integrated models. Specifically, if a given species was predicted to be detected in a  
295 cell under a given set of binary predictions, we used the following equation:

$$296 \quad P(\textit{detected} \mid \textit{predicted detected}) = \frac{\textit{sensitivity} * \textit{prevalence}}{\textit{sensitivity} * \textit{prevalence} + (1 - \textit{specificity})(1 - \textit{prevalence})}$$

297 [eqn. 1]

298

299 Alternatively, if the species was predicted to be not detected in the given cell, then we  
300 used the following equation instead:

$$301 \quad P(\textit{detected} \mid \textit{predicted not detected}) = \frac{(1 - \textit{sensitivity}) * \textit{prevalence}}{(1 - \textit{sensitivity}) * \textit{prevalence} + \textit{specificity} * (1 - \textit{prevalence})}$$

302 [eqn. 2]



303 We used the corrected integrated model predictions to evaluate the prioritizations.  
304 Because the corrected integrated model predictions were produced for each cell and the  
305 prioritizations were generated using properties, we needed to spatially aggregate these  
306 predictions to the property level so they could be used to evaluate the prioritizations. As  
307 such, for each of the 100 sets of corrected integrated model predictions for each species,  
308 we overlaid a given set of corrected model predictions with the property boundaries and  
309 calculated the sum of the predictions (probability values) within each property. Thus, for  
310 each property and each species, we produced 100 estimates of the expected number of  
311 cells inside the property that are likely to contain the given species (termed Expected  
312 Species Detections, see Table 1). The Expected Detections Prioritized (Table 1) for a  
313 given model and budget is equal to the sum of Expected Species Detections across all  
314 properties that were selected for Conservation Action in the prioritization.

#### 315 Relative value of community science data

316 At each budget, we compared the total Expected Detections Prioritized based on each of  
317 the three model predictions and at each budget. For each of the 100 iterations  $i$ , we  
318 calculated the difference in the Expected Detections Prioritized between community  
319 science prioritizations ( $V(P_c)$ ) and professional monitoring prioritizations ( $V(P_p)$ ):

$$320 \quad \Delta \textit{Expected Detections Prioritized} = V(P_c)_i - V(P_p)_i$$

321 For each repetition, we also compared the value of prioritizations based on the integrated  
322 model ( $V(P_g)$ ), our benchmark of the best available information, to those based on

323 community science data to quantify the difference between decisions based on  
324 community science data and the best available information:

325

326 
$$\Delta \textit{Expected Detections Prioritized} = V(P_g)_i - V(P_c)_i$$

327 For each comparison, we calculated the mean difference in performance between the two  
328 prioritizations, and the lower and upper limits of the shortest range within which 90% of  
329 the values occurred (i.e., 90% high density interval (HDI), represented using square  
330 brackets in the results).

331 To assess how much the monitoring costs influenced our results, we conducted two  
332 supplementary analyses: 1) we conducted the community science – professional  
333 monitoring comparison without adding monitoring costs to the professionally-collected  
334 data, and 2) we added the monitoring costs to the integrated – community science  
335 comparison, to account for the realistic costs of having the best available information.

336 Quantifying the Financial Value of Community Science Data

337 During the spring enrollment period for the BirdReturns program in 2014, TNC spent  
338 approximately \$400,000 USD on monitoring and the reverse auction. To quantify the  
339 financial value of eBird data for prioritizing action at this budget, we assessed the  
340 difference in the budget required to achieve the same number of Expected Species  
341 Detections if Conservation Action were based on professional monitoring data instead.  
342 For this analysis, we ignore the other purposes of professional monitoring and focus  
343 solely on biodiversity information provided. Starting at a budget of \$400,000 USD, we

344 prioritized properties using the estimates of detection from the professional data model at  
345 budgets increasing by \$10,000 USD increments, until the Expected Detections Prioritized  
346 based on professional data alone was approximately equal to the Expected Detections  
347 Prioritized using eBird (i.e., until the 90% HDI of the differences overlapped zero).

## 348 **Results**

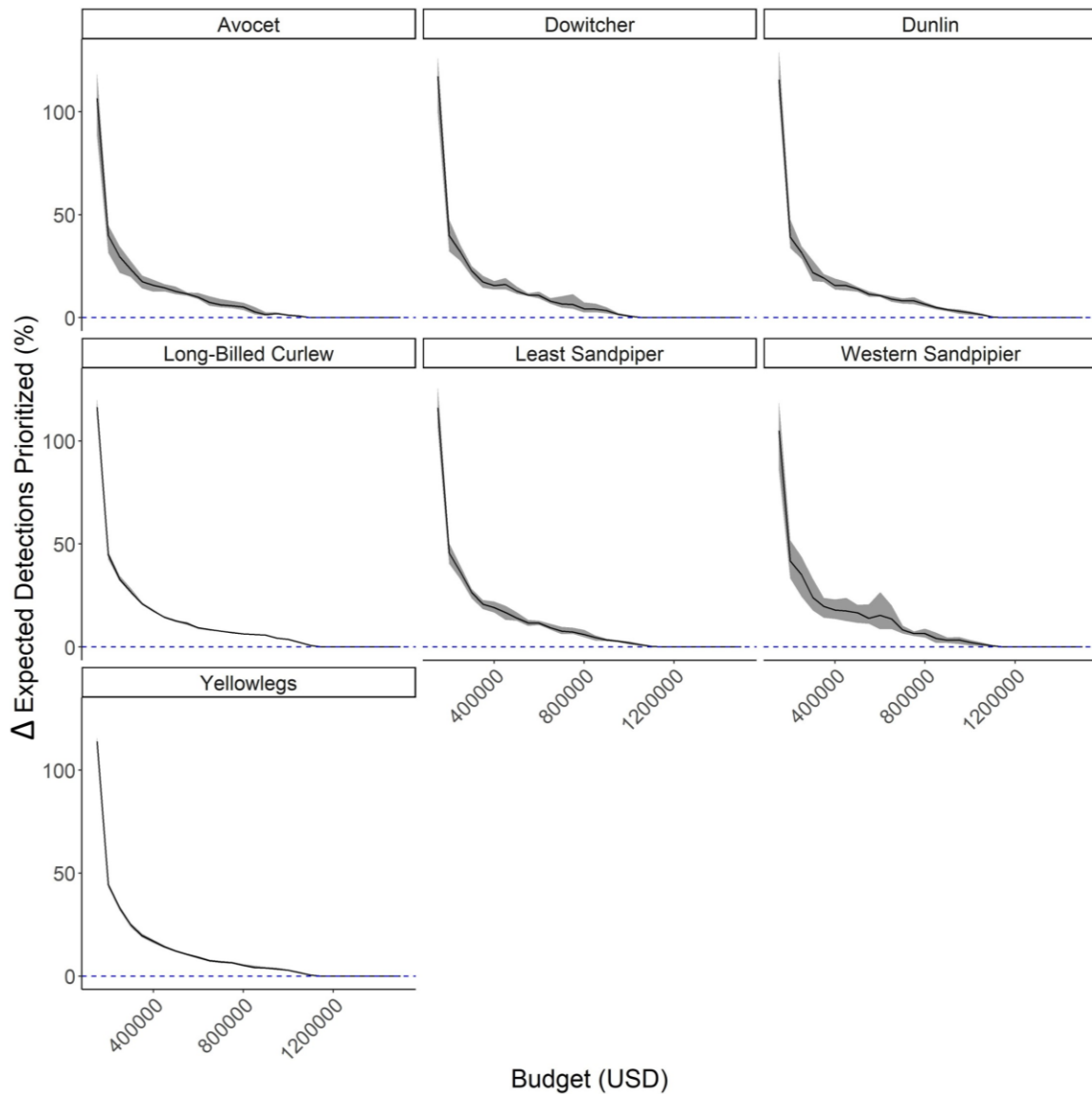
349

350 In our case study, we found that using community science data resulted in the best  
351 prioritizations across budgets and species when accounting for the cost of professional  
352 monitoring. When the monitoring cost of \$121,622 USD was applied to the overall  
353 budget, prioritizations conducted using professionally-collected data had no expected  
354 detections prioritized, which we define as the expected number of bird detections in  
355 prioritized properties (see Table 1 for details), for budgets below \$150,000 USD. This is  
356 because most or all of lower budgets were consumed by monitoring costs.

357 Unsurprisingly, the difference in performance was most pronounced at lower budgets,  
358 declining until the budget exceeded the cost of enrolling all properties in the program  
359 (\$1,001,915; Figure 1, Appendix B Figure S1). This was consistent across species, and  
360 the value of prioritizations based on professional data never met or exceeded the value of  
361 prioritizations using eBird data until this point. The greatest mean difference in  
362 performance was seen for Dowitcher (*Limnodromus scolopaceus* and *Limnodromus*  
363 *griseus*) at a budget of \$150,000 USD: prioritizations using eBird data resulted in a  
364 117.28% [99.35,125.97] increase in number of expected detections prioritized across  
365 selected farms. The smallest mean difference at this budget was seen for Western  
366 Sandpiper (*Calidris mauri*), where we still found a 105.08% [85.67,118.51] increase in

367 coverage. Even when monitoring costs were not included in the professional monitoring  
368 prioritizations, prioritizations using community science data performed equally well  
369 across all species and budgets (Appendix B; Figure S2-S3). The expected detections  
370 prioritized using community science data even exceeded those based on the  
371 professionally-collected data for some species at certain budgets, but never more than an  
372 average of 8.08% [-0.45, 15.26], and the 90% HDI usually overlapped zero. That is, even  
373 before the cost of collecting the professional data were considered, the information  
374 content of both datasets for making decisions was approximately equal.

375



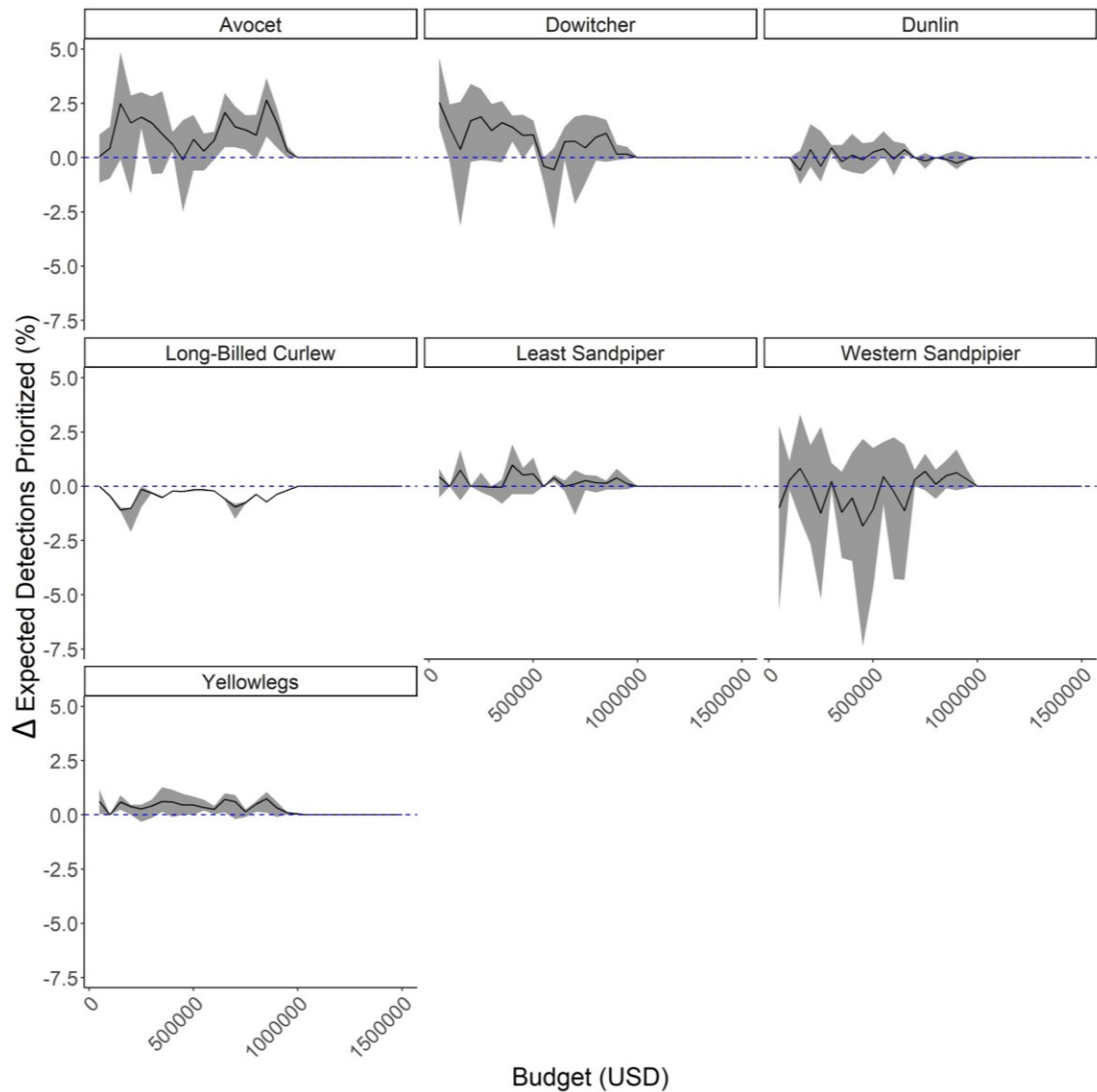
376

377 Figure 1. Percent improvement in expected detections prioritized across a range of  
 378 budgets when basing prioritizations on community science data compared to professional  
 379 data collected by on-site field technicians, accounting for the cost of collecting  
 380 professional field data. Solid lines represent the mean difference in the expected  
 381 detections prioritized between the two prioritizations, and shaded regions represent the  
 382 90% high density interval of these contrasts. Positive values indicate that prioritizations

383 based on community science performed better, while negative values indicate that  
384 prioritizations based on professional data performed better.

385 Prioritizations based on the integrated model, which represents the best available  
386 information on this system according to (Robinson et al. 2020), performed slightly better  
387 than those using community science data alone (Figure 2, Appendix B Figure S4). The  
388 greatest difference in performance was seen for Avocet at a budget of \$850,000 USD,  
389 where prioritizations based on the integrated model captured 2.66% [0.99, 3.66] more  
390 expected detections than eBird prioritizations. For most species, the 90% HDI overlapped  
391 zero across budgets. Interestingly, the integrated prioritizations performed up to 1.10% [-  
392 1.15, -0.97] worse than those based on eBird data alone for Long-Billed Curlew  
393 (*Numenius americanus*, Figure 2, Appendix C). When we added monitoring costs to  
394 prioritizations based on the integrated model, we found similar patterns to those found  
395 when adding monitoring costs to the prioritizations based on professional data only,  
396 although the magnitude of the differences was considerably smaller (Appendix B; Figure  
397 S5-S6). At the lowest budget of \$150,000 USD, the integrated prioritizations yielded an  
398 average number of expected detections prioritized up to 53.77% [52.84, 54.53] lower  
399 than when using freely available community science data. When monitoring costs were  
400 included, the number of expected detections prioritized based on the integrated model  
401 were lower than those using community science data across all species and budgets.

402



403

404 Figure 2. Percent improvement in expected detections prioritized across a range of  
 405 budgets when basing prioritizations on the best available information (integrated model)  
 406 compared to prioritizations based on community science data. Solid lines represent the  
 407 mean difference in the expected detections prioritized between the two prioritizations,  
 408 and shaded regions represent the 90% high density interval of these contrasts. Positive  
 409 values indicate that prioritizations based on the integrated dataset performed better, while

410 negative values indicate that prioritizations based on community science data performed  
411 better.

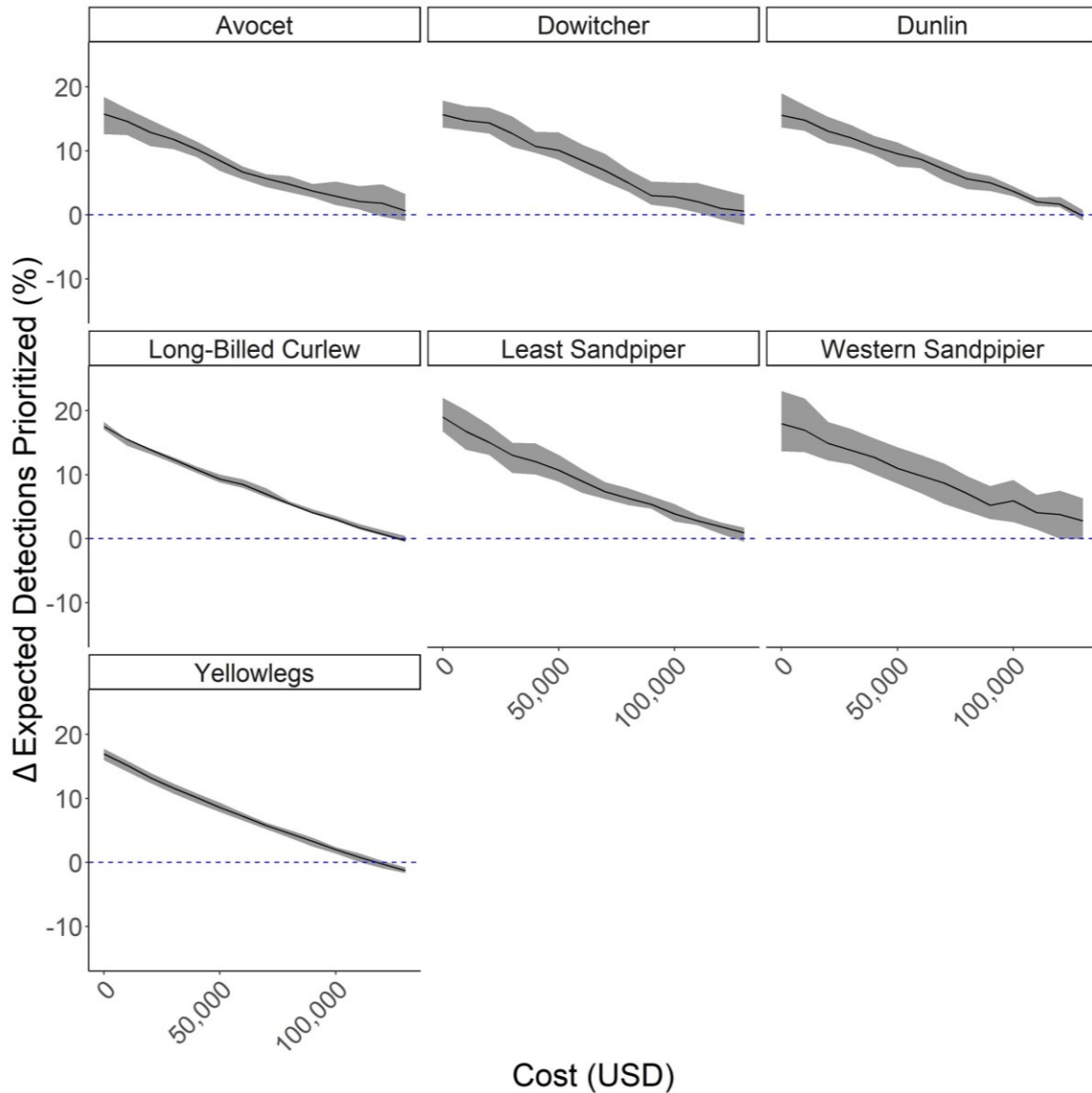
412

413 At a set budget of \$400,000 USD, using community science data to conduct the  
414 prioritizations (and instead using the monitoring portion of the budget on the auction)  
415 performed better than using the professional monitoring data (Figure 3). At this budget,  
416 all species had between 15-20% more expected detections prioritized when using  
417 community science data compared to professional data. The greatest advantage in using  
418 the community science data was seen for Least Sandpiper (*Calidris minutilla*), where the  
419 difference in performance was 19.04% [16.77, 22.02]. For all species, we found that  
420 \$120,000 - \$130,000 USD in additional spending was required when spending money on  
421 professional monitoring to achieve the same outcome that could be achieved using  
422 community science data. Therefore, the financial value of community science data in this  
423 case study, where the two data types are approximately equal for decision making, is  
424 approximately equal to the cost of professional monitoring (\$121,622).

425

426





427

428 Figure 3. Mean percent difference in expected detections prioritized between community  
 429 science prioritizations conducted at a budget of \$400,000 USD compared to  
 430 prioritizations derived with professionally-collected data at each incremental increase in  
 431 the budget beyond \$400,000 USD (Cost). Solid lines represent the mean difference in the  
 432 expected detections prioritized between the two prioritizations, and shaded regions  
 433 represent the 90% high density interval of these contrasts. Where the 90% HDI bars cross

434 the blue dotted line, the expected detections prioritized based on community science data  
435 is approximately equal to that based on professional data collected by on-site field  
436 technicians, at the additional cost along the x-axis.

437

438

#### 439 **Discussion**

440

441 The question of whether to collect more data or act based on what is available should  
442 depend on the quality of the available data and, more importantly, whether collecting  
443 more (or better quality) data has the potential to improve decision making (Bennett et al.  
444 2018). Though many studies have previously examined the difference in information  
445 content between community science programs and more structured, professional  
446 monitoring schemes, to our knowledge this is the first comparison that explicitly  
447 examines the difference in terms of influencing the outcomes of decisions. Here, we  
448 compared the relative value of conservation decisions using biodiversity data collected by  
449 community scientists and professional surveyors, explicitly accounting for the cost of  
450 professional data collection. For the theoretical decisions in our case study, we found that  
451 community science prioritizations performed better than professional monitoring  
452 prioritizations across all budgets, and that the advantage was greatest at lower budgets,  
453 since the professional data collection costs depleted much of the budget remaining for  
454 action. Furthermore, the results of our case study demonstrated that prioritizations based  
455 on eBird data performed comparably to those based on the professionally-collected data  
456 even without considering the additional cost of professional data collection. This is

457 surprising given that eBird participants are limited in their ability to access these areas,  
458 and contradicts expectations that professional monitoring data would perform better due  
459 to it being targeted towards the habitats being prioritized. Community science  
460 prioritizations also performed comparably to prioritizations based on the integrated  
461 dataset, which represents the best available information about the system. Thus, there was  
462 a theoretical disadvantage to spending part of the budget on professional monitoring for  
463 the purposes of prioritizing action because the community science data was equally  
464 capable of informing decisions. This reinforces the concept that both community science  
465 and professionally-collected data can be relatively equal in their capacity for the data to  
466 inform conservation action in this case, and that the cost spent on monitoring to collect  
467 information on biodiversity may detract from the budget remaining for action and  
468 therefore diminish biodiversity outcomes.

469 We found a substantial advantage to using community science data rather than paying for  
470 professional biodiversity monitoring in our theoretical case study, both in terms of dollars  
471 and biodiversity. However, monitoring requirements are highly contextual (Conlisk et al.  
472 2022), and it is important to acknowledge that monitoring can serve more purposes than  
473 simply data collection. Monitoring can be a mandated component of certain  
474 environmental programs (Venus and Sauer 2022), and can serve important educational,  
475 enforcement and outreach purposes (Likens and Lindenmayer 2018). For example,  
476 professional surveyors in the BirdReturns program monitor for both bird presence and  
477 adherence to the program requirements, to ensure that adequate habitat is being provided

478 for the focal species. Certain types of data (e.g., on highly cryptic species or in  
479 inaccessible places) may also only be collectable using professional monitoring.

480 Although prioritizations based on the integrated model resulted in slightly better  
481 outcomes for certain species, this was not the case when the costs of collecting the  
482 professional monitoring data were considered. However, when professional monitoring is  
483 mandated or required for other purposes, integrating these data with community science  
484 data may help maximize the benefits for biodiversity. In our study, the advantage of using  
485 freely available data was substantially lower than the integrated dataset versus the  
486 professional dataset alone. We found that prioritizations using community science data  
487 performed up to 117% better compared to professional data prioritizations, but only up to  
488 53% better compared to the integrated dataset prioritizations, when the monitoring costs  
489 were applied in both cases. The additional information provided by the integrated dataset  
490 may also prove to be worth the cost in other contexts.

491 Previous studies assessing the quality and information content of eBird data support our  
492 findings that this community science program demonstrates considerable promise for  
493 informing conservation decisions. Several studies have benchmarked measures of species  
494 richness (Callaghan et al. 2018), abundance (Feng and Che-Castaldo 2021), diversity  
495 (Callaghan et al. 2018; Callaghan and Gawlik 2015), occurrence (Munson et al. 2010;  
496 Robinson et al. 2020) and trend (Feng and Che-Castaldo 2021; Horns, Adler, and  
497 Şekercioğlu 2018; Walker and Taylor 2017) estimated using eBird data to those  
498 estimated using more structured, professionally-collected data. Although there were  
499 discrepancies in these estimates in some cases, the eBird data frequently produced similar

500 values to the professionally-collected data. In fact, the eBird models used in this study  
501 generally had higher sensitivity and specificity than the models using professionally-  
502 collected data (Robinson et al. 2020).. Our results are particularly interesting given that  
503 most data from the farms were collected through the TNC point counts, and less  
504 commonly by eBird participants. This suggests that models using regional, untargeted  
505 eBird data were able to accurately predict species occurrences on the properties of  
506 interest, even when data on those particular properties was mostly lacking. Nonetheless,  
507 the quality of community science datasets can vary greatly (Boakes et al. 2010), and we  
508 urge caution extrapolating these results to other datasets and systems. In addition,  
509 although here we assumed data processing effort and costs to be equal, it is important to  
510 note that this may not always be the case.

511 Many factors beyond biodiversity data can influence conservation decision making and  
512 outcomes. The cost of obtaining data can substantially influence management decisions  
513 (Moore and McCarthy 2010), as can the cost of action (Butt et al. 2020). Prioritizing land  
514 for conservation action must also consider the needs of landowners and rights holders,  
515 and account for their willingness to participate (Gregory et al. 2012). While our study  
516 demonstrates the value of community science for decisions, incorporating these  
517 additional factors into would be important in real-world management scenarios.

## 518 Conclusions

519 Our case study demonstrates the financial and ecological benefits of community science  
520 data, for helping to redistribute conservation resources from monitoring to action. While

521 many previous studies have compared various biodiversity metrics estimated using  
522 community science data to those estimated using professionally-collected data,  
523 comparisons in the context of decision science still remain limited. Our results  
524 demonstrate that the value of decisions based on a community science dataset was  
525 comparable to that based on the best available data, and substantially greater when  
526 accounting for monitoring costs. By using high-quality, freely available community  
527 science datasets, conservation practitioners may be able to support decisions without  
528 depleting the budget remaining to implement conservation action. In our case study, we  
529 found this to be true even when the community science data were not collected directly  
530 on the properties available for enrollment in the conservation program. This will be  
531 critical when budgets are limited. Community science data may not be perfect (no data  
532 are), but our study suggests that they can be of sufficient quality for informing decisions  
533 about where to prioritize conservation action. We urge practitioners to carefully consider  
534 the trade-offs associated with new data collection, and urge consideration of whether  
535 existing data may suit their information needs.

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