# 1 Using the R package *popharvest* to assess the sustainability of offtake in birds 2 3 Fred A. Johnson<sup>\*</sup>, Aarhus University, Department of Ecoscience, C.F. Møllers Allé 8, 8000 Aarhus 4 C, Denmark 5 Cyril Eraud, Office Français de la Biodiversité, Direction de la Recherche et de l'Appui 6 Scientifique, Service Espèces à Enjeux, Villiers- en- Bois, France 7 Charlotte Francesiaz, Office Français de la Biodiversité, Direction de la Recherche et de l'Appui 8 Scientifique, Service Conservation et Gestion des Espèces Exploitées, Juvignac, France 9 Guthrie S. Zimmerman, U.S. Fish and Wildlife Service, Division of Migratory Bird Management, 10 3020 State University Drive East, Modoc Hall, Suite 2007, Sacramento, CA 95819, USA 11 Mark D. Koneff, U.S. Fish and Wildlife Service, Division of Migratory Bird Management, 69 Grove 12 Street Extension, York Village Building 6 - Suite C, Orono, ME 04469, USA 13 14 Abstract 15 The R package *popharvest* was designed to help assess the sustainability of offtake in birds 16 when only limited demographic information is available. In this article, we describe some basics 17 of harvest theory and then discuss several considerations when using the different approaches 18 in popharvest to assess whether observed harvests are unsustainable. Throughout, we 19 emphasize the importance of distinguishing between the scientific and policy aspects of 20 managing offtake. The principal product of *popharvest* is a sustainable harvest index (SHI), 21 which can indicate whether harvest is unsustainable but not the converse. SHI is estimated 22 based on a simple, scalar model of logistic population growth, whose parameters may be

23 estimated using limited knowledge of demography. Uncertainty in demography leads to a

24 distribution of SHI values and it is the purview of the decision maker to determine what

25 amounts to an acceptable risk when failing to reject the null hypothesis of sustainability. The

26 attitude toward risk, in turn, will likely depend on the decision maker's objective(s) in managing

27 offtake. The management objective as specified in *popharvest* is a social construct, informed by

28 biology, but ultimately it is an expression of social values that usually vary among stakeholders.

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29 We therefore suggest that any standardization of criteria for management objectives in

30 popharvest will necessarily be subjective and, thus, hard to defend in diverse decision-making

31 situations. Because of its ease of use, diverse functionalities, and a minimal requirement of

32 demographic information, we expect the use of *popharvest* to become widespread.

33 Nonetheless, we suggest that while *popharvest* provides a useful platform for rapid assessments

34 of sustainability, it cannot substitute for sufficient expertise and experience in harvest theory

35 and management.

36

## 37 KEYWORDS

38 birds, density dependence, harvest, logistic model, management, objectives, offtake,

39 popharvest, risk, sustainability, uncertainty

40

# 41 1 Introduction

42 Exploitation of birds by humans has a long history, with untold millions of birds taken worldwide 43 for a variety of reasons, including for food, recreation, the pet trade, pest control, and as 44 incidental take due to unrelated human activities (Shrubb 2013). In many, if not most, cases the 45 demography of exploited populations and the impacts of offtake are poorly understood. To help 46 address this challenge, the R package *popharvest* was designed to help assess the sustainability 47 of offtake in birds when only limited demographic information is available (Eraud et al. 2021). 48 Because of its ease of use, diverse functionalities, and a minimal requirement of demographic 49 information, we expect the use of *popharvest* to become widespread. In this article, we discuss 50 what we believe to be important considerations when using *popharvest*, particularly for an 51 audience who may not be well-versed in harvest theory or management. 52 53 We emphasize that *popharvest* is simply a tool that makes methods developed by other authors 54 more accessible. In particular, it builds on early work by Robinson and Redford (1991) and Slade

55 et al. (1998) for large mammals. At about the same time, Wade (1998) developed what he

56 called the Potential Biological Removal (PBR) method to determine acceptable levels of

57 incidental take of marine mammals:

$$
PBR = N_{min} \frac{R_{max}}{2} F_r
$$

59 where  $N_{min}$  is a minimum population estimate,  $R_{max}$  (equivalently,  $r_{max}$ ) is the maximum (i.e., 60 intrinsic) rate of population growth, and  $F_R$  is a recovery factor between 0.1 and 1. The term 61  $R_{max}/2$  is derived from the standard logistic model of population growth (i.e., assuming linear 62 density dependence). It is the rate of offtake that maximizes the sustainable yield (MSY), while 63 maintaining population size at half its carrying capacity. Thus,  $F_r = 1$  seeks to maintain a 64 population at its level of maximum net productivity  $(K/2)$ . Niel and Lebreton (2005) used a 65 variation of PBR, defining potential excess growth (PEG) as:

$$
PEG = N\beta(\lambda_{max} - 1)
$$

67 where N is population size,  $(\lambda_{max} - 1) = R_{max}$ , and  $\beta$  is a safety factor with 0.5 being a strict 68 maximum. The PEG approach is implemented in *popharvest* with the safety factor  $\beta$  designated 69 as  $F_s$ .

70

71 Runge et al. (2009) generalized the PBR approach to make it applicable to the full range of take 72 scenarios and to better distinguish between scientific and policy elements of managing offtake. 73 They called their approach Potential Take Level (PTL):

$$
PTL_t = F_0 \frac{r_{max}}{2} N_t
$$

75 where  $0 \leq F_0 \leq 2$  is a factor that reflects management objectives; here  $F_0 = 1$  represents the 76 goal of MSY. Like PBR and PEG approaches, PTL is based on the standard logistic population 77 model, but unlike the former approaches emphasizes that potential levels of take are 78 dependent on population size  $N_t$  that can change over time, t. All three approaches assume 79 that carrying capacity and intrinsic growth rate are temporally constant. And, importantly, all 80 three approaches assume that the population size is derived from a pre-breeding survey or 81 census and includes both breeders and non-breeders. See Koneff et al. (2017) for a formulation 82 of PTL that applies to post-breeding populations.

83

84 An extended version of the PTL approach developed by Johnson et al. (2012) is available in 85 popharvest. This approach accounts for various functional forms of density dependence:

$$
PTL_t = F_O \frac{r_{max} \theta}{(\theta + 1)} N_t
$$

87 where  $\theta > 0$  is the functional form of density dependence as either linear ( $\theta = 1$ ), concave 88 ( $\theta > 1$ ), or convex ( $\theta < 1$ ). It is this version of PTL that is available in *popharvest*, with  $F_0$ 89 represented as  $F_{\alpha h i}$ .

90

91 The principal product of applications of *popharvest* is a sustainable harvest index (SHI), which is 92 used to assess whether current harvest levels are unsustainable. SHI is calculated as the ratio of 93 observed harvest to PEG or PTL, with values of SHI>1 indicating observed harvest is 94 unsustainable relative to management objectives and/or risk tolerance. We emphasize, 95 however, that the converse is not necessarily true. That is, values of SHI<1 are not conclusive of 96 sustainability, analogous to a failure to reject the null hypothesis (i.e., harvest is sustainable). 97 We are aware of only one published use of *popharvest*, in which Ellis and Cameron (2022) 98 assessed the sustainability of waterbird harvests in the United Kingdom. However, there have 99 been a number of applications that did not use *popharvest*, but did use PBR, PEG, or PTL 100 approaches, including Watts et al. (2015), Runge and Sauer (2017), Koneff et al. (2017), Lormée 101 et al. (2019), and Zimmerman et al. (2022). 102 103 In what follows we first describe some basics of harvest theory as background, and then discuss 104 several considerations when using the different approaches in *popharvest* to assess whether 105 observed harvests are unsustainable. Generally, these considerations fall into one of three 106 categories: (1) ecology, (2) management objectives, and (3) uncertainty and risk. Most of these

107 considerations are discussed in the article describing the *popharvest* package (Eraud et al. 108 2021), and our goal here is to simply emphasize and elaborate on them. Our motivation for 109 doing so was derived from several experiences we have had in assisting others use *popharvest* 

111

## 112 2 BASICS OF HARVEST THEORY

110 (or its methods) and correctly interpret their results.

113 The harvest of wildlife is predicated on the notion of reproductive surplus, and ultimately on the 114 theory of density-dependent population growth (Hilborn et al. 1995). This theory predicts a

115 negative relationship between the rate of population growth and population density (i.e., 116 number of individuals per unit of limiting resource) due to intraspecific competition for 117 resources. In a relatively stable environment, un-harvested populations tend to settle around 118 an equilibrium where births balance deaths. Populations respond to harvest losses by 119 increasing reproductive output or through decreases in natural mortality because more 120 resources are available per individual. Population size eventually settles around a new 121 equilibrium and the harvest, if not too heavy, can be sustained without destroying the breeding 122 stock. Managers of recreational harvest often attempt to maximize the sustainable harvest by 123 driving population density to a level that maximizes the reproductive surplus (Beddington and 124 May 1977).

125

126 One of the simplest and commonly used models to determine sustainable harvests for birds is 127 the theta-logistic model:

$$
N_{t+1} = N_t + N_t r_{max} \left[ 1 - \left(\frac{N_t}{K}\right)^{\theta} \right] - h_t N_t
$$

129 where  $K$  is carrying capacity (i.e., the maximum number of animals the environment can 130 support),  $h_t$  is harvest rate, and other terms are as described previously. The theta-logistic lacks 131 age structure (i.e., a so-called scalar model) and so should be considered a first approximation if 132 reproductive or survival rates are likely to be strongly age specific. The harvest rate  $h$  and 133 harvest H for the maximum sustainable yield (MSY) are (Johnson et al. 2012):

$$
h_{MSY} = r_{max} \frac{\theta}{(\theta + 1)}
$$

135 
$$
H_{MSY} = r_{max} K \frac{\theta}{(\theta + 1)^{(\theta + 1)/\theta}}
$$

136 and the equilibrium population size  $N$  associated with MSY is:

137  $N_{MSV} = K(\theta + 1)^{-1/\theta}$ 

138 For the standard logistic with linear density dependence (i.e.,  $\theta = 1$ ), the management 139 parameters simplify to:

$$
h_{MSY} = \frac{r_{max}}{2}
$$

$$
H_{MSY} = \frac{r_{max}K}{4}
$$

$$
N_{MSY} = \frac{R}{2}
$$

143 Thus, in the standard logistic model, the maximum reproductive (i.e., harvestable) surplus is 144 attained at a population level of one-half carrying capacity. The sizes of the reproductive 145 surpluses are parabolic with respect to population size (Fig. 1). We note that equilibrium 146 population sizes are stable for harvests below MSY; i.e., harvests below MSY will always lead to 147 an equilibrium population size greater than one-half carrying capacity, irrespective of stochastic 148 fluctuations in population size or harvest. However, equilibrium population sizes are unstable if 149 population size falls below one-half carrying capacity due to stochastic events and in that event 150 even harvests < MSY can be unsustainable.



151

152 Fig. 1. Reproductive surpluses as a function of population size,  $N$ , from the standard logistic 153 model (i.e., linear density dependence). Equilibrium population sizes to the right of  $N_{MSY}$  are 154 stable (e.g., filled circle), while those to the left are unstable (e.g., open circle).

156 The scalar theta-logistic model underlies computations of PTL in *popharvest* and setting  $F_{obj}$  = 157 1 implies MSY. In the PEG approach, if one is willing to assume linear density dependence, MSY

158 is implied by setting  $F_s = 0.5$ 

159

## 160 3 ECOLOGICAL CONSIDERATIONS

161 For both the PEG and PTL approaches, it is necessary to have an estimate of  $\lambda_{max} = (r_{max} + 1)$ 162 or  $r_{max}$ , the intrinsic finite and net rates of annual population growth, respectively. That is:

$$
N_{t+1} = N_t \lambda_{max} \text{ or } N_{t+1} = N_t + N_r r_{max}
$$

164 These parameters will be unknown for most populations as they represent the rate of increase 165 for populations under optimal conditions, absent any harvest or density-dependent effects. An 166 advantage of *popharvest* is that it allows these rates to be estimated using only knowledge of 167 maximum adult survival and age at first reproduction using the allometric relationships 168 formulated by Niel and Lebreton (2005). Estimating the intrinsic adult survival may be as 169 challenging as estimating  $r_{max}$ , however. An approach implemented in *popharvest* is to use the 170 method of Johnson et al. (2012), who demonstrated how intrinsic adult survival could be 171 estimated using body mass and age at first breeding by relying on complete survival histories of 172 birds in captivity (which was thought to mimic optimal conditions). 173

174 When using the method of Johnson et al. (2012) to estimate intrinsic adult survival, bird mass 175 must be specified as a fixed value or a lognormal distribution in *popharvest*, for example by 176 using the compendium by Dunning (2008). But a question arises as to whether one should use 177 the mass of males or females because sexual dimorphism will induce different values of  $r_{max}$ . 178 Johnson et al. (2012) are silent on this question, but we suggest using both male and female 179 body masses and calculating the mean mass as:

180

$$
\mu = \frac{\mu_M + \mu_F}{2}
$$

181 and its variance as:

182 
$$
\sigma^2 = \frac{\sigma_M^2 + \sigma_F^2}{2} + \frac{(\mu_M - \mu)^2 + (\mu_F - \mu)^2}{2}
$$

183 Although we have no empirical support for this recommendation, it may be better than 184 arbitrarily picking a single sex for the analysis.

185

186 Users of *popharvest* should be mindful, however, that the allometric approaches for estimating 187  $r_{max}$  are derived in an evolutionary context and, thus, it is a maximum that may not be 188 attainable under contemporary ecological conditions. Moreover, one cannot rule out the 189 possibility that  $r_{max}$  or carrying capacity are changing over time due to large-scale 190 environmental forces such as climate change or ongoing habitat destruction. There is not likely 191 anything one can do to account for this, other than to recognize that the use of  $r_{max}$  based on 192 allometric relationships may overestimate a sustainable harvest level and therefore to manage 193 risk accordingly.

194

195 In using the allometric approach of Niel and Lebreton (2005), one must decide if a species is 196 "short-lived" or "long-lived," and this can affect the magnitude of the estimate of  $r_{max}$ . 197 Unfortunately, Niel and Lebreton (2005) don't provide explicit guidance about how to make the 198 distinction, although they only considered bird species that breed at age one year as "short-199 lived." In any case, users of popharvest should be aware that designation of a species as "short-200 lived" will produce a higher value of  $r_{max}$  and, thus, suggest a higher level of sustainable 201 harvest. For birds that breed at age one year, the difference in  $r_{max}$ . from the "short-lived" and 202 "long-lived" approaches can be substantial. For birds that breed at age two years, the 203 difference in the two approaches yield differences in  $r_{max}$  less than 0.1. The differences in the 204 two approaches for birds that breed at ≥3 years are generally negligible (<0.05). In keeping with 205 Niel and Lebreton (2005), we suggest the "short-lived" approach only be used for birds that 206 breed at age one year.

207

208 We also note that survival estimates used to estimate  $r_{max}$  must be those attained under 209 optimum ecological conditions (e.g., no density dependence and no harvest). Thus, empirical 210 estimates of survival from the field may generate estimates of  $r_{max}$  (and sustainable harvests) 211 that will be biased high. Finally, it's also important to recognize that the default procedure in

212 popharvest is to assume the survival of juveniles is less than adults only for the first year of life. 213 If that is not the case, the user must supply a mean value for juvenile survival for birds between 214 age one year and breeding age  $(\alpha)$ , but here one must assume that survival is constant for all 215 birds aged 1 to  $\alpha$ -1 years.

216

217 The PTL approach assumes that density dependence operates to reduce the realized growth 218 rate as population size approaches carrying capacity. The approach relies on logistic growth of a 219 scalar population and posits that populations can "compensate" to some extent for harvest by 220 increasing reproduction and/or decreasing natural mortality. The compensation effect as 221 incorporated in the logistic model is phenomenological, in the sense that no specific 222 mechanisms are postulated (e.g., "compensatory" hunting mortality or heterogeneity in 223 survival). The original PTL approach assumed linear density dependence ( $\theta = 1$ ) (Runge et al. 224 2009), but Johnson et al. (2012) extended the approach to account for non-linear density 225 dependence. In these cases,  $\theta > 1$  produces a concave population response (when viewed 226 from below), where density dependence is strongest nearest carrying capacity (Fig. 2). When 227  $\theta$  < 1, the population response is convex, where density dependence is strongest far away from 228 carrying capacity. Users of popharvest should be aware that the functional form of density 229 dependence (i.e., how growth rate declines as a function of increasing population size) can have 230 a substantial effect on conclusions regarding sustainability. This can be problematic because the 231 form of density dependence is typically the least understood and most difficult to estimate of all 232 demographic parameters (Clark et al. 2010). In *popharvest* one can chose to estimate  $\theta$  based 233 on its apparent relationship with  $r_{max}$  (Johnson et al. 2012), but application of the method adds 234 a great deal of uncertainty to conclusions regarding sustainability. It may be wise to examine 235 both linear and nonlinear forms of density dependence to determine the sensitivity of SHI 236 (Koneff et al. 2017). We end the ecological discussion of PTL by noting that while it explicitly 237 recognizes a form of "compensation" to exploitation, other forms of population response are 238 overlooked. For example, it does not account for potential "depensation" (or the so-called Allee 239 effect; Stephens et al. 1999) where population growth rate can be low even when populations

240 are far below carrying capacity (but see Haider et al. 2017). The Allee effect is most likely to

241 manifest itself in severely depleted populations.

242



## 243

244 Fig. 2. Reproductive surpluses in the theta-logistic population model when density dependence 245 is (a) convex ( $\theta = 0.5$ ,  $r_{max} = 1.5$ ), (b) linear ( $\theta = 1.0$ ,  $r_{max} = 1.0$ ), or (c) concave  $\theta =$ 246 2,  $r_{max} = 0.35$ . The vertical dashed lines indicate the equilibrium population sizes (N) for 247 maximizing sustainable harvests.

248

249 There are several ecological considerations common to both PEG and PTL approaches. Both 250 approaches rely on scalar models that do not account for any age structure in population 251 demography nor in harvests. Significant age structure has important implications in terms of 252 transient dynamics and population momentum (Koons et al. 2006). A failure to account for it 253 can lead to spurious conclusions regarding the sustainability of harvest (Niel and Lebreton 2005, 254 Hauser et al. 2006). Significant age structure is typically associated with longer-lived species. 255 We note, however, that while geese are relatively long lived, there is at least one example

256 demonstrating that scalar models may be adequate for assessing the consequences of harvest 257 (Johnson et al. 2018).

258

259 Clearly defining a target population could help reduce the potential of unexpected 260 consequences of applying PEG and PTL in local areas or for certain subpopulations. However, 261 defining populations can be difficult due to course monitoring efforts or mixing of 262 subpopulations when harvest occurs. Therefore, it is imperative that estimates of population 263 size and harvest used to assess sustainability are both reliable and carefully aligned in time and 264 space. This is especially critical in a European context because monitoring programs are 265 extremely fragmented and sometimes produce biased estimates of population size or offtake 266 (Elmberg et al. 2006, Aubry et al. 2020, Johnson and Koffijberg 2021) and because flyways and 267 populations are not always well defined (Davidson and Stroud 2006). In North America, 268 monitoring programs for game birds are quite advanced, but use of PTL and *popharvest* for 269 permitting the take of non-game birds is increasing. In these cases, estimates of population size 270 and offtake are tenuous at best. One must also be mindful that rapid assessments of 271 sustainability are typically a "snapshot" in time and, thus, may not be reflective of sustainability 272 over a longer period. Thus, we encourage users to estimate sustainable harvest for a range of 273 population sizes. Finally, users of *popharvest* should be mindful that estimates of offtake must 274 also include crippling loss, and this is problematic because crippling rates are only rarely 275 monitored (Clausen et al. 2017). For ducks in North America, harvest estimates are often 276 inflated by 20% to account for unretrieved harvests (Johnson et al. 1993). Ellis et al. (2022) 277 reported a crippling rate of 22% for ducks in Illinois, USA.

278

# 279 4 MANAGEMENT OBJECTIVES

280 Perhaps the most challenging application of the methods used in *popharvest* involves 281 Specification of the safety factor  $F_s$  in PEG or the management objective  $F_{obj}$  in PTL. We cannot 282 stress strongly enough that these  $F$  values are a social construct, informed by biology, but 283 ultimately they are an expression of social values that usually vary among stakeholders. One of 284 the difficulties users may have with the safety factor in PEG is that it confounds ecological

285 understanding (e.g., presence of density dependence) and management objectives (e.g., risk 286 tolerance) (Runge et al. 2009). Assessment of risk is the purview of decision makers and 287 involves two components: (1) the probability of an undesirable outcome (e.g., unsustainable 288 harvest) and (2) the perceived consequences (i.e., value) of that outcome. We may generally 289 assume the conservationists are averse to risk, but the degree of risk aversion is a choice for 290 decision makers and is likely to be heavily context dependent. Dillingham and Fletcher (2008) 291 suggest using criteria from the International Union for the Conservation of Nature and Natural 292 Resources (IUCN) to set  $F_s = 0.5$  for 'least concern' species,  $F_s = 0.3$  for 'near threatened',  $F_s = 0.2$ 293 0.1 for threatened species. However, these values are completely arbitrary and, more 294 importantly, have not been sufficiently vetted among a large community of diverse decision 295 makers. Moreover, categorization of species as, for example, "least concern," also involves 296 somewhat arbitrary criteria. The IUCN criteria may exclude some specific life history 297 information which could lead to spurious conclusions regarding sustainability. We therefore 298 suggest that any standardization of criteria for  $F_s$  will necessarily be subjective and, thus, hard 299 to defend in diverse decision-making situations. Close coordination with the decision maker(s) 300 is thus essential in defining appropriate  $F$  values.

301

302 The PTL approach provides a better distinction between ecological understanding and 303 management objectives (i.e., between the scientific and policy aspects of managing offtake). 304 Rather than ask "is harvest unsustainable?" the PTL approach asks whether a given level of 305 harvest is likely to meet management objectives for hunting opportunity and equilibrium 306 population size. In the PTL approach,  $0 < F_{obj} < (\theta + 1)/\theta$  where  $F_{obj} = 1$  represents a 307 desire to attain the maximum sustainable harvest (MSY). It is well known, however, that 308 application of MSY in a variable environment is likely to be unsustainable (Ludwig 2001). To 309 extract only a specified proportion  $p_{obj}$  of the MSY, one can specify as an objective:

$$
p_{obj} = \frac{H < MSY}{MSY}
$$

311 and solve for  $F_{obj}$  using:

312 
$$
p_{obj} = F_{obj} \left( 1 + \theta \left( 1 - F_{obj} \right) \right)^{1/\theta}
$$

313 The associated equilibrium size of the harvested population as a portion of carrying capacity,  $K$ , 314 is:

315 
$$
\frac{N}{K} = \left(1 - F_{obj}\frac{\theta}{(\theta+1)}\right)^{1/\theta}
$$

316 As with  $F_s$ , we believe it would be difficult to standardize a protocol for specification of  $F_{obj}$  as it 317 is the purview of the decision maker and likely to be context dependent. Specifying an 318 acceptable  $F$  value for both the PEG and PTL approaches should always explicitly consider 319 current and desired population sizes, intrinsic and observed population growth rates, the time 320 required to meet management objectives, demographic uncertainty and risk tolerance, and 321 possibly other considerations. Generally, however,  $F_{obj} = 1$  might be considered for robust 322 populations subject to recreational harvest, while  $F_{obj}$  < 1 might be appropriate for more 323 vulnerable populations. Finally,  $F_{obj} > 1$  might be appropriate for invasive populations or for 324 those causing significant socio-economic conflicts.

325

## 326 5 UNCERTAINTY AND RISK

327 There are always uncertain demographic aspects in assessing harvest sustainability. 328 Fortunately, popharvest provides tools to account for sources of uncertainty in estimates of 329 intrinsic growth rate, population size, and harvest (e.g. Watts et al. 2015). We advise users of 330 popharvest to take full advantage of these tools rather than specifying deterministic values, 331 even if they are relatively well known. The admission of uncertainty in all aspects of applying 332 popharvest will necessarily lead to relatively large uncertainty in the determination of 333 sustainability, and any determination will likely be less conclusive than decision makers would 334 prefer. However, explicit recognition of ecological uncertainty is essential to an honest and 335 transparent appraisal of sustainability. Therefore, in confronting this uncertainty the decision 336 maker must take responsibility for explicitly stating their risk tolerance.

337

338 To use *popharvest* to determine whether offtake may be unsustainable, we can define risk as 339 the probability that a particular level of harvest exceeds the Sustainable Harvest Index (SHI), 340 where values of SHI>1 are to be avoided. But what makes for an unacceptable probability

341  $P(SHI > 1)$ ? We can likely assume the decision maker will accept a lower probability (i.e. risk) 342 if the population is small and/or declining rapidly. But, like other policy aspects of management 343 decisions, an acceptable  $P(SHI > 1)$  is the purview of the decision maker and will likely be 344 context dependent.

345

346 One possible approach to standardizing the degree of risk acceptance is to rely on the concept 347 of stochastic dominance (Levy 2016, Canessa et al. 2016). The idea is that the decision maker 348 should be able to describe their subjective attitude toward risk as being risk averse, risk neutral, 349 or risk seeking. If we generally believe conservation decision makers will be risk averse, then 350 the decision maker would like to avoid both a large variance and negative skewness in the 351 distribution of possible outcomes. To apply this concept using the output of *popharvest*, one 352 would have to posit varying potential levels of harvest (including the observed harvest) and 353 then compare the cumulative distribution functions of the stochastic outcomes of SHI for each. 354 If, based on the concepts of stochastic dominance, the preferred choice of harvest is below that 355 observed, a risk-averse decision maker could conclude that the observed harvest is inconsistent 356 with the management objective  $F_{obj}$  specified in the PTL (for a risk-averse decision maker). 357 Unfortunately, the ability to examine stochastic dominance does not exist in *popharvest* and 358 would require ancillary programming. This feature may be included in subsequent updates of 359 popharvest.

360

361 We offer a last brief comment about the fact that the PEG approach confounds ecological 362 understanding and management objectives, or risk tolerance in this case. It has been suggested 363 that the population size N used in the calculation of PEG should represent a minimum estimate 364 to hedge against falsely concluding a harvest is sustainable (Wade 1998). Thus, it potentially 365 passes a decision about risk attitude to the ecologist responsible for estimating population size. 366 Overall, we prefer the PTL approach to PEG, bearing in mind the need to carefully distinguish 367 between scientific and policy aspects of decision making.

368

369 6 CONCLUSIONS

370 We expect that the R package *popharvest* will encourage broader use of established methods 371 for assessing the sustainability of offtake in birds, especially among conservationists and 372 managers who may have limited expertise in harvest theory, decision analysis, and computer 373 programming. However, its ease of use is also a disadvantage if the nuances of its application 374 are not fully appreciated. In particular, we are concerned about the confounding of science and 375 values that is all too common in conservation decision making (Pielke 2007). All conservation 376 decisions involve both predicting and valuing outcomes. The first part is the (objective) role of 377 scientists and the second part is the (subjective) role of society (or the decision maker as their 378 representative). Thus, we urge caution in the use of the PEG method in which the distinction 379 between these components is not as transparent as we believe it should be. The PTL approach, 380 while better at separating ecological understanding and management objectives, nonetheless 381 presents its own challenges in application. In particular, we believe it may be unrealistic to 382 develop a standardized protocol for establishing  $F_{obj}$  values that are universally accepted within 383 the ornithological community. An alternative for a rapid assessment of sustainability would be 384 to set  $F_{obj} = 1$  (i.e., MSY) and then flag those species with an unacceptably high  $P(SHI \ge 1)$  as 385 warranting a fuller consideration of relevant social values among the decision makers 386 responsible for regulating the offtake of that species.

387

388 The presence of uncertainty in demographic parameters, extant population sizes, and harvest 389 should be fully acknowledged in applications of *popharvest*. Where estimates of sampling 390 variation are unavailable, the ecologist might seek expert opinion to help characterize the 391 uncertainty (see e.g., Johnson et al. 2017). Here, as in other aspects of stock assessments, the 392 expert elicitaƟon procedure should be completely transparent and follow acceptable protocols 393 (Morgan 2014, Hemming et al. 2018). Regardless of how it is specified, uncertainty in 394 demography induces a distribution of SHI indices, which in turn characterize the risk of 395 undesirable outcomes (i.e., a failure to meet management objectives). We may perhaps assume 396 reliably that conservation decision makers are risk averse, but we should guard against risk 397 aversion becoming an absolute expression of the precautionary principle, which elevates 398 concern for a species status above all considerations. Indeed, if the precautionary principle

- 399 were applied unthinkingly in harvest management, no level of harvest would be acceptable.
- 400 Obviously, there is the need to carefully consider the risk attendant to a broader range of
- 401 relevant social values (e.g., the potential for socio-economic conflict) when assessing a decision
- 402 maker's risk tolerance.
- 403

## 404 DATA ACCESSIBILITY STATEMENT

- 405 No data were used in production of this manuscript.
- 406
- 407 COMPETING INTERESTS STATEMENT
- 408 None declared.
- 409

# 410 AUTHOR CONTRIBUTIONS

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- 412 writing review and editing (lead). Cyril Eraud: Conceptualization (equal); investigation (equal);
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- 414 investigation (equal); writing review and editing (equal). Guthrie S. Zimmerman:
- 415 Conceptualization (equal); investigation (equal); writing review and editing (equal). Mark D.
- 416 Koneff: Conceptualization (equal); investigation (equal); writing review and editing (equal).
- 417

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- 423 the U.S. Fish and Wildlife Service. Any use of trade, product, or firm names in this publication is
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- 425

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