

1 **Leveraging surf breaks to expand conservation of carbon-dense coastal ecosystems**

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24

1 **Abstract**

2 Surf breaks are increasingly recognized as socio-environmental phenomena that provide opportunities for
3 biodiversity conservation and sustained benefits for local communities. Here, we examine an additional
4 benefit from conserving surf breaks—their coincidence with carbon dense coastal ecosystems. Using
5 global spatial datasets of irrecoverable carbon (defined as carbon stocks that, if lost today, could not be
6 recovered within 30 years' time), surf break locations, ecosystem types, protected areas, and priority areas
7 for conservation (Key Biodiversity Areas), we identified 961 million Mg of irrecoverable carbon held in
8 surf ecosystems. Of this total, 223 million Mg are found in Key Biodiversity Areas without formal
9 measures of protection. These results highlight surf conservation as a potential avenue to simultaneously
10 mitigate climate change, protect biodiversity, and promote sustainable development in coastal
11 communities. Innovative and equitable conservation models that extend beyond excluding humans from
12 nature will be critical to achieving these goals.

1 Introduction

2 Surf breaks are increasingly recognized as a new asset class upon which marine and coastal ecosystem
3 conservation goals can be founded ^{1,2}. Located along shorelines globally, surf breaks often occur in or
4 near priority ecosystems for conservation, such as highly biodiverse coral reefs, mangroves, or tropical
5 forests ³. Currently, the surf tourism industry is valued at 31-65 billion USD (roughly 15-30 times the
6 value of today’s voluntary carbon market), with benefits driving growth in developing economies and
7 individual surf breaks bringing as much as 35 million USD annually to some communities ^{4,5}. Despite
8 their significant value, surf breaks and surrounding ecosystems are subject to numerous threats, including
9 coastal development ⁶, degradation of habitats, and impacts from climate change such as sea level rise ^{7,8}.
10 There is consequently widespread interest in developing coastal management models that protect surf
11 breaks and their surrounding environments from these threats ⁹⁻¹¹.

12 Surf ecosystems—the land-to-sea interface that creates the conditions for breaking, rideable
13 waves, and the flora and fauna and human communities dependent upon it—not only house high levels of
14 biodiversity ³, but can also contain large amounts of carbon, elevating their priority for global efforts to
15 mitigate climate change. For example, coastal vegetated ecosystems such as mangroves, seagrass beds,
16 and salt marshes (commonly termed “blue carbon” ecosystems), are among the most carbon-dense
17 ecosystems on the planet ¹². When carbon-dense ecosystems are converted to other uses, they emit large
18 amounts of carbon into the atmosphere, driving anthropogenic climate change. While the potential for
19 expanding protection of biodiversity conservation in surf ecosystems has been examined ³, we lack
20 understanding of both how much carbon is currently held in surf ecosystems as well as what proportion of
21 it is currently at risk and therefore of interest to climate change mitigation efforts.

22 Expanded conservation of surf ecosystems could provide a range of ecosystem services and
23 values in addition to conservation of biodiversity and climate mitigation ^{9,13}. Although direct links
24 between non-physical components of surf ecosystem health and surf break quality are absent in the
25 literature, there are many avenues by which their protection can contribute to the greater well-being of

1 coastal socio-environmental systems. Coastal estuaries facilitate nutrient cycling, control sedimentation,
2 and provide nurseries for fish populations ¹⁴. Healthy upland ecosystems can improve habitats by
3 reducing erosion and sediment loads to littoral areas ^{15,16}, and these services can similarly reduce the
4 potential for surfer illness through improved water quality ¹⁷. Coral reefs shape surf breaks ¹⁸, but also
5 provide fishing grounds, non-surfing recreational opportunities such as diving, and shoreline protections
6 ¹⁹. Moreover, all the foregoing ecosystems provide cultural and spiritual value to local communities
7 across the globe ²⁰.

8 Coastal management models that employ surf breaks as assets for conservation are emerging
9 across the globe. For example, Conservation International and Save The Waves Coalition are
10 collaborating in partnership with local communities and governments to use high-quality surf breaks as
11 anchors and motivators for the protection of larger surrounding surf ecosystems. This approach has led to
12 the development of Surf Protected Area Networks (SPANs) in Indonesia and Costa Rica, which legally
13 protect biodiverse and carbon-dense surf ecosystems. As surf conservation models like this gain traction
14 globally, their proliferation must be guided by science to optimize their contributions to global
15 biodiversity conservation and climate change mitigation goals ^{21,22}.

16 Here, we examine global opportunities to strengthen and expand protection of irrecoverable
17 carbon—defined as ecosystem carbon stocks that, if lost today, could not be recovered within 30 years
18 ²³—held within surf ecosystems. We draw on a suite of geospatial data to quantify the potential climate
19 mitigation benefits of expanded protection of these climate-critical ecosystems. Further, we present a case
20 study from Indonesia to illustrate how these concepts and strategies can be operationalized for
21 conservation at local scales. In presenting our findings, we discuss the applications of our results for
22 conservation-focused organizations, focusing on how to support the broader uptake of surf breaks as
23 conservation assets. We anticipate that our study will i) encourage adoption of surf conservation efforts
24 more broadly, ii) expand research efforts on the potential value of surf ecosystem conservation, and iii)

1 encourage prioritization of opportunities that expand both biodiversity conservation and protection of
2 irrecoverable carbon in coastal regions.

3

4 **Methods**

5 Our analysis is based on spatial intersections of six global datasets: i) locations of surf breaks, ii) coastal
6 river basins, iii) biome/ecosystem types, iv) protected areas, v) Key Biodiversity Areas, and iv)
7 irrecoverable carbon stocks (see Table S1 of the Supporting Information). All processing and intersection
8 steps were performed in Google Earth Engine and the {terra} package of Program R^{24,25}. We describe our
9 methods in brief here whereas a full description is provided in the supplementary material.

10 We obtained a global dataset of surf breaks from the Stormrider Surf Travel Guides' "The
11 World" Book, a travel guide created by Low Pressure Ltd.²⁶. This dataset has been curated over more
12 than three decades of surf travel, verified by local surfers around the world, and is regularly updated with
13 their contributions. The dataset is among the best publicly available compilations of surf breaks globally,
14 and is considerably more comprehensive than those used in prior global analyses (Reineman et al. 2021).

15 We conducted our analyses using coastal river basins (i.e., coastal watersheds) as the unit of
16 analysis. River basins are ecologically informed areas of interest for our study, given that land use and
17 land cover change within river basins can directly and indirectly impact coastal resources, including surf
18 ecosystems. To identify coastal river basins for our analysis, we selected basins from the HydroSHEDS
19 database (Lehner & Grill, 2013) that intersected with surf breaks. HydroSHEDS provides river basins at
20 multiple geographic scales. We present results for the "level 10" basins, which were deemed a
21 compromise between proximity to surf breaks and sufficient extent to harbor substantial conservation
22 opportunities. However, we also re-ran our analyses for levels 8-12 (with 12 being the smallest
23 geographic extent) to examine the sensitivity of our results to this choice.

1 For each coastal river basin, we intersected several spatial datasets to quantify the total
2 irrecoverable carbon held in different surf ecosystem types, as well as how much of this irrecoverable
3 carbon was found in existing protected areas and Key Biodiversity Areas. First, we intersected the coastal
4 river basins with a map of terrestrial biomes and ecoregions²⁸, adjusted to include coastal ecosystem-
5 specific maps of mangroves and salt marshes^{29,30}. Next, we intersected this map with protected area
6 extents³¹ and a map of Key Biodiversity Areas³² to identify those ecosystems that are already under
7 formal protection, and that coincide with priority areas for biodiversity conservation. Finally, we
8 intersected this map with a map of national boundaries to identify country-specific opportunities to
9 expand protection of irrecoverable carbon in surf ecosystems³³.

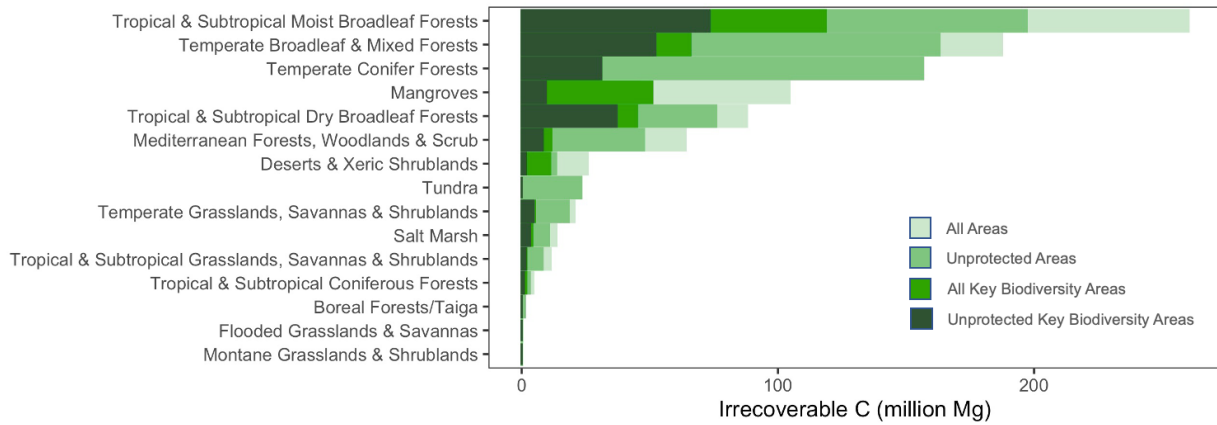
10 To quantify climate-critical carbon stocks held within surf ecosystems we used a map of
11 irrecoverable carbon³⁴. We overlaid our maps of surf ecosystems both in and outside of protected areas
12 and Key Biodiversity Areas and summed the irrecoverable carbon data held within each of these areas.

13

14 **Results**

15 In total, we identified 961 million metric tonnes (Mt) of irrecoverable carbon across 427 thousand km² of
16 surf ecosystems and in association with 4,563 surf breaks (Figure 1 & Table 1). Of this total irrecoverable
17 carbon, 223 Mt (23%) is found in Key Biodiversity Areas outside of existing protected areas. Regardless
18 of protection and Key Biodiversity Area status, irrecoverable carbon was primarily found in Tropical &
19 Subtropical Moist Broadleaf Forests (27.1%), Temperate Conifer Forests (19.5%), Temperate Broadleaf
20 & Mixed Forests (16.3%), Mangroves (10.9%), and Mediterranean Forests, Woodlands, and Scrub (9.1%)
21 (Figure 1). Across all irrecoverable carbon densities, only 3% of all surf breaks are found inside Key
22 Biodiversity Areas with formal measures of protection (“Type I”, Table 1). A further 15% of surf breaks
23 are located inside Key Biodiversity Areas, but outside of protected areas (“Type II”, Table 1). Of this
24 15%, 184 surf breaks hold above average irrecoverable density, with 10 of these hosting more than 100
25 Mg irrecoverable carbon ha⁻¹.

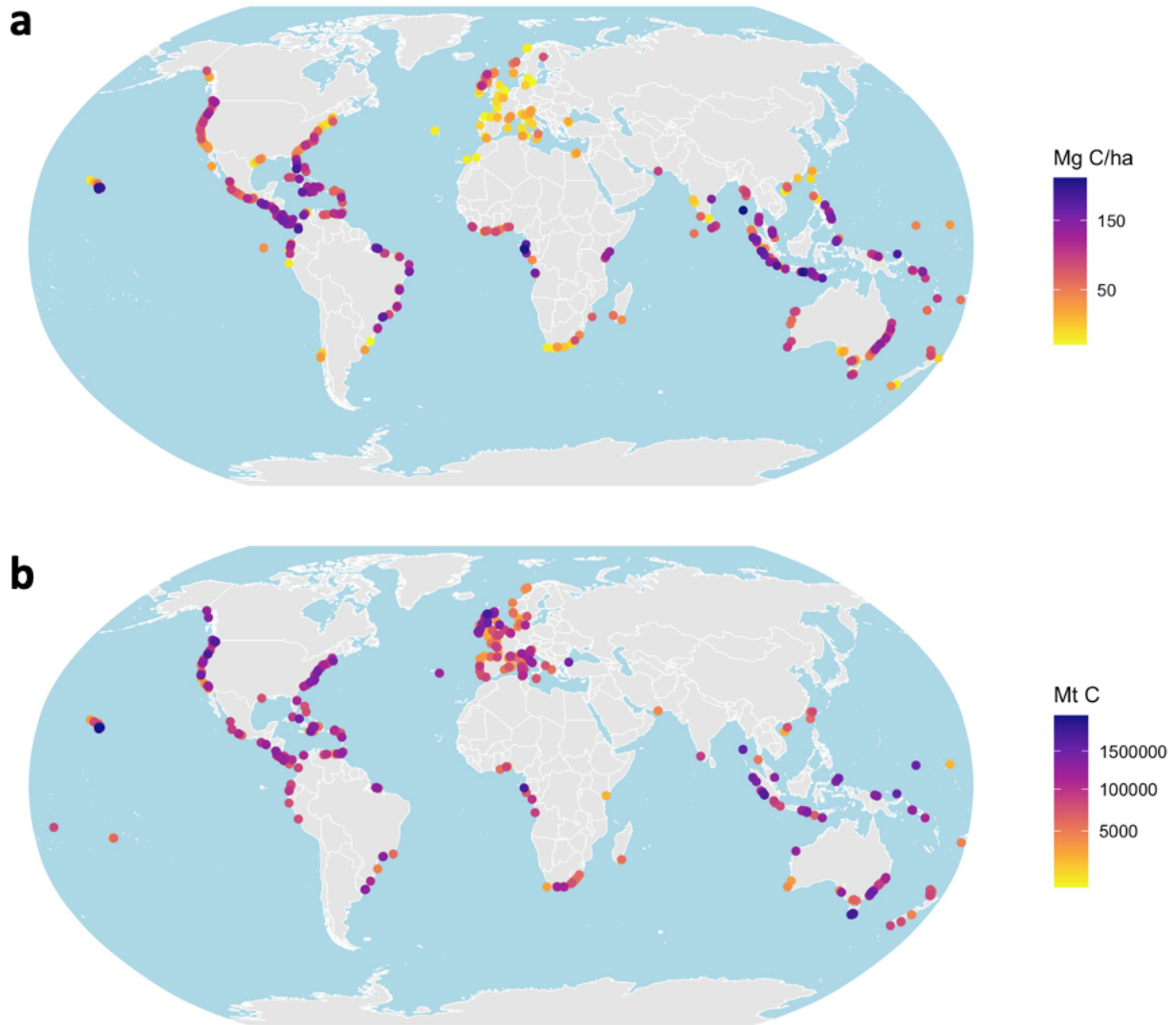
1 Irrecoverable carbon density in surf ecosystems tends to be highest in the tropics and decreases
 2 with distance from the equator, with the exception of carbon-dense coastal forests in the Pacific
 3 Northwest region of North America (Figure 2a). However, total basinwide irrecoverable carbon, a
 4 function of both irrecoverable carbon stock density and size of coastal river-basins, is geographically
 5 widespread, with no clear relationship with latitude (Figure 2b).



6
 7 **Figure 1** | Irrecoverable Carbon held in surf ecosystems. The data are shown for all surf ecosystems (“All
 8 Areas”), all surf ecosystems outside of protected areas (“Unprotected Areas”), surf ecosystems that
 9 overlap with Key Biodiversity Areas (“All Key Biodiversity Areas”), and surf ecosystems that overlap
 10 with Key Biodiversity Areas but are outside of protected areas (“Unprotected Key Biodiversity Areas”).

1 **Table 1** | Number of surf breaks in protected areas and key biodiversity areas summarized by the average
 2 irrecoverable carbon density of the coastal river basin in which the surf breaks are found. We designate
 3 these surf breaks into four different types: Type I, breaks within Key Biodiversity Areas and protected
 4 areas; Type II, breaks within Key Biodiversity Areas but outside of protected areas; Type III, breaks
 5 outside of Key Biodiversity Areas but within protected areas; and Type IV, breaks outside of both Key
 6 Biodiversity Areas and Protected Areas. We further disaggregate the number and percent of surf breaks
 7 by irrecoverable carbon density, including: all irrecoverable carbon densities (“All”), densities below the
 8 average irrecoverable carbon density across all surf ecosystems of 20 Mg C ha⁻¹ (“> 20”), above this
 9 average density (“> 20”), and high carbon densities of > 100 Mg irrecoverable carbon ha⁻¹ (“> 100”).
 10

		Protected Area Status	
		<i>Protected</i>	<i>Unprotected</i>
Key Biodiversity Areas	<i>Within</i>	<u>Type I</u> All: 132 (3%) < 20: 93 (3%) > 20: 39 (3%) > 100: 5 (5%)	<u>Type II</u> All: 688 (15%) < 20: 514 (16%) > 20: 174 (13%) > 100: 10 (9%)
		<u>Type III</u> All: 583 (13%) < 20: 380 (12%) > 20: 203 (15%) > 100: 14 (13%)	<u>Type IV</u> All: 3160 (69%) < 20: 2200 (69%) > 20: 960 (70%) > 100: 79 (73%)
	<i>Outside of</i>		



1

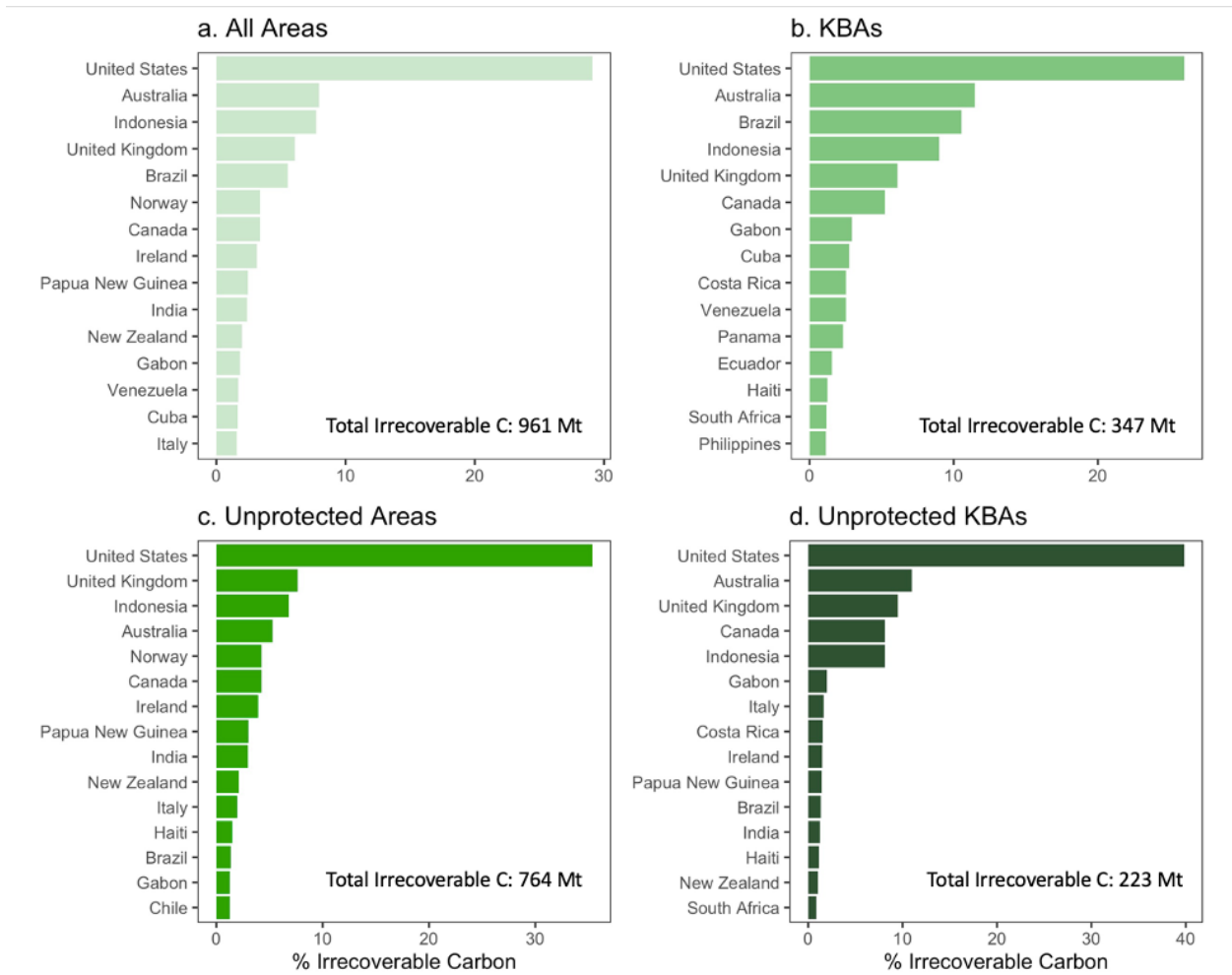
2 **Figure 2** | Average irrecoverable carbon density in all surf ecosystems (a) and total irrecoverable carbon
 3 found in surf ecosystems that overlap with Key Biodiversity Areas but do not overlap with protected areas
 4 (b). Only river basins with average irrecoverable carbon densities $> 20 \text{ Mg C ha}^{-1}$ are shown. Average
 5 carbon stocks are in Mg C ha^{-1} whereas total irrecoverable carbon stocks are in million metric tonnes of
 6 carbon (Mt C).

7

8 Roughly half of all irrecoverable carbon in surf ecosystems is found in just five countries: the
 9 United States (29.1%), Australia (7.9%), Indonesia (7.7%), the United Kingdom (6.1%), and Brazil
 10 (5.5%) (Figure 3). However, the geographic distribution also depends heavily on biome type. For

1 example, when considering mangroves only—a high-priority ecosystem type for conservation—roughly
 2 half of all irrecoverable carbon is found in Brazil (31.5%), India (8.8%), Gabon (7.0%), Panama (6.9%),
 3 and Indonesia (4.9%). Opportunities to expand protection of irrecoverable carbon are concentrated in the
 4 United States (270.4 Mt C), whereas opportunities to expand protection of irrecoverable carbon in Key
 5 Biodiversity Areas are primarily found in the United States (88.7 Mt C), Australia (24.4 Mt C), and the
 6 United Kingdom (21.2 Mt C).

7



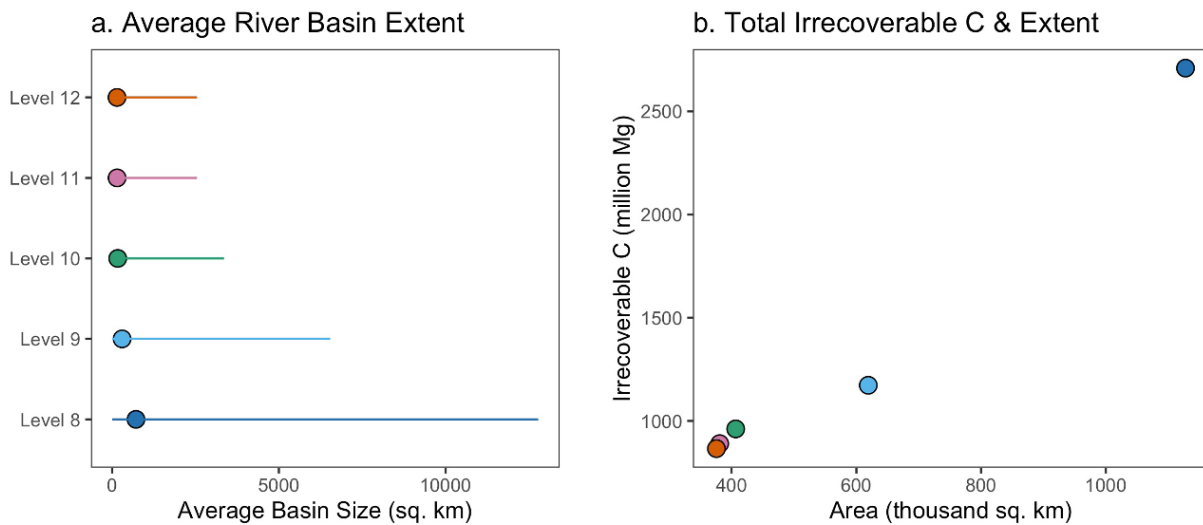
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9 **Figure 3** | Distribution of irrecoverable carbon found in surf ecosystems by country. The data are shown
 10 in terms of percent of irrecoverable carbon for a) all areas, b) irrecoverable carbon found in Key

1 Biodiversity Areas (KBAs), c) irrecoverable carbon outside of protected areas, and d) irrecoverable
2 carbon found in KBAs, but outside of formally protected areas.

3
4 Our estimates of irrecoverable carbon found in surf ecosystems varied depending on the coastal
5 river basin “level” used (Figure 4). Altering our unit of analysis from “level 10” to “level 12” (the
6 smallest footprint of coastal river basins available) decreased total irrecoverable carbon to 865 million Mg
7 C (9.9% decrease) and total extent to 375.6 thousand km² (11.9% decrease); whereas “level 8” coastal
8 river basins (the geographically most extensive level considered) held 2.7 billion Mg C (182% increase)
9 and covered 1.1 million km² (158% increase). In other words, our results do not change substantially
10 when selecting smaller coastal river basin sizes but change greatly when selecting larger river basin sizes.

11



12

13 **Figure 4** | Comparison of a) average river basin extent, and b) total irrecoverable carbon and total extent
14 for five different “levels” of HydroSHEDS coastal river basins, or units of analysis taken in this study. In
15 panel a), the bars correspond to the maximum and minimum river basin extents for each level. Total
16 irrecoverable carbon and extent for “level 10” (for which results are presented in this study) differ little
17 from “level 11” and “level 12”, but increase substantially for “level 9” and “level 8”.

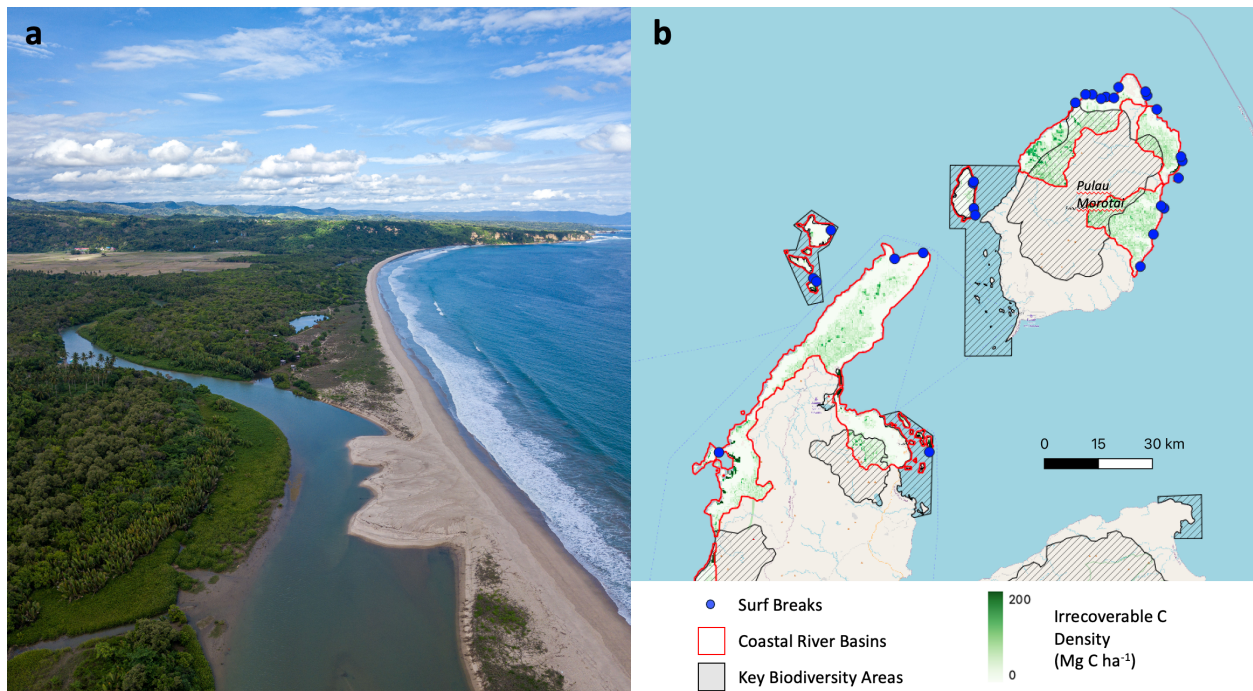
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1 **A Case Study of Surf Protected Areas in Indonesia**

2 To exemplify how surf breaks can potentially contribute to protection of coastal ecosystems, we describe
3 Surf Protected Area Networks (SPANs), a surf conservation model pioneered by Conservation
4 International, Save The Waves Coalition, and local partners around the world. Using surfing to create
5 momentum for coastal conservation, SPANs operate within local contexts to strengthen policy and legal
6 protection of surf ecosystems and sustainable community development. Across all contexts, SPANs
7 engage local communities to first identify and map threats to surf ecosystems, and subsequently design
8 interventions to mitigate these threats.

9 In Indonesia, for example, the Surf Conservation Partnership has facilitated establishment of a
10 network of seventeen Surf Protected Areas using the Locally Managed Marine Area approach in
11 collaboration with Indonesian environmental organizations, local government, and community-based
12 partners. This approach supports community use of their legal authority to establish village regulations (in
13 Bahasa Indonesia: *peraturan desa*) that protect their natural resources. Individually, these community-
14 based conservation areas are small (~3,000 ha on average); however, they are purposefully established in
15 contiguous networks that span substantial areas in aggregate (>43,000 ha). Additionally, this approach is
16 designed to leverage strong motivation from communities with local surfers to protect their surf breaks
17 and surrounding ecosystems. Locations with surf tourism are believed to have opportunities to establish
18 conservation finance mechanisms that derive revenue from visiting surfers to support protected area
19 implementation, mirroring models from SCUBA diving tourism and eco-tourism more generally.

20 The Indonesian SPAN has been established to support improved protection of coastal forests,
21 mangroves, seagrass beds, coral reefs, beaches, and surf breaks on islands such as Supiori, Sumba, and
22 Morotai (Figure 5). These areas overlap with key biodiversity areas with high levels of irrecoverable
23 carbon, potentially contributing to both biodiversity conservation and climate mitigation goals.



1
 2 **Figure 5** | Example of a) surf breaks and associated surf ecosystems of Sumba island (photo credit:
 3 Prastiano Septiawan), and b) overlay of key spatial layers (surf breaks, coastal river basins, Key
 4 Biodiversity Areas, and irrecoverable carbon) for Morotai Island. The basemap in b) is publicly available
 5 from OpenStreetMaps, whereas all other datasets are referenced in Table 1. Photo Credit: Prastiano
 6 Septiawan.

7
 8 **Discussion**

9 Our results highlight surf ecosystems as conservation assets upon which improved protection of climate-
 10 critical ecosystems can potentially be built. Moreover, our case study exemplifies how existing surf
 11 conservation models are working to support local communities while investing in improved protection of
 12 coastal ecosystems. We identified a total of 961 million Mg C of irrecoverable carbon held in surf
 13 ecosystems, which equates to roughly 10% of energy related CO₂e emissions in 2022³⁵. Of this total, 223
 14 million Mg C (~23%) is located within Key Biodiversity Areas without formal measures of protection.
 15 The spatial overlap of these carbon-rich and biodiverse ecosystems suggests opportunities for

1 strengthening protection of coastal landscapes; however, the scale of this opportunity depends not only on
2 total stocks, but also legitimate threats of loss of this carbon.

3 Carbon finance streams for surf ecosystem conservation can only be operationalized through
4 mitigating legitimate threats of ecosystem conversion³⁶⁻³⁸. For these avoided conversion projects, strong
5 evidence that the ecosystem is at risk of loss is required and is best-done with matched dynamic baselines,
6 placebos, or other synthetic control methods for causal inference³⁹. Identifying these opportunities
7 requires additional local-scale analyses to identify surf ecosystem landscapes at risk of loss and where
8 potential interventions can mitigate these risks, which we did not address in this scoping exercise. Our
9 analysis includes a large number of ecosystems types that extend beyond forests (e.g., salt marshes), and
10 we lack reliable maps of risk of conversion across this broader suite of ecosystem types at global scales.
11 Further analyses at local to national scales are needed to better constrain risk of ecosystem loss. However,
12 at conservative carbon market prices today (10\$ per Mg CO₂), mitigable threats to just 1% of
13 irrecoverable carbon in surf ecosystems could present conservation finance opportunities of roughly 350
14 million USD.

15 Any intervention to mitigate risks to surf ecosystems must be guided by and in support of local
16 communities. While establishment of protected areas may work in some cases, recognition of areas as
17 other effective area-based conservation measures (OECM) may be more appropriate in instances where
18 communities do not want, or cannot create, protected areas². OECMs encompass a wide array of existing
19 conservation efforts such as traditional or Indigenous land management and are being promoted as ways
20 to recognize existing successful efforts and make conservation more equitable^{40,41}. In many cases,
21 successful conservation efforts may already exist in surf ecosystems and the task thus becomes formal
22 recognition and support of these systems through the OECM designation⁴². Importantly, OECMs provide
23 a key opportunity for surf conservation practitioners to collaborate with local communities². For
24 example, Indonesia is both revising its conservation laws to incorporate coastal OECMs and incorporating
25 surf breaks into its future marine protected area planning processes.

1 While protection of marine resources in proximity to surf breaks is easily understood,
2 conservation of terrestrial ecosystems in support of surf conservation is more complex. Here, we used an
3 ecologically informed unit of analysis, coastal river basins, as a way of linking terrestrial ecosystems to
4 surf breaks. Not all land use activities within a river basin are likely to impact a given surf break;
5 however, we envision surf conservation areas as coastal landscapes that broadly support local
6 communities and biodiversity conservation, while also benefitting from surf recreation. This view aligns
7 with many efforts to protect surf breaks, which focus on surrounding terrestrial landscapes in practice and
8 in legal regime ^{10,43}, as well as management strategies in the face of climate change ⁷. When viewed as
9 such, it is apparent that a substantial footprint is necessary to harbor significant opportunities for
10 sustainable resource use, ecosystem service provisioning, and biodiversity conservation. Nevertheless,
11 additional research is needed on the scale at which upstream land activities adversely impact coastal
12 resources, including surf breaks.

13 Our results quantify the potential of protecting irrecoverable carbon through surf ecosystem
14 conservation, albeit with several limitations. First, we focused on irrecoverable carbon, which is only a
15 fraction of the total carbon held in surf ecosystems. While irrecoverable carbon may be prioritized under
16 resource and time constraints, any carbon lost due to ecosystem conversion will impact the climate. The
17 scale of the potential climate benefits is therefore likely larger than what we present here. Second, we
18 used the WDPA to locate existing protected areas, but these data do not reflect the *quality* of the
19 protection that currently exists. Moreover, regulations such as national laws may provide additional
20 protection for surf ecosystems not considered here. Accounting for these additional levels of protection
21 was infeasible at a global scale but should be included in future analyses at local scales. Lastly, we do not
22 consider the importance of a wave for a given community (i.e., measures of wave “quality”), which can
23 influence the scale of opportunities for surf conservation. We encourage future research on these topics,
24 which will help operationalize conservation of surf ecosystems.

25

1 **Conclusions**

2 Improved conservation of surf ecosystems is a potentially promising avenue for intersectional goals of
3 supporting local communities, conserving biodiversity, and mitigating climate change. Surf ecosystem
4 protections—such as OECMs or protected areas—can also help to achieve global conservation targets.
5 Our study quantifies irrecoverable carbon within global surf ecosystems and, using a case study in
6 Indonesia, exemplifies how surf conservation areas are being developed in pursuit of conversation-related
7 goals. Realizing the potential of surf ecosystem conservation will ultimately require collaborative projects
8 between conservation practitioners, governments, and local communities—thereby offering opportunities
9 to empower local stakeholders and make conservation efforts more equitable. We encourage further
10 research that explores the potential of surf ecosystems as a conservation asset, including both expanded
11 assessments of their contributions to global goals as well as local and regional scale analyses that guide
12 targeted conservation efforts.

13

14 **Acknowledgements**

15 We thank Low Pressure Inc. for providing access to their data on surf breaks. We also thank Prastiano
16 Septiawan for the use of his photo in Figure 5a.

17

18 **Data**

19 All datasets used in this analysis are publicly available, with the exception of the surf break dataset. We
20 have provided access links for all public datasets as of the time of publication, as well as all relevant
21 reference information in Table 1.

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