

1 Leveraging Biodiversity Net Gain to address invertebrate declines 2 in England

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25 **Abstract**

26 Meeting ambitions such as the Global Biodiversity Framework 2030 targets will require
27 multiple conservation mechanisms that benefit the widest possible range of habitats
28 and species. Here, we evaluate the likely impact of a novel and ambitious ecological
29 compensation policy, Biodiversity Net Gain (BNG) in England, on terrestrial insects,
30 spiders, and other arthropods ('invertebrates'), a functionally essential but rapidly
31 declining group of taxa. Current implementation of BNG in England sets out to provide
32 a 10% uplift in biodiversity when infrastructure development (such as housebuilding)
33

34 occurs. However, BNG is a habitat-driven approach that risks overlooking important
35 considerations relevant to invertebrate conservation, threatens to further reduce the
36 size and quality of their habitats, and may increase habitat fragmentation. BNG - as
37 currently implemented – therefore represents a missed opportunity to use a universally
38 applied policy to benefit invertebrates and other functionally important components of
39 biodiversity. We suggest ways forward to realign BNG with what we know to be crucial
40 for successful invertebrate conservation, and with other policy mechanisms such as
41 the National Pollinator Strategy. This will ensure that appropriate habitats and
42 conditions for invertebrates are retained, enhanced, and created at a landscape scale,
43 and that BNG is optimised to contribute to broader national conservation targets. As
44 biodiversity accounting and offsetting schemes such as BNG are increasingly adopted
45 around the world, the experience of BNG in England provides valuable insights into
46 how ecological compensation programmes could be better designed, implemented,
47 and monitored to ensure that benefits for a wide variety of taxa are achieved.

48

49 **Introduction**

50 Insects, spiders, and other terrestrial arthropods (here collectively referred to as
51 ‘invertebrates’) comprise the majority of known species on Earth (May, 1986) and play
52 a pivotal functional role in ecosystems. Invertebrate-mediated ecosystem functions
53 include pollination, nutrient cycling, and decomposition, which are essential to
54 ecosystem health, human society, and supporting land-uses enabling food security
55 (Aizen *et al.*, 2009; Nichols *et al.*, 2008; Seibold *et al.*, 2021; SITC, 2024). There is
56 growing evidence of declines in invertebrate populations (DEFRA, 2024a; Wagner,
57 2020). For example, in the United Kingdom, population declines of concern have been
58 reported for some species of carabid beetles (Coleoptera; Carabidae) (Brooks *et al.*,
59 2012) moths (Lepidoptera) (Bell *et al.*, 2020), butterflies (Lepidoptera) (Brereton *et al.*,
60 2011), bees (aculeate Hymenoptera) and hoverflies (Diptera: Syrphidae) (Powney *et al.*,
61 2019). These declines have been driven by pressures including agricultural
62 intensification (Habel *et al.*, 2019; Mancini *et al.*, 2023; Ollerton *et al.*, 2014), light
63 pollution (Boyes *et al.*, 2021), and pesticide use (Sánchez-Bayo, 2014), as well as
64 land-use change causing habitat loss and fragmentation (Rossetti *et al.*, 2017; Warren
65 *et al.*, 2021).

66

67 Such serious reductions in invertebrate biodiversity have led to calls for, and
68 implementation of, a range of conservation targets and policies (Cardoso *et al.*, 2020;
69 Dicks *et al.*, 2016; Forister *et al.*, 2019). These include global targets such as the
70 Global Biodiversity Framework 2030 targets (Convention on Biological Diversity, 2023)
71 and various national targets. For example, in England, the Environment Improvement
72 Plan (EIP) sets out the target to halt declining species abundance by 2030, and to
73 exceed 2022 abundance levels by 10% by 2042 (DEFRA, 2023). The indicator in
74 development to monitor progress toward the species abundance target includes 703
75 species of insects including for example 11 bumblebee, 34 beetle, 25 fly, 55 butterfly,
76 and 446 moth species (DEFRA, 2024a). This overarching target sits within a wider
77 body of conservation policies which are expected to contribute to its achievement,
78 including species-focused legal protection under the Wildlife and Countryside Act
79 1981, and prioritisation of ‘Species of Principal Importance’ under the Natural
80 Environment and Rural Communities Act 2006 (Natural Environment and Rural
81 Communities Act 2006; Wildlife and Countryside Act 1981). However, these policies
82 do not represent the full suite of invertebrates and are better suited to the conservation
83 of larger, more conspicuous species, such as vertebrates (Duffus & Morimoto, 2022;
84 Morris & Welch, 2023). More recently, the England Pollinator Action Plan (2021-2024)
85 has been published under the National Pollinator Strategy (NPS) (DEFRA, 2022a).
86 The NPS is a 10-year strategy setting out a suite of actions aimed at improving the
87 status of pollinating insects by 2024. Although some of the actions are unique to the
88 conservation of pollinators, others are broader, including the aim to provide “more,
89 better, connected habitat” (DEFRA, 2022a). This type of conservation action is
90 exemplified by the Buglife B-Lines project which aims to deliver 150,000ha of
91 connected wildlife rich habitat (Buglife, 2023). These actions will benefit a wide range
92 of taxa beyond insect pollinators and are in line with the principles of “bigger, better,
93 and more joined up” habitat networks as outlined in the Lawton Review (Lawton *et al.*,
94 2010).

95

96 A key environmental initiative relevant to biodiversity recovery in England is
97 Biodiversity Net Gain (BNG). As currently laid out in Schedule 14 of the Environment
98 Act 2021, almost all developments of the built environment requiring planning
99 permission (including housing, road or rail construction, and renewable energy
100 development) will need to deliver a mandatory minimum of 10% BNG, secured for at

101 least 30 years (Environment Act 2021). BNG is demonstrated using the Statutory
102 Biodiversity Metric, which is intended as a proxy for biodiversity (DEFRA, 2024b). To
103 calculate a biodiversity value, the metric takes the size, distinctiveness, condition, and
104 strategic significance of a site, and converts these factors into numerical values that
105 are multiplied together to give biodiversity units for area habitats such as grasslands
106 or woodlands, and linear landscape features such as hedgerows and watercourses. A
107 pre-development baseline calculation of biodiversity units is made and compared to
108 the proposed future unit value of the site which is forecast using the same formula but
109 with spatial, temporal, and (to account for uncertainty) difficulty multipliers. Higher
110 values are assigned to future habitats which are a) more likely to be achievable; b)
111 with little time delay after the initial impacts of development, and c) that are on or close
112 to the development site. The projected post-development value of habitats must
113 exceed the pre-development value by at least 10%. To achieve this net gain,
114 adherence to the Biodiversity Gain Hierarchy is encouraged, where harm to habitats
115 of medium distinctiveness or higher is avoided or mitigated and then unavoidable
116 harms are offset by enhancing or creating new habitats on-site (within the development
117 footprint), then off-site (The Town and Country Planning Order 2015). As a last resort,
118 offsetting under BNG can be achieved by purchasing statutory credits from the
119 government.

120

121 Given anticipated high levels of infrastructural development (The Labour Party, 2024),
122 it is anticipated that BNG, alongside other tools such as the Green Infrastructure (GI)
123 Framework (Natural England, 2024) are intended to play a large role in nature recovery
124 in England by promoting biodiversity within and beyond the built environment.
125 Consequently, BNG has huge potential to influence the creation and management of
126 many habitats in England and through this to contribute to broader aims such as the
127 species abundance target from the EIP. However, the conservation potential of BNG
128 has been widely criticised. There is concern about the extent to which the metric
129 accurately captures and represents important dimensions of biodiversity (Falk, 2021;
130 Ollerton, 2023; Wilson, 2021), and there is no evidence of a consistent relationship
131 between biodiversity units generated by the metric calculation and other measures of
132 biodiversity (Duffus *et al.*, 2024; Hawkins *et al.*, 2022; Marshall *et al.*, 2024).

133

134 Given the fine spatial scale and the ubiquity of its adoption in England, BNG has the
135 potential to be a powerful tool for invertebrate conservation. However, to be successful
136 BNG should not neglect the habitat requirements of invertebrates and should generate
137 habitats that support diverse and abundant invertebrate communities, including at the
138 large spatial extent envisaged under policies such as the National Pollinator Strategy.
139 Here, we detail some of the specific habitat requirements of invertebrates and discuss
140 how the current implementation of BNG, as well as the design of the statutory
141 biodiversity metric, are not optimised to provide those habitat requirements. Then, we
142 discuss the potential to realign BNG with wider invertebrate conservation activities to
143 create a more joined up policy landscape.

144

145 As biodiversity offsetting proliferates globally, so too does the use of area and condition
146 based biodiversity metrics. The metric used for BNG in England has been the direct
147 basis for metrics proposed or implemented in a very wide range of contexts globally,
148 including in Sweden (Ecogain, 2023), Singapore (AECOM, 2023), Scotland
149 (NatureScot, 2024), Saudi Arabia (Miller, 2024), the Americas (Ramboll, 2024a), and
150 even a 'global' biodiversity metric (Ramboll, 2024b). Therefore, a critical evaluation of
151 the situation in England provides an opportunity to reflect on the likely consequences
152 of such policies for invertebrates globally, and to highlight a range of considerations
153 that could greatly increase the biodiversity benefits when designing biodiversity
154 accounting and offsetting schemes and associated metrics.

155

156 **Tensions between invertebrate conservation requirements and** 157 **BNG**

158

159 ***Habitat condition and heterogeneity***

160 Under BNG, the statutory biodiversity metric takes a very simplified approach to habitat
161 quality, assessing it as 'poor', 'moderate' or 'good' using a checklist of habitat features.
162 Scoring habitat components in isolation risks failing to recognise the importance of
163 structural complexity and heterogeneity of habitats, which can be important to support
164 populations of many invertebrate species. Furthermore, the value of habitats will be
165 scale dependent: any particular small area within a site might have low local (alpha)
166 diversity, but in heterogeneous sites such areas will support dissimilar sets of species,
167 enhancing diversity at a larger (site-level) spatial scales. The complex life histories of

168 many invertebrates, with distinct larval and adult requirements, will inevitably increase
169 the necessity for heterogeneous habitats. For example, while pollinators require a
170 diversity of suitable floral and nectar resources as adults, their immature stages often
171 depend on very different resources, such as the nutrient-enriched water sources
172 favoured by the larvae of *Eristalis* spp. Hoverflies Latreille, 1804 (Falk & Castle, 2019),
173 or dead wood, tree stumps and coppice stools required for breeding by bees such as
174 the Fringe-horned Mason Bee (*Osmia pilicornis* Smith, 1846) (Falk, 2015). For such
175 species, the proximity of features needed by adult and immature stages may be
176 crucial, making heterogeneous habitat mosaics especially important. Ecotones
177 (transitions between habitat types) also constitute important invertebrate habitats in
178 their own right (Schirmel *et al.*, 2011). For example, the transition from grassland to
179 tall grass sward and scrub habitats is known to support at least 2653 invertebrate
180 species in the UK (Webb *et al.*, 2018).

181

182 As an example of over-simplification under the current condition assessment, for most
183 grasslands to be categorised as ‘good’ condition, they must pass 5 or 6 criteria,
184 including having no more than 5% cover of bare ground or scrub (DEFRA, 2024b).
185 This low threshold fails to recognise the value of mosaics of bare ground, grassland,
186 scrub, and woodland in providing a range of foraging, nesting and breeding habitats
187 in close proximity. ‘Good’ condition grasslands must also have 20% of vegetation taller
188 than 7cm and 20% shorter than 7cm (DEFRA, 2024b). The metric fails to recognise
189 that satisfying this criterion is dependent on sampling season and the grazing or
190 mowing regime, with that regime being equally if not more important than sward height
191 to many invertebrates such as spiders (Lyons *et al.*, 2018). A further stipulation for
192 ‘good’ condition grassland is that a set of plant species ‘indicative of sub-optimal
193 condition’ cannot cover more than 5% of the grassland. Such species include White
194 Clover (*Trifolium repens* L.), Creeping Buttercup (*Ranunculus repens* L.), Creeping
195 Thistle (*Cirsium arvense* L.), and Common Nettle (*Urtica dioica* L.) (DEFRA, 2024b).
196 Scrub, including Bramble (*R. fruticosus* agg.), must also account for less than 5% of
197 grassland area. *Cirsium arvense*, *R. fruticosus* agg. and *T. repens* are among the most
198 nectar-productive plants on pasture, supporting a known 730 species of pollinators
199 throughout the season (DoPI, 2024; Timberlake *et al.*, 2019). Also of importance is *U.*
200 *dioica* which is associated with 123 invertebrate species in the UK (BRC, 2023);
201 shaded nettle beds maintain higher humidity and are an important resource which

202 invertebrates use to over-winter or shelter during periods of high temperatures (Davis,
203 1983).

204

205 A further issue is that the metric is used by subdividing sites into homogeneous parcels
206 of the same habitat type and condition score. For example, for an ecotone of grassland
207 transitioning into woodland, the grassland and woodland might be delineated
208 separately with a line positioned within the transition zone; or the transitional zone may
209 be recorded as a separate parcel of scrub habitat. These categorisations are
210 potentially confusing for the field surveyor, will depend heavily on skill and experience,
211 and provide no mechanism to recognise ecotones, within-patch heterogeneity, and
212 habitat mosaics which are important drivers of biodiversity (Hackett *et al.*, 2024; Martin
213 *et al.*, 2019).

214

215 In summary, the reliance on condition-based assessments as currently designed, has
216 the potential to be detrimental to invertebrate biodiversity because it fails to account
217 for attributes that may be valuable for invertebrates. As a result, important invertebrate
218 habitat could be undervalued pre-development, and during development the removal
219 of features important to invertebrates could be incentivised.

220

221 **Habitat Connectivity**

222 At a larger spatial scale, connectivity of sites across the landscape is an important
223 consideration that is not fully accounted for by the current implementation of BNG. The
224 level and type of connectivity required for colonisation varies greatly among
225 invertebrate guilds and depends on their dispersal capabilities, with less mobile
226 species likely to require higher connectivity to maintain viable populations and to
227 facilitate range shifts under climate change (e.g. Mason *et al.*, 2015). To avoid sites
228 becoming too isolated from areas with similar habitat, connectivity can be improved by
229 creating corridors or stepping stones of the same or similar habitat types, or linear
230 features such as hedgerows, which can facilitate the movement of more mobile groups
231 such as many pollinators (Cranmer *et al.*, 2012).

232

233 The metric currently attempts to reflect spatial priorities via a 'strategic significance'
234 multiplier (DEFRA, 2024b). The multiplier assigns a higher value to projects which
235 contribute to achieving Local Nature Recovery Strategies (LNRS), for example by

236 creating new habitats within the Nature Recovery Networks (NRN) (DEFRA, 2022b).
237 However, this scoring approach does not consider the habitat types of sites being
238 connected, or indeed any actual permeability or functional connection, and thus the
239 extent to which invertebrates will be able to disperse across the landscape and
240 colonise new sites. The strategic significance multiplier also does not apply to habitats
241 pre-intervention, therefore not valuing habitats that currently form important parts of
242 connective corridors. Furthermore, sites within the NRN will not inherently hold higher
243 value for invertebrates than those outside it; their relative value will depend on the
244 habitat present and the strategic and taxonomic priorities and implementation of the
245 LNRS (DEFRA, 2022b).

246
247 **Habitat Size**

248 The metric allows for large areas of either or both low distinctiveness or 'poor' condition
249 habitat to be traded for smaller areas with higher distinctiveness and/or 'good'
250 condition. Trading habitats in this way has been associated with a 38% reduction in
251 green space post-development (Rampling *et al.*, 2023). The tendency to create small
252 and relatively isolated sites, even if their individual biodiversity value is higher, is likely
253 to compromise biodiversity outcomes, for two main reasons.

254
255 First, smaller habitats can support smaller populations which are less resilient to
256 stochastic events and environmental changes which can drive local extinction
257 (Hodgson *et al.*, 2011; Oliver *et al.*, 2013). Small sites also have increased edge effects
258 and encompass less environmental heterogeneity, further eroding population
259 resilience (Kuli-Révész *et al.*, 2021; Stein *et al.*, 2014). Collectively, this means that
260 landscapes of more isolated smaller habitats will tend to support less biodiversity in
261 the long term than those with larger ones (Connor & McCoy, 1979; Rukke, 2000).

262
263 Second, as discussed above, the transition from a 'poor' to a 'good' condition habitat
264 might in fact reduce the quality and extent of habitat suitable for invertebrates.
265 Populations in these smaller habitats will be even less resilient without measures to
266 improve connectivity and thereby facilitate colonisation (Rösch *et al.*, 2013; Steffan-
267 Dewenter & Tschardt, 2002). In England, two of the most threatened bumblebee
268 species, the Shrill Carder Bumblebee *Bombus sylvarum* Linnaeus, 1761, and the
269 Moss Carder Bee *Bombus muscorum* Linnaeus, 1758 currently exist only in small,

270 isolated habitat fragments. Consequently, these species have low effective population
271 sizes and reduced genetic diversity, with evidence of inbreeding, reducing population
272 resilience (Darvill *et al.*, 2006; Ellis *et al.*, 2006). Invertebrates that depend on highly
273 patchy resources that occupy only a small fraction of any site may be especially
274 vulnerable to isolation effects. One such resource required by many invertebrates of
275 conservation concern is suitable dead wood; for saproxylic invertebrates such as
276 longhorn beetles (Coleoptera: Cerambycidae), sites will need to be either large
277 enough or connected enough to provide spatial and temporal continuity in the provision
278 of this resource (Schiegg, 2000).

279

280 ***Habitat Pressures Post-development***

281 To date, sites delivered under early adopter BNG councils have primarily occurred “on
282 site”, i.e., within the footprint of the development (Rampling *et al.*, 2023). Smaller areas
283 of post-development green space, such as those within housing developments, will
284 face high levels of anthropogenic disturbance including erosion by footfall, littering,
285 over-management, colonisation by Invasive Non-native Species (INNS), nutrient
286 enrichment from domestic animal waste, pesticide use, and high densities of managed
287 beehives in urban environments (Coleman, 1981; De Frenne *et al.*, 2022; MacKell *et*
288 *al.*, 2023). Nutrient enrichment and pesticide use are of particular concern for
289 invertebrates, and can have effects beyond the development site, with sealed surfaces
290 creating run-off into sensitive water-dependent habitats, such as floodplain meadows
291 or alkaline fens (Bart, 2022; Cook, 2007; Manninen *et al.*, 2010). BNG guidelines
292 currently make no mention of restricting use of pesticides, despite their detrimental
293 impacts on invertebrate biodiversity (Alkassab & Kirchner, 2017; Cavallaro *et al.*,
294 2019). Most gains made under BNG are likely to be within the built environment
295 (Rampling *et al.*, 2023) where pesticide use is commonplace. Grounds managers
296 regularly use dicamba and glyphosate for the control of ‘weeds’ in gardens and on
297 hard surfaces and gravel paths (Garthwaite *et al.*, 2020). Both herbicides are directly
298 harmful to invertebrates (Freydier & Lundgren, 2016; Smith *et al.*, 2021) and the plant
299 species targeted such as Dandelion (*Taraxacum* spp.) are important resources for
300 pollinators (Sirohi *et al.*, 2022). An additional route of pesticide input comes from
301 domestic pets. The flea treatments imidacloprid and fipronil, commonly used on
302 domestic pets, are concerning pollutants of aquatic habitats in England, particularly in
303 urban areas (Perkins *et al.*, 2021). The NPS sets out plans to develop guidance for

304 managers of amenity spaces, urging them to ‘think carefully’ about their use (DEFRA,
305 2022a) but as it stands, there is nothing to prevent sites retained, created, or enhanced
306 under BNG receiving substantial pesticide inputs, compromising their suitability for
307 invertebrates.

308

309

310 **How to reconcile BNG with invertebrate conservation goals**

311

312 At present, BNG misses the opportunity to provide habitats which serve the needs of
313 invertebrates, making it inconsistent with policies for the conservation of invertebrates
314 such as the Pollinator Action Plan. Important components of ecological resilience such
315 as habitat size and connectivity risk being compromised, and resources and habitat
316 features necessary for maintaining favourable conservation status of invertebrate
317 assemblages are not recognised. These technical risks within BNG are likely
318 exacerbated by (and may further exacerbate) the lack of invertebrate awareness within
319 the planning system more broadly. Here, we set out possible pathways to optimise
320 invertebrate conservation within BNG, and within the planning system.

321

322 ***Redefining Habitat Condition***

323 The condition assessment within the metric requires a careful balance between ease-
324 of-use and ecological resolution. Over-simplification is sometimes problematic, for
325 example in the case of medium, high, and very high distinctiveness grasslands, where
326 a single set of condition scoring criteria is applied to ten distinct grassland community
327 types (DEFRA, 2024b). In the literature from which these condition scoring criteria
328 were adapted (Joint Nature Conservation Committee, 2019) each grassland type has
329 its own set of criteria for assessing quality. Having the same criteria for all streamlines
330 the assessment process but risks neglecting the differing ecologies of different
331 grassland types and the fact that what is considered a favourable feature varies
332 depending on the grassland type. For instance, what is considered an acceptable
333 amount of bare ground will vary depending on the grassland type and soil substrate.
334 While less than 5% bare ground could be considered favourable on lowland meadow,
335 this could be considered too little on acid grasslands, where bare ground of 25-50%
336 can be a favourable feature (Joint Nature Conservation Committee, 2019).

337

338 A revised set of habitat condition scoring criteria could usefully draw on existing work
339 evaluating sites for invertebrates using habitat features. One example is the
340 Invertebrate Habitat Potential (IHP) Assessment (v3.07a Dobson & Fairclough, 2021).
341 Much like the metric, IHP takes a habitat-led approach, assessing 11 site features, but
342 bases the valuation on their potential to support invertebrates on a grading scale of A-
343 E. Some habitat features such as bare ground are shared between the IHP and the
344 metric but are treated differently. Whereas the metric uses a simple 1-5% threshold of
345 acceptable bare ground, the IHP seeks to identify if the site has examples of un-
346 shaded and well-drained bare ground which could be used for nesting or basking by
347 invertebrates. The IHP also adds components lacking from the current metric condition
348 score sheets, by assessing ecotones, decaying wood, still air (areas sheltered by wind
349 breaks are often used for displaying and mating behaviours by flying insects), and
350 structural patchworks. The present way that each habitat type is treated in isolation
351 within the metric should also be addressed. For instance, by signposting ecotones and
352 enabling them to be recorded as their own habitat type. This would make the retention
353 of ecotones simpler than when they are delineated in multiple small parcels of differing
354 habitat types. In addition, when considering the ecological condition of sites delivered
355 under BNG, habitat management and pressures should be considered. For habitats
356 delivered in the urban environment – the majority under the scheme (Rampling *et al.*,
357 2023) – the impact of disturbance, nutrient run-off, and pesticides, for example, will
358 reduce the quality and utility of habitats for invertebrates.

359

360 ***Recognising Connectivity***

361 There are many different approaches to quantify connectivity based on, for example,
362 inter-site distances (Mancini *et al.*, 2022), and the capacity of species to colonise new
363 sites (Hodgson *et al.* 2012). A previous version of the metric (Metric 2.0 - Natural
364 England, 2020) did in fact use a specific connectivity multiplier value of low, medium,
365 or high. Connectivity was determined by the number of 1km squares adjacent to a
366 focal site with the same or related habitat types, accounting for the permeability of the
367 wider landscape to species on the focal site (Hodgson *et al.*, 2011; Oliver *et al.*, 2013).
368 Ultimately, this multiplier was removed from the metric, as it was only feasible for ‘high’
369 and ‘very high’ distinctiveness habitats and was challenging for users to implement
370 (Natural England, 2020). From the perspective of resources and features supporting
371 invertebrate assemblages within a site, this method of valuing connectivity appears

372 more robust than the current strategic significance multiplier, as it accounts for the
373 habitat types being connected. To make the strategic significance mechanism a more
374 meaningful connectivity tool, one approach could be to use systematic conservation
375 planning to set the spatial priorities of a Nature Recovery Network to explicitly consider
376 functional connectivity and include species distribution data from biodiversity recording
377 and monitoring schemes or distribution modelling in network design (Smith *et al.*,
378 2022).

379

380 ***Limiting Losses in Habitat Area***

381 The overall reduction in post-development green space incentivised by the current
382 implementation of BNG (Rampling *et al.*, 2023) is a significant challenge that will not
383 be solved by improved condition scoring alone. It is driven by the trading of existing
384 large, low distinctiveness, 'poor' condition habitats for future small higher
385 distinctiveness, 'good' condition habitats under the assumption that newly created
386 habitats will have increased biodiversity value. In reality, the timescales for restoring
387 biodiversity on high distinctiveness grassland sites can be longer than the 30-year
388 minimum requirement for BNG. In some cases, complete restoration of plant
389 biodiversity can take 70-150 years depending on management (Woodcock *et al.*,
390 2011), and colonisation of the complete invertebrate assemblage could lag further
391 behind that, depending partly on the degree of isolation from existing populations
392 (Woodcock & McDonald, 2010).

393

394 One potential solution would be to impose a habitat area threshold for BNG, for
395 example by requiring no net loss in overall habitat area, particularly for high and very
396 high distinctiveness habitats. This would likely increase the need for developers to
397 feed into the biodiversity offset market, generating greater financial investment into
398 large offsite nature recovery projects (Hawkins *et al.*, 2023).

399

400 ***Standardised Guidance on Surveys***

401 Currently, there is no consistent approach for including invertebrates as part of
402 Ecological Impact Assessments (EclA), an existing suite of ecological surveys that are
403 undertaken during the planning application process. Within the context of EclA, faunal
404 surveys have historically shown a strong tendency to focus on a small set of protected

405 vertebrate species, although anecdotal observations suggest that scoping-in of follow-
406 up invertebrate surveys is increasing.

407

408 Sixteen invertebrate species have some legal protection as European Protected
409 Species and 50 invertebrate taxa are protected under the Wildlife and Countryside Act
410 1981 (as amended) (Natural England, 2022). In England, Section 40 of the Natural
411 Environment and Rural Communities Act 2006 (as amended by the Environment Act
412 2021) (Environment Act 2021), requires decision makers such as local planning
413 authorities to conserve and enhance biodiversity based on a 'Species of Principal
414 Importance' list published by the Secretary of State. Commissioning a standardised
415 invertebrate survey before development allows for a better-informed, tailored BNG
416 approach which retains, creates, and enhances habitats, features and resources
417 recognised as significant for maintaining the conservation status of a site's
418 invertebrate assemblage.

419

420 Not all application sites will require an invertebrate survey. Justification for when one
421 is needed may draw on existing biological records, a scoping survey or the ranking
422 and scoring of important habitat features, as for the IHP (Dobson & Fairclough, 2021).
423 Standardised approaches to surveying a range of taxonomic groups such as
424 Arachnida, Coleoptera, Diptera, Lepidoptera, Hemiptera, and aculeate Hymenoptera
425 can then be applied at sites where an invertebrate survey is deemed necessary (Drake
426 *et al.*, 2007). Species from these taxa (among others) are included in the Pantheon
427 database (Webb *et al.*, 2018), which allows users to identify which key features,
428 habitats, or resources are needed by the species recorded. Results of such surveys
429 stand in their own right as considerations within the planning process, particularly as
430 they provide information on the rarity and vulnerability of species present on a given
431 land parcel. In addition, used correctly they can also ensure that habitat features on
432 which invertebrates depend are not overlooked or penalised within the BNG process.

433

434 New technologies also have the potential to streamline the invertebrate identification
435 process within such surveys. These include automated monitoring approaches such
436 as camera traps for moths (UKCEH, 2023) and DNA-based technologies, which are
437 becoming increasingly cost-effective. While work is still needed to overcome primer
438 biases and increase taxonomic coverage in DNA barcode libraries (Rees *et al.*, 2022),

439 approaches such as DNA metabarcoding and environmental DNA have the potential
440 to generate extensive data on species composition and richness rapidly, extending the
441 range of taxa included within survey work (Mata *et al.*, 2021; Ritter *et al.*, 2019). Using
442 these approaches for pre-development surveys would be another way to generate
443 data to inform the habitat design and development under BNG in a way that benefits
444 invertebrates.

445

446 **Conclusion**

447 Biodiversity Net Gain in England seeks to mediate the conflict between infrastructure
448 development and biodiversity, by seeking to leave biodiversity in a better state post
449 development. Flaws in the design of BNG and the metric mean that, as it currently
450 stands, it may not have the intended positive outcomes for biodiversity. Here, we have
451 detailed ways in which this is particularly true for invertebrates, which have specific
452 habitat requirements not recognised in the metric, and require heterogeneous,
453 connected habitats which project proponents are not incentivised to provide under
454 BNG. By failing to create habitats with high invertebrate conservation value, BNG risks
455 missing opportunities to support larger overarching targets to halt and reverse declines
456 in invertebrate biodiversity, including the species abundance target in the EIP. Given
457 that BNG and similar schemes elsewhere will drive large amounts of nature provision
458 within developments and contribute financially to nature recovery through an offset
459 market, it is vital that the mechanisms for habitat assessment and creation are
460 ecologically sound.

461

462 As approaches to biodiversity accounting and offsetting proliferate globally, such
463 insights should be widely relevant to informing the design of area and condition metrics
464 for measuring biodiversity. This is of particular significance for diverse invertebrate
465 communities, which thrive in complex heterogeneous habitats.

466

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480

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482 O.T.L. and N.E.D. conceived the idea for the paper. N.E.D. collated ideas and
483 information from all co-authors and synthesised the first draft. All authors contributed
484 to subsequent iterations of the paper and approved it for final submission.

485

486

487 **Conflicts of Interest**

488 The authors have no conflicts of interest to declare.

489

490 **Data Availability Statement**

491 This article does not use any data

492

493

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